1	IN THE UNITED STATES DISTRICT COURT FOR THE WESTERN DISTRICT OF TEXAS		
2	SAN ANTONIO DIVISION		
3	JOE HOLCOMBE, ET AL,		
4			
5	PLAINTIFFS, . DOCKET NO. 5:18-CV-555-XR		
6	UNITED STATES OF AMERICA, .		
7	DEFENDANT		
8			
9	TRANSCRIPT OF BENCH TRIAL PROCEEDINGS BEFORE THE HONORABLE XAVIER RODRIGUEZ		
10	UNITED STATES DISTRICT JUDGE APRIL 12, 2021		
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13			
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(San Antonio, Texas; April 12, 2021, at 8:59 a.m., in open court.)

THE COURT: Thank you. Please be seated.

Good morning. Well, I'm on -- I'm on mute. Let's try again. Here we go.

Good morning. We'll resume with 18-civil-555. I remind all counsel, parties, witnesses, participants, and members of the public that this is a formal proceeding and that they should behave at all times as if they were present in the courtroom.

The standing order of the San Antonio Division of the Western District of Texas on remote access to court proceedings remains in effect.

Photography, recording, or streaming of this proceeding, by any means, is strictly prohibited. Though this proceeding is open to the public, technological restraints require that members of the general public request access the courtroom deputy to participate remotely. Those granted approval to participate remotely must not forward the electronic link to nonparticipating colleagues or persons and must not post the link on any public forum.

As with all proceedings, violation of these instructions are subject to contempt proceedings. Accordingly, please exercise proper decorum at all times.

Good morning. And with that, we'll begin your next

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witness, please.
 1
 2
              MR. STERN: Your Honor, I think there's a few
 3
    housekeeping matters to take care of --
 4
              THE COURT:
                          Okay.
 5
                          -- first.
              MR. STERN:
 6
         The government is going to withdraw Daniel Breyer from its
 7
    witness list. The government can move up Stephen Barborini to
8
     Tuesday or leave him on Wednesday. However, it leaves
 9
     somewhat of a gap either Tuesday afternoon or Wednesday
10
    afternoon.
11
         And so we'll defer to the Court on how to handle its own
12
     schedule.
13
              THE COURT: Let's get through today, and we'll see
14
    where we land.
15
              MR. STERN: Fair enough.
16
              THE COURT: Yes, sir?
17
             MR. ALSAFFAR:
                             That's it, Your Honor.
18
              THE COURT: Good enough.
19
         Your next witness.
20
              MR. STERN: One other minor issue, and that is
21
    Dr. Fox is going to be appearing in person, if that's okay
22.
    with Your Honor.
23
              THE COURT: Yes.
24
              MR. STERN: And that would be Friday.
25
              THE COURT:
                          Thank you.
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1	MR. STERN: Thank you.	
2	MR. ALSAFFAR: Nothing from us, Your Honor.	
3	THE COURT: Your next witness.	
4	MR. JACOB: Your Honor, plaintiff calls Jon Rymer to	
5	the stand via remote.	
6	THE CLERK: Mr. Rymer, if you'll raise your right	
7	hand, please.	
8	(The oath was administered)	
9	THE CLERK: Thank you.	
10	JON RYMER, PLAINTIFFS' WITNESS, SWORN	
11	DIRECT EXAMINATION	
12	BY MR. JACOB:	
13	Q. Mr. Rymer, thank you for appearing.	
14	Can you first, can you hear me okay?	
15	A. Yes, sir, I can.	
16	Q. Okay. Would you mind, then, introducing yourself to the	
17	Court, please.	
18	A. Yes. My name is Jon Rymer. I am was formerly the	
19	inspector general at the Department of Defense from 2013 to	
20	2016. Prior to that, I was the inspector general at the	
21	Federal Deposit Insurance Corporation from 2006 to 2013. And	
22	I spent almost a year as the interim inspector general at the	
23	Securities and Exchange Commission.	
24	Q. And what is your current occupation, sir?	
25	A. Currently, I am working as an independent consultant to	

- two firms that do auditing and financial assurance work for the federal government.
- Q. Okay. Let me show you Joint Exhibit 615, which has been entered in as your CV.
  - First I know it may appear a little blurry, but can you see the document, Joint Exhibit 615, on your screen, sir?
- 7 A. Yes, sir, I can.
  - Q. And are you able to read it?
- 9 A. Yes, I can.

6

- 10 Q. And is Joint Exhibit 615, your CV, accurately fleshing out
  11 your experience and credentials in this case?
- 12 A. Yes, it is. It does.
- Q. Let me go through a couple of areas in your CV. And I want to show you page 3 of Joint Exhibit 615.
- And can you first describe for the Court your educational background, please.
- 17 A. Yes, sir. I have a bachelor's of arts from the University
  18 of Tennessee. My major was economics with a minor in Asian
- 19 studies. And a few years later, I completed a master of
- 20 business administration at the University of Arkansas at
- 21 Little Rock.
- 22 In terms of shall I proceed?
- Q. Well, yes. And the next area I wanted to ask you about is any notable awards or recognition that you've received in
- 25 your -- your career.

1 Yes, sir. I would say the most significant are listed 2 I was named distinguished alumnus at the University of 3 Arkansas at Little Rock. I received Distinguished Leadership 4 Award from the Association of Government Accountants. 5 Institute of Internal Auditors recognized me as an -- one of 6 the top 15 most influential auditors in the federal 7 government. Q. And what -- I'm sorry, sir. 8 9 What about your medal for distinguished service? Could 10 you describe that, please. Yes, sir. The two medals that I think I cited on here 11 12 and -- one was the Army Legion of Merit, and that was really a 13 capstone of work for my 33 years as an active and reserve 14 soldier in the United States Army. And the other is the Distinguished Public Service Medal awarded by the Secretary of 15 16 Defense for my service when I was the IG at DoD. 17 Q. Okay. Let me take you to page 2 of your CV, and I want 18 to -- you mentioned your service in the Army. 19 First, thank you for your service. 20 And -- but, second, could you describe for the Court your 21 experience in the Army, briefly? 22. A. Yes, sir. I initially enlisted as a cryptologic linguist 23 and was -- spent a year at the national -- at the Defense 24 Language Institute learning Vietnamese, later spent time at

Goodfellow Air Force Base at the Air Force's School of

1 Cryptology and then later served in a military intelligence 2 battalion in the 2nd Armored Division at Fort Hood for the 3 remainder of my active duty service.

After that, I returned to Tennessee, to Knoxville, finishing my degree and also continuing to serve in the Army Reserve as an instructor. And then had stints both in the National Guard as a senior intelligence analyst and first sergeant in a company and as a sergeant — operations sergeant major in an armored battalion. And then two stints — three stints — excuse me — as a command sergeant major in National Guard units and later in Army Reserve units.

Q. Okay.

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- A. And I was mobilized on two occasions; one in support of Operation Desert Storm in 1990, and the second in 2004.
  - Q. And I notice here that you attended the U.S. Army
    Inspector General School. Could you tell us a little bit
    about that, please.
- A. Yes, sir. Not long after I was appointed inspector
  general of the -- of the FDIC, I requested to attend, and the
- 20 Army granted the Inspector General the Army's Inspector
- 21 General course at Fort Belvoir. And I completed that course in late 2006.
  - Q. Okay. And I understand that you told us that you served as inspector general for various capacities in the federal government.

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1 Do you remember that testimony, sir?
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A. Yes, sir, I do.

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- Q. And to be clear, is that a position or positions that
  were required you to be appointed by the President of the
- 5 United States and confirmed by the Congress?
- A. More specifically, appointed by the President and confirmed by the Senate.
- 8 Q. Senate. Yes, sir.

And I want to — you said that there were two inspector general roles — two roles that you were particularly involved in?

A. Well, let me — let me go back and clarify the one statement I made. I was appointed by President Bush as the inspector general of the FDIC and then later by President Obama as the inspector general of the DoD.

My interim appointment at the — the work that I did at Securities and Exchange Commission, that was just — I was not confirmed — was not nominated or confirmed. That's a nominated — or a position that does not require a nomination. It was only a temporary position.

- Q. Okay.
- 22 A. And I'm sorry. Could you state your question again.
- Q. Yeah. And I guess that leads me to my very next question, is what could you briefly describe the role of an inspector general.

A. The inspector general — the way I describe it to folks
that are not familiar at all, many people would be first
familiar with perhaps what an internal audit function is in a
corporate enterprise.

So the inspector general has that responsibility, to ensure that the operations of a particular organization are in compliance with laws, rules, regulations, and its own policies, as well as the organization should — the inspector general would attempt to determine or would determine whether or not the organization was operating efficiently and effectively.

Now, that's a general description of internal auditing.

More broadly than that, the inspector general has that responsibility in a federal agency, plus the responsibility of essentially being a senior internal investigator over any criminal matters or administrative matters in the organization.

The inspector general also has responsibility to review instructions or regulations that the organization is influencing that may have an impact on investigations or audit activities.

Q. And --

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A. So, in short, the — the broader term that many people in the federal government are familiar with for IG responsibilities is to detect waste, fraud, and abuse in the

1 perations of a particular agency.

- Q. Does the inspector general have oversight roles?
- A. The inspector general's only direct oversight is to those folks of that organization that is organic to the to the office of inspector general.

In other words, the folks that — in the case of the DoD IG, I was the inspector general there. That was an organization of about 1,600 employees and a \$300 million budget. My — or my supervisory responsibility or directed responsibility, if you will, were only — it only concerned those people that were organic, those 1,600 folks that were in the organization.

Q. Okay.

- A. The IG's role relative to the rest of the Department of Defense, using that example, would be to find instances of waste, fraud, or abuse in the operations or criminal activity within the operations of the of the Department of Defense, make the appropriate leader make the appropriate leaders in the organization aware of it and recommend particular remediation, plans, or programs to fix whatever was found, and then monitor those monitor whatever those remediation plans were to see that they become that they're that they're enforced or put into place.
- Q. Okay. Well, let me take you to Joint Exhibit 615 and page 1 of your CV, and focus on what you mentioned -- your

1	role as inspector general of the United States Department of	
2	Defense.	
3	You should see that on your screen shortly.	
4	A. Yes, sir, I do.	
5	Q. How many investigations did you conduct or were you	
6	involved in in your roles as inspector general, both in the	
7	Department of Defense and in the FDIC?	
8	A. Well, in terms of the number of you know, the rough	
9	number I remember looking at recently, one of the semiannual	
10	reports that I sent to Congress in 2015, I think, listed the	
11	number as if I could just look at a piece of paper from	
12	that report. It was	
13	MR. STERN: Objection. Can we at least get an	
14	understanding of what	
15	THE WITNESS: About 150 investigations.	
16	THE COURT: One second, sir.	
17	THE WITNESS: I'm sorry.	
18	THE COURT: One second.	
19	MR. STERN: It's unclear to the United States what	
20	Mr. Rymer's even looking at right now.	
21	THE COURT: Mr. Rymer, what are you looking right	
22	now?	
23	THE WITNESS: I looked at, sir, a piece of paper	
24	an excerpt from the Department of Defense semiannual report,	
25	dated October 1st through March 31st, 2015.	

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I don't believe this is an exhibit
 1
              MR. STERN:
                          Yeah.
 2
     in this --
 3
              THE WITNESS: I'm sorry. If I shouldn't be looking
 4
     at it, I won't look at it any further. I apologize.
 5
              THE COURT: So I think we're still trying to prove
 6
     him up as an expert, and so there's no need for him to be
 7
     looking at extrinsic reports at this stage.
 8
              MR. JACOB: You're right, Your Honor. I was just
 9
     asking his background.
10
              THE COURT: Oh.
11
         So, Mr. Rymer, if you will avoid looking at that report
12
     for now. Let's just continue with your background.
13
         That's sustained.
14
              THE WITNESS: Yes, sir. My apologies.
15
     BY MR. JACOB:
16
     Q. Mr. Rymer, could you tell the Court how many
17
     investigations that you've been involved in over the course of
18
     your career as an inspector general, both in the Department of
19
    Defense and FDIC.
20
         I would say several hundred, sir, just to be --
21
     Q. And specifically -- and specific to your role as inspector
22.
     general of the Department of Defense, have you conducted
23
     investigations into the military branches?
24
        Well, the organization that I supervise conducted --
     Α.
25
         Yes.
     Q.
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- 1 A. -- investigations into the military branches, yes, sir.
- 2 Q. And can you give the Court some examples of the types of
- 3 | investigations that the inspector general conducted into the
- 4 military branches while you were inspector general of the
- 5 Department of Defense?
- 6 A. Well, most typically, the Department of Defense inspector
- 7 general -- within the Office of Inspector General, there is a
- 8 group called the Defense Criminal Investigative -- the Defense
- 9 Criminal Investigations.
- 10 And that organization of about 500 or so employees, mostly
- 11 criminal investigators, the general focus was on -- much of
- 12 that focus was on procurement fraud and essentially
- 13 white-collar investigations about how either procurement -- or
- 14 how money is spent or, perhaps, improperly spent -- excuse
- 15 me -- within the Department of Defense.
- 16 Q. Okay. Let me take down your CV for a second and talk to
- 17 you about your role as inspector general.
- In that role, did you familiarize yourself with the
- 19 various instructions and processes that apply to the inspector
- 20 general and his office?
- 21 A. Yes, sir, I did.
- 22 | Q. And did you familiar -- do you have a familiarity and
- 23 expertise in that process of investigating and oversight that
- 24 the inspector general's office provides the U.S. government
- 25 and DoD, in particular?

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Yes, sir. And I would say more broadly -- within the
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 2
     inspector general community or profession, I would say more
 3
    broadly than just investigations. I had to be familiar with
 4
    how investigations are conducted, evaluations, audits.
 5
     They're all -- they're all processes supporting each of those.
 6
         So investigation is a particular discipline within the
 7
     IG -- within an IG's operation. But I was familiar with
8
     investigations and familiar with valuations, and particularly
 9
     familiar with the structure and requirements of federal
10
     audits.
11
              MR. JACOB:
                          Okay. Your Honor, at this time,
12
    plaintiffs offer Mr. Rymer as an expert in the inspector
13
     general process as well as the government oversight
14
    procedures.
15
              MR. STERN: We do object and look forward to the
16
     opportunity voir dire this witness, Your Honor.
17
              THE COURT: You can attempt to do it now.
18
              MR. STERN: Thank you.
19
                          VOIR DIRE EXAMINATION
20
    BY MR. STERN:
21
        Mr. Rymer, good morning, sir.
    Q.
22.
    Α.
        Good morning.
23
    Q.
       Can you hear me okay?
24
        You're a little bit soft, but I think I can make it out.
    Α.
25
     Yes, sir.
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- Q. I'll try to speak up. How about this? Can you hear me better?
  - A. That's better. Thank you.
- 4 Q. Thank you.

- 5 Mr. Rymer, you are an accountant; correct?
- 6 A. Yes, sir. I would prefer the title "auditor." But yes, sir.
- 8 Q. I'll give you "auditor." Sure.
  9 You're an auditor?
- 10 A. That's one of the things I've done in my career, yes, sir.
- Q. Okay. Well, if we take a look at Joint Exhibit 615, the summary, it starts out "Financial services and auditing professional with over nine years of experience as an
- professional with over nine years of experience as an inspector general in the federal government, over seven years as a director at a Big Four accounting firm, and over 15 years of experience in the banking industry."
- 17 Did I read that correctly?
- 18 A. Yes, sir. That's correct.
- 19 Q. So your experience is in banking and financial services?
- 20 A. My civilian experience, yes, sir.
- Q. Okay. It continues, "Served on a number of federal boards and committees, principally concerned with financial oversight and accounting and auditing guidance and standards."
- 24 Did I read that correctly?
- 25 A. Yes, sir.

- 1 Q. So, again, the primary concern on the boards that you
- 2 served on were financial oversight and accounting and
- 3 auditing?
- 4 A. Yes, sir. That's correct.
- 5 Q. Again, it continues, "Testified on multiple occasions
- 6 before the United States Congress on auditing and inspector
- 7 general issues"?
- 8 A. Yes, sir. That's correct.
- 9 Q. So your principle concern is with financial oversight,
- 10 accounting, auditing, guidance, and standards; is that
- 11 correct?
- 12 A. That's my principal experience, yes, sir.
- 13 Q. Okay. And your current position is with Lynch
- 14 Consultants?
- 15 A. I'm a -- I'm now a contractor for Lynch Consultants, yes,
- 16 sir.
- 17 Q. And if we look down at the bottom half of 615, under
- 18 principle of Lynch Consultants, "Responsible for leading
- 19 multiple audit and accounting support engagements at federal
- 20 agency clients."
- 21 Did I read that correctly?
- 22 A. Yes, sir, you did.
- 23 Q. Sir, you are not a criminologist?
- 24 A. No, sir, I'm not.
- 25 Q. You're not a forensic neuropsychiatrist?

- 1 | A. No, sir.
- 2 Q. You're not an epidemiologist?
- 3 A. No, sir.

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- Q. You have no expertise in federal or state regulation of firearms?
  - MR. JACOB: We're not offering him for an expert in any of these areas.
  - THE COURT: Yeah. I don't understand the epidemiology one, in particular.
  - MR. STERN: Well, I don't understand what exactly expertise they are offering him for, then. There's no question about the procedures for creating an IG report at issue in this case.
    - MR. JACOB: Absolutely.
  - MR. STERN: They're simply trying to use his title as the former Department of Defense inspector general to bolster the underlying findings of an IG report.
  - But as I was about to go into, he has no direct experience actually investigating DCIOs, MCIOs. He has no personal experience actually reviewing any of the material that undergirds any of the IG reports.
- He simply was the head of an oversight entity without really knowing the nuts and bolts of these investigations themselves. And that's what I was going to get into.
- 25 MR. JACOB: Your Honor, that goes to the weight that

Your Honor places on his testimony, not its admissibility.

And we do dispute the characterizations that the government has asserted.

The government is disputing what their own inspector

22.

The government is disputing what their own inspector general has found in various reports. And so we are allowed to explore the reliability of those opinions and those findings with a person like Mr. Rymer, who has over — or nearly ten years of experience as an inspector general.

MR. STERN: But that's just it, Your Honor. He's actually not here to testify about the substance of the IG reports. They offered him as an expert on the IG's policies and protocols for creating these reports.

We don't dispute that the IG has set guidance for how they create these reports. But if he can't testify regarding the substance of them, then his testimony is meaningless and is only trying to serve to bolster the IG reports, in and of themselves.

THE COURT: So give me just a handful of exemplar questions you intend to ask him.

MR. JACOB: Sure. A prime example, Your Honor, is the government has disputed when and where the probable cause arose, the types of investigations that the IG conducted into probable cause.

And the areas that I intend to explore with Mr. Rymer is the processes in place with the inspector general and whether

those processes result in reliable conclusions by an inspector general in the various reports that are at issue in this case and that the government disputes.

MR. STERN: That's like saying a police department has policies and procedures for making probable cause determinations which wouldn't necessarily go to the nuts and bolts of whether probable cause actually exists at any given time.

I mean, again, they're just trying to use the stature of this witness to bolster the underlying substance of a DoD IG report.

THE COURT: But doesn't that happen all the time in 1983 cases, for example? The policeman who's charged with excessive force will bring some kind of chief of police, retired, to testify that "Oh, no, this place had policies, procedures. This is" — so why isn't it similar to that?

MR. STERN: Because they've already done that with Colonel Youngner. And to the extent Colonel Youngner can actually speak about the Air Force's instructions, manuals, and so on and so forth, we didn't dispute that he had expertise in that narrow field.

But here, with regards to the DoD IG, they produced 500 reports on various topics throughout the years. He couldn't possibly know the underlying — not just the underlying substance of when there was probable cause in any given

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moment, but even the underlying policies and procedures that
 1
 2
     the -- that the Air Force -- either the Office of Inspector
 3
     General -- I'm sorry -- the Office of Special Investigations
 4
     or the Security Forces Squadron relied on to make those
 5
     determinations.
 6
         It's simply too -- it's too wide of a scope, that the
 7
    DoD IG has, to be able to make any type of expertise -- to
8
    provide any expertise on these issues.
9
              MR. JACOB: But he's very familiar with the methods
10
    that the DoD IG uses, and can tell us whether those methods,
11
     as applied to the particular reports in this case, did result
12
     in reliable conclusions.
13
              MR. STERN: No more so than Your Honor can read the
14
     instruction manuals himself and make those determinations.
              THE COURT: Yeah. So this all goes to the weight.
15
16
    Mr. Rymer led and was the inspector general for the Department
17
     of Defense. He was awarded high honors for that. So we now
18
     can't claim, as the government, "Well, he knows nothing."
19
     That's kind of inconsistent.
20
        But to the extent that, you know, this does go to the
21
    weight, I'll see what weight, if any, I attribute to any of
22.
    the opinions he may render.
23
         Do you want to continue to challenge him or --
24
              MR. STERN: We'll do it on cross, then, Your Honor.
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THE COURT:

Thank you.

1 MR. STERN: Thank you. 2 THE COURT: So he's recognized as an expert on IG 3 practices and protocols. 4 Your questions now? 5 DIRECT EXAMINATION (CONTINUED) 6 BY MR. JACOB: 7 Mr. Rymer, can you hear me again? 8 Yes, I can. Α. 9 Okay. Mr. Rymer, I want to start out by talking to you a 10 little bit about the background of the inspector general and 11 specifically ask you what the mission of the DoD IG -- or DoD 12. inspector general is. 13 A. Well, the mission, in a thumbnail, would be to find waste, 14 fraud, and abuse in the programs and operations of the 15 Department of Defense. 16 And can you briefly describe the powers the IG has O. Okav. 17 in accomplishing that mission? 18 A. Well, the IG has unlimited access to all books and records 19 of the Department of Defense and has subpoena authority, has 20 testimonial subpoena authority as well, to reach, say, retired 21 members of the department. So the IG has broad authority to 22. seek out facts and information within the Department of 23 Defense. 24 And let me take you now to this case, in Q. Okay.

particular. And can you briefly describe what you were asked

1 to do in this case.

22.

A. Well, what the Office of Inspector General was asked to do after the tragedy and — the shootings at Sutherland Springs, the secretary of defense asked the IG to determine whether or not there was — there was immediate concern, I think, during the — once the investigation began, the day of the shooting, that the Air Force had not forwarded criminal history information, specifically disposition of Kelley's — of Kelley's court—martial, nor several occurrences where the Air Force had collected Kelley's fingerprints.

It was the belief and summary of the IG that those should have been forwarded to the FBI, and they were not. That was a concern that the secretary of defense had. And the secretary of defense directed that the Office of Inspector General conduct an investigation or an evaluation of the circumstances around whether or not those fingerprints and final disposition information was given to the FBI.

- Q. Okay. And can you describe the types of documents you reviewed in your review of this case.
- A. Well, the documents that I reviewed were several IG reports, several to get a sense of the accuracy of those reports, several depositions of informations of individuals that were interviewed by the IG. And then refamiliarized myself with a number of standards regarding the requirements around a the requirements around the production of an

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evaluation report, which this one is — meets those standards.

The — and I refamiliarized myself with the — and certainly

spent time reviewing the IG Act.
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But, in summary, that's what I -- what I looked at.

- Q. Okay. And particularly concerning the 2018 DoD IG report that you mentioned into the Air Force's failure to submit Devin Kelley's criminal history to the FBI, did you also review the underlying documents that were reviewed by the DoD IG in that report?
- A. Well, I don't I don't recall documents. I do well, in a sense, the documents, being depositions, sworn testimony by many of the agents involved, yes, sir, I did.
- Q. Okay. And we'll go through the each the report and some of the documents to identify them, in particular.

But in your review and reaching your report in this case, do you believe you had sufficient information and evidence to reach reliable opinions on the inspector general process that resulted in the reports that you mentioned to the Court just now?

A. Yes, sir.

Q. Okay. And what I want to do, just to signpost for you, is I want to get to the Devin Kelley report, but I want to give just a brief background of a couple of the DoD IG inspector general reports that were issued prior to the Devin Kelley report.

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1
        And let me do that by showing you, first, Joint
    Exhibit 14, page 1.
 2
 3
         And, Mr. Rymer, have you seen Joint Exhibit 14 before?
 4
    Α.
        Yes, sir, I have.
 5
        And can you tell the Court what Joint Exhibit 14 is.
 6
        Well, I believe what you have on the screen is a cover
 7
    page from a DoD IG report that was issued, I believe, in 1997.
8
    And it concerns criminal history data reporting and the
 9
     submission of criminal history from the defense criminal
10
     investigative organizations to the FBI.
11
     Q. Okay. Let me show you page 3 of Joint Exhibit 14.
12
        And I'll zoom in to it -- if you can zoom back out
13
    please -- and zoom in to the entire executive summary portion
14
     for us.
15
        Yes, sir, I see that.
16
        And I'm going to provide you the executive summary here.
17
        First, could you tell us why the DoD IG is investigating
18
     and reporting in 1997 on DoD's criminal history submissions to
19
    the FBI?
20
        Yes, sir, I can. I would go back -- would go back to the
21
     Inspector General Act in terms of -- to give you an
22.
     explanation why I believe this report was done originally.
23
         The Inspector General Act says that the DoD IG is one of
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the few policy responsibilities that the IG has, and that is

to set Department of Defense policy regarding criminal

24

investigations. And so that authority, I believe, resulted in a — in a memo in — I believe it was 1987 to determine whether — how often the DCIOs were actually submitting information to the FBI. And I don't have the numbers in front of me, but the compliance rate was very low.

The IG believed it was in the best interest of both the Department of Defense and for — and for public safety that it was important to forward to the FBI, for inclusion in the national criminal database, information about crimes that had been committed by service members.

Q. Okay.

22.

A. Okay. So that was the foundation of the 1987 memo.

And the IG followed up in 1997 with this — with this report, again, finding that there were — there was significant noncompliance with criminal history data reporting to the FBI.

I think, in sum, this report also — this — it recommended that the — in addition to the criminal investigative organizations, that, essentially, the military police functions within each of the services also began criminal history data reporting.

- Q. Okay. Mr. Rymer --
- 23 A. And the foundation of -- I'm sorry.
  - Q. Let me just break that up. And you gave us a lot, so I need to kind of focus you a little bit and ask you some more

1 specific questions.

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First of all, you used phrases like the "DCIOs." And I see on the screen "MCIOs" is another acronym that the government is using.

First, can you just tell us what a DCIO and an MCIO is.

A. Well, DCIO is defense criminal investigative — defense criminal investigation organization.

And what was your second question?

- Q. And what is an MCIO?
- 10 A. Military criminal I use the term MP. But essentially,
  11 that's the police function within each of the departments.

And I'm sorry. I'm a — I was a career soldier. So I use the term M — "military police," and they're called different things in the other services. But essentially to take that military police — military — that responsibility to report, to that police function within the — within the services as well.

- Q. So with regard to the we're here about the Air Force.

  With regard to the Air Force, the military police would be currently known as the security forces?
- A. Yes, the security forces, yes, sir.
- 22 Q. And would the Air Force Office of Office of Special
- 23 Investigations be covered by this report, Joint Exhibit 14, as
- 24 well?
- 25 A. Yes. The Air Force Office of Special Investigation was

- $1 \parallel a -- is a defense criminal investigative organization.$
- $2 \parallel Q$ . Okay. So the next question I want to direct you to is,
- 3 are you familiar with NICS, the National Instant Criminal
- 4 Background Search system?
- 5 A. Yes, sir.
- 6 Q. Okay. And do you know when NICS was established?
- 7 A. It was sometime, I believe -- I believe, in the 1990s,
- 8 and -- I believe in 1993 timeframe, something like that.
- 9 Q. And do you know when NICS reporting began with the
- 10 criminal investigative organizations in DoD?
- 11 A. I believe that would have been, sir, after the Brady Act
- 12 or the Brady Act amendments. And so that would have been
- 13 sometime during in the 1990s.
- 14 Q. Would it have been after this report?
- 15 A. No. It would have been, I believe, before this report --
- 16 | I believe, the dates.
- 17 | Q. Well, let me ask you this: With regard to -- you told the
- 18 Court earlier that in 1987, the Air Force issued an
- 19 instruction to start reporting criminal history to the FBI.
- 20 Do you remember that testimony, sir?
- 21 A. Yes.
- 22 Q. And then you said in 1997, so ten years after the issuance
- 23 of that report, the DoD IG came out with this inspector
- 24 general's report concerning the reporting of criminal history
- 25 to the FBI.

1 Do you remember that testimony, sir? 2 Yes. Α. Yes. 3 Could you tell us, beyond reporting to NICS, is there any 4 reasons why the DoD IG is concerned with criminal -- the 5 military organization's criminal history reporting to the FBI? 6 A. Well, I think the view -- and I certainly support this 7 view -- that criminal history reporting to the FBI essentially 8 expands the effectiveness of law enforcement and gives -- by 9 supporting the national criminal database, in my view, makes 10 law enforcement more effective. 11 So I think it's certainly in the interest of the 12 Department of Defense and ultimately in the national interest 13 to have a law enforcement function that is as -- that is as 14 effective as possible. And by not reporting criminal history 15 data consistently to the FBI, I believe that a significant 16 portion of criminal activity would not have been included in 17 the national crime data. 18 In 1997, was the Air Force aware of these problems, as 19 reported by the Department of Defense inspector general? 20 They would have been aware -- they certainly would have 21 been aware in the sense that the inspector general -- the

been aware in the sense that the inspector general — the Department of Defense inspector general, certainly from the work beginning back in the late '80s to 1987 work, continuing through this report, for a couple of reasons.

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One, let me say that this particular report was -- this

particular 1997 report was -- was completed due to a -- due 1 2 to -- or due to a requirement in the National Defense 3 Authorization Act in 1996 that the secretary of defense review 4 compliance with criminal history data reporting. So the 5 secretary of defense directed the DoD IG to complete this 6 report. 7 So this report -- although the earlier instances may have 8 been at the discretion and direction of the DoD IG and their 9 authority under the IG Act for the 1987 work, the 1997 work 10 was a result of a -- was the result of the defense criminal --11 or I'm sorry -- was the result of the NDAA, the National 12 Defense Authorization Act. 13 Q. Did the Air Force review these findings in Joint 14 Exhibit 14 and notify the IG that they were going to fix 15 these -- the issues? 16 A. Yes, sir. As I recall, the Air Force — the Air Force did 17 not object to -- did not -- the Air Force concurred with the 18 findings and indicated that they would begin a process to 19 improve compliance. Yes, sir. 20 Q. Okay. And following this 1997 report, are you aware of 21 any other reports the DoD IG has issued concerning 22. fingerprints and final disposition submissions to the FBI? 23 A. Yes, sir. There was a -- I think the next report was --

specifically about fingerprints and final disposition reports

was the 2015 report that followed up on this 1997 report.

24

I think — although there was some improvement, I think there
was still significant noncompliance with the criminal history
data reporting.

And in a — not referring to the — any paperwork, I would say that the number was still then in the 30, 32 percent range, as I recall.

Q. Well, Mr. Rymer, let me show you that report. We can look at it briefly. I want to show you Joint Exhibit 1, which has been previously admitted into evidence.

Can you identify Joint Exhibit 1, sir?

- A. Yes, sir. That's the report I was referring to.
- Q. Okay. Let me show you page 3 of Joint Exhibit 1. And, first, I want to sort of zoom in on the "Objective" section.
- Do you see the column labeled "Objective"?
- 15 A. Yes, sir.

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- 16 Q. Could you tell the Court what the objective of the DoD IG
  17 in Joint Exhibit 1 is, briefly?
  - A. Well, as I said a moment ago, the objective would be to determine compliance with criminal history data reporting to the FBI and to see where that compliance stands. And the method used here was a sampling process.

But as you can see, I think this goes through in some detail how each of the — each of the services were complying or not complying with criminal history data reporting requirements.

Q. And you said the method that the IG uses in Joint Exhibit 1 is a sampling process.

What time frame are they sampling?

- A. the interview. But I think in this case and or in this particular report, there were, in this case, I think, a sample of 1,102 case files from Army, Navy, Air Force, Marine Corps. And you can see there the numbers. I'm not sure it's necessary that I read them. But you can see that a significant sample was taken, and the results of the sample were, there was noncompliance.
- 11 Again, I don't think this excerpt shows it, but I think --
- 12 | Q. Yeah.

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- 13 A. in the 30 percent range, as I recall, for the
  14 Department of the Air Force of noncompliance.
- Q. Well, sir, let me ask you this and we'll get to those specific findings in one second but it says that the sample was taken of qualifying offenses between June 1, 2010, and October 31st, 2012.
- 19 Do you see that, sir?
- 20 A. Yes, sir, I do.
- 21 Q. And if Devin Kelley's conviction was in November 7th of 22 2012, does that sample cover Devin Kelley's conviction?
- 23 A. No, sir. It does not.
- Q. Okay. So let's look at the findings and talk about that in more particular, then. And I want to show you actually

1 Joint Exhibit 1, page 13 and 16.

And there are a couple of graphs on pages 13 and 16 concerning the Air Force fingerprint submission data and criminal history data that I want to look at in particular.

So let me display both of those pages, Joint Exhibit — Joint Exhibit 1, pages 13 and 16 together.

First, Mr. Rymer, are you able to see the graph concerning the Air Force's fingerprint submissions?

- A. Yes, sir, I am.
- Q. And if we could just make that portion a little bit bigger for Mr. Rymer, please.
- 12 TECHNOLOGY SPECIALIST: Bottom left?
- 13 MR. JACOB: Yes.
  - And then if we could also pull out the Air Force's final disposition graph.
- 16 BY MR. JACOB:

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- Q. And, Mr. Rymer, if you could explain to the Court what we're looking at from pages 13 and 16 of Joint Exhibit 1.
- A. Well, this of the total sample, I think, that we read a moment ago, of 1,100 or so cases that were reviewed, this would be the sample pertaining to the Air Force would have
- 22 been about 358 cases, and the -- you can see the totals there
- of fingerprint -- 248 of the cases, fingerprints were found.
- 24 And in -- and in 110, they were not.
- 25 Q. Okay. So if I'm understanding you correctly, the DoD IG

- is looking at 358 qualifying cases in that sampling period from the Air Force. Is that fair?
- 3 A. Yes.
- Q. And of those cases, 113 final dispositions were not submitted and 111 -- or sorry, 110 fingerprints were not
- 6 submitted to the FBI?
- 7 | A. Yes.

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22.

- Q. Okay. Before an IG reaches a finding or reviews documents and concludes there's missing submissions, does the Air Force have an opportunity to review drafts of reports and
- 11 conclusions such as this?
- A. Yes, sir, they do. Number one, to explain a little
  broader, the Air Force would have been involved in this data
  collection initially. This is not done well, the Air Force
  would have been involved in the data collection.
  - And then once the a draft report is prepared, the Air Force, as a subject of the report, would have had an opportunity to comment on the report or correct any mistakes that they saw in the report before the report is issued and final.
  - Q. Okay. So as a part of the IG report-issuing process, the agency itself has input into the report?
- A. Well, in this case, the agency well, the data belongs to the Air Force. So in the sense that the inspector general requested data from the Air Force, the Air Force would assist

- 1 in collecting that data for the -- for the inspector general.
- 2 And then once the inspector general -- the Department of
- 3 Defense inspector general reviewed the data, the Air Force
- 4 would have the opportunity to point out any errors or missing
- 5 data or any significant problems with the report.
- 6 Q. Okay. And you said that the Air Force would then also
- 7 have an opportunity to comment on the recommendations?
- 8 A. Yes, they would.
- 9 Q. Okay. Let me take you --
- 10 A. Uh-huh.
- 11 Q. Let me take you to page 18 of Joint Exhibit 1 and show you
- 12 some of these comments. And I want to blow up both the
- 13 recommendation and the Air Force comments and the IG response
- 14 to the Air Force comments.
- Okay. And can you tell the Court what we're seeing on
- 16 page 18 of Joint Exhibit 1.
- 17 A. Well, you would be seeing, number one, one of the
- 18 recommendations -- and I don't remember in this particular
- 19 report how many there were. But an evaluation such as this
- 20 would result in a number of recommendations for process
- 21 improvement directed to the service secretaries.
- 22 In this recommendation, that this recommendation was
- 23 that the Air Force take prompt corrective action to ensure
- 24 that all future arrestees and convicted offenders conform with
- 25 the applicable DoD instruction, which is DoD 5505.11.

1 And I think the phrase below or the next section 2 "Air Force comments: The Air Force agreed with our 3 recommendation and our response, " meaning the DoD's response. "Comments from the Air Force addressed all specifics of the 4 5 recommendation. No further comments are required." 6 So what that says to me is the Air Force agreed with the 7 recommendations; set forth specific remedies, if you will, to 8 cure the problems that were identified by the DoD inspector 9 general. And the DoD inspector general accepted that 10 remediation -- or those -- accepted the steps that the 11 Air Force planned to take to fix the problem. 12 And this report, Joint Exhibit 1, was issued in 2015. 13 Who was the DoD inspector general in 2015? 14 Α. I was, sir. 15 Okay. And earlier we talked about how the specific sample 16 set that this inspector general's report reviewed did not --17 was not -- or Devin Kelley's conviction fell out of that 18 specific sample set. 19 But does this recommendation make it clear to the 20 Air Force that there was an ongoing problem with the failure 21 to submit criminal history to the FBI? 22. MR. STERN: Objection, Your Honor. The Court's 23 already ruled on this issue. We've both briefed it -- both 24 parties briefed it at summary judgment. The Court has already

ruled that the Air Force adoption of the IG recommendations

did not -- did not include the requirement to submit Devin 1 2 Kelley's criminal history information. This has already been 3 adjudicated and now is outside the scope of the -- what's left 4 for this trial. 5 MR. JACOB: My question was about the Air Force's 6 awareness of the ongoing obligation, and that goes directly to 7 the knowledge and foreseeability the Air Force had. 8 The United States is disputing that this document made the 9 Air Force aware and reinforced the notion that they need to 10 submit criminal history to the FBI, and this is the IG 11 testifying about that very point. 12 THE COURT: Yeah. That's overruled. 13 BY MR. JACOB: 14 Mr. Rymer, let me ask my question to you one more time. 15 Earlier we discussed how the -- Devin Kelley's conviction 16 fell outside of the specific sample set that JEX 1 examined. 17 But my question to you is, does Recommendation 2, not 18 concerning the specific sample set but the more broader 19 recommendation, make the Air Force aware of its ongoing 20 obligation to report and fix criminal history reporting to the 21 FBI? 22 Yes, sir. I believe it clearly makes the Air Force aware. 23 Q. Okay. And I want to -- I want to play for you a clip

that -- of evidence that's already been entered, and then come

24

25

back to this report.

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I want to play for you Joint Exhibit 628 from 1 hour
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 2
     54 minutes and 47 seconds to 1 hour 55 minutes and 7 seconds,
 3
     and then ask you a question about that. Okay?
 4
        Yes, sir.
    Α.
 5
         (Playing video)
 6
             MR. JACOB:
                          Okay. We can play that one more time.
 7
         (Playing video).
8
    BY MR. JACOB:
 9
        Can you tell us who that is on the video, Mr. Rymer?
10
        Yes, sir.
                    That's Glenn Fine. I believe he was the acting
11
     inspector general of the Department of Defense. That probably
12
    would have been a hearing in 2017, I believe.
13
        Mr. Fine was originally -- I brought Mr. Fine to DoD as
14
    my -- as the deputy inspector general in 2015. So when I left
15
     the department in 2006, he became the acting inspector
16
     general.
17
    Q. Okay. Let me take down the video now and then ask you
18
    this question.
19
         If the Air Force, in this litigation, disagrees with you
20
     and Mr. Fine on this -- these recommendations and whether they
21
    made the Air Force aware of their ongoing problem to report
22.
     and fix criminal history, how would you respond to that?
23
             MR. STERN: Objection. Speculation. Outside the
24
     scope of his expertise.
25
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MR. JACOB:

I'm asking him how he would respond to

1 this issue.

12.

22.

THE COURT: Yeah. That's overruled.

BY MR. JACOB:

Q. Sir, Mr. Rymer, how would you respond to the Air Force in this litigation taking a different position than it did when this report was issued?

A. Well, I would be, frankly, disappointed if that's what had happened. The — if that's what happened. My view, it was very clear the Air Force agreed with the findings and recommendations of the report and the — and I want to go back to this notion of how aware the Air Force would have been about this.

I mean, the information contained in that report would have been part of what would have been gathered with the assistance of the inspector general function within the Department of the Air Force. That's routine for the DoD inspector general. When they're reaching out for information from the services, it is done through the IG mechanism, if you will, in each of — in each of the services.

In this case, I would also like to point out that this level of awareness for the Air Force would be, I think, particularly high because of the organization structure of the Department of the Air Force relative to its defense criminal investigative function.

The defense criminal investigative function in the Army

- and the Navy, for example, are independent of the inspector general function or the inspector general within each of
- 3 those services. That's not the case in the Air Force. The
- 4 Air Force Office of Special Investigations is an
- 5 organizational entity under the command and control of the
- 6 inspector general of the Air Force.
- 7 Q. Okay.
- 8 A. And that's unique for the three services.
- 9 Q. If I can try to understand and break down that testimony briefly.
- With regard to the Air Force, who is the inspector general of the Air Force?
- A. The inspector general of the Air Force would be a
  three-star officer. And at the time, I think it was General
  Biscone. I'm not certain who the inspector general is today.
  - But it's a -- it's a three-star position that would report to the chief of staff of the Air Force. In other words, essentially the military commander of the Air Force --
- 19 Q. Okay.

17

- 20 A. -- would be the inspector general's boss, if you will.
- Q. Does the inspector general of the Air Force hold any positions or any hats wear any hats other than just the
- 23 inspector general of the Air Force?
- 24 A. Well, in addition to being the inspector general, the
- 25 inspector general of the Air Force is also the commanding

- general responsible for the Air Force Office of Special Investigations.
- Q. Okay. And this goes back to the question of the Air Force's knowledge of the problems.

If the DoD IG is telling the Air Force inspector general that there is a significant problem with reporting criminal history to the FBI in the Office of Special Investigations, are they directly telling the commander — the chain of command of the office of inspector — of Special Investigations of that problem?

- 11 A. Yes. Yes, sir. I believe they would be.
- Q. And so the command structure the supervisory command structure of the Office of Special Investigations would have specific knowledge and direct knowledge of what the DoD IG is reporting in the 1997 and the 2015 IG reports?
  - A. Yes, sir. I believe so.
  - Q. Okay. So with that background, let's look now at Joint Exhibit 3. And I want you to identify I'm going to show you the first page of Joint Exhibit 3, and I want you to identify it for us. Okay?
  - Are you seeing Joint Exhibit 3 on your screen, sir?
- 22 A. Yes, sir, I do.

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- 23 Q. Could you identify for the Court what Joint Exhibit 3 is.
  - A. Yes, sir. This would have been the report prepared by the Office of Inspector General of the Department of Defense at

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the request or direction of the secretary of defense to

determine if and how there was a failure by the Air Force to

submit Devin Kelley's criminal history to the FBI.
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Q. Okay. And what I want to do for the Court, just so you're aware of where I want to go, is I want to show the processes the inspector general uses to lead to the findings that it does in a report such as Joint Exhibit 3.

But I don't want to belabor the point and go through every single finding and talk about each one. So if you think it would be helpful, what I would like to do, sir, is look at one or two findings and talk to you about how an inspector general reaches those findings and whether those findings can be reliable, in your opinion.

Do you think that would be helpful, sir?

A. Yes, sir.

22.

Q. Okay. Let me show you page 66 of Joint Exhibit 3. And we'll zoom in to that first part. And I'll represent to you this is a finding concerning the first missed opportunity to submit fingerprints. And if we could just zoom in to the entire first section. Yes.

This is the — Joint Exhibit 3, page 66, is the beginning of the IG's section on the first missed opportunity to submit Devin Kelley's fingerprints, from June 9th, 2011.

Do you see that on your screen?

25 A. Yes, sir.

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would -- the IG's expertise would not necessarily include
 1
 2
     criminal investigation or criminal investigation techniques, I
 3
     would -- I would disagree with that.
 4
         I'm certain, if -- I'm certain that the -- well, let me --
 5
     let me back up and say reports of -- like this that were
 6
    prepared during my tenure would have included a team that
 7
     included criminal investigators that were experienced --
8
     experienced in conducting criminal investigations.
 9
     Q. And that's exactly what I was getting at, sir.
10
        Does the IG's office, when they conduct an investigation
11
     like this, have access to the lawyers, legal staff, criminal
12
     investigators -- really, the subject matter experts -- that
13
     allows them to reach conclusions such as the one that it
14
     reached in Joint Exhibit 3, page 66?
15
    A. Yes, sir, they do.
16
        Okay. Let me show you, then, another example finding.
17
    And I will show you page 98 of Joint Exhibit 3. 98. And
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    we'll zoom in to the -- really, the first and a half of the
19
     second paragraph under "3. AFOSI operations tempo." Yes.
20
        And, sir, I'll just represent to you here that the IG here
21
     is looking at various investigations at -- specifically at
22.
    Detachment 225. And the question the IG is posing is whether
23
    the failure to submit Devin Kelley's fingerprints is an
24
     isolated incident or a systemic problem at this time.
```

My question to you, sir, is when -- is the DoD IG's

- examination into systemic problems something that the DoD IG regularly conducts?
- A. Well, the systemic problem in terms of had certainly been pointed out in the 2015 report. So "regularly conducts," the IG would have been and did, I think, in 2017 conduct a followup to the 2015 report.

So in terms of identifying a systemic problem like the failure to report criminal history data, the IG identified it, and the IG did follow up on it.

- Q. Okay. And similar to how we talked about the 2015 report, when they're looking at 84 investigations and open investigations and 70 closed investigations during the Devin Kelley at Detachment 225, where are they getting that data
- 14 | from?

A. Well, they would — they would probably be getting that data from the Defense Information — DIBRS, Defense Information — and I don't remember — DIBRS. And I never can remember that without looking at my notes.

But there's — and also by "we examined 70 closed investigations for fingerprint cards," I would say here, that to me would read, they examined the case files of 70 closed investigations.

- Q. So would that be something that the Air Force would be cooperating with the IG, to provide them that data?
- 25 A. Yes.

- Q. Okay. Let me show you Joint Exhibit 27, page 1. And I'm going to zoom in to the highlighted portion of Joint Exhibit 27.
- And can you identify for us what you're seeing in terms of Joint Exhibit 27, page 1.
  - A. Yes. This is the this is the response by the Air Force to the Office of Inspector General's data call, if you will, the information that the Department of Defense inspector general requested from the Department of the Air Force.
- Q. Okay. And so we have some background and we're aware of what we're looking at, the DoD IG is asking the Air Force to provide information concerning the Devin Kelley
- 13 failure-to-submit report; is that correct?
- 14 A. Yes, sir.

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- Q. Okay. And is this the type of information DoD IG -- or inspector generals rely upon in their investigations?
- 17 A. Yes, sir.
- 18 Q. Okay.
- 19 A. One type, yes, sir.
- 20 Q. Yes. Absolutely.
- 21 Let me show you page 2 of Joint Exhibit 27 -- sorry, 22 page 2. And I'll zoom in on page 2.
- 23 And you can see the date of this report and that it concerns Mr. Kelley; right?
- 25 A. Yes, sir.

- 1 | Q. And, here, I want to point out, who is the IG -- the
- 2 Air Force IG that is providing and signing off on this report?
- 3 A. Well, this -- I believe -- this is Colonel Zoerlein,
- 4 AFOSI IG investigating officer. So he was part of the -- from
- 5 this signature block, I would surmise that he is the IG -- the
- 6 Air Force IG's investigating officer within the Air Force
- 7 Office of Security Investigations.
- 8 Q. Okay. So does this go back to how you were discussing
- 9 earlier that the Air Force IG wears the AFOSI command hat as
- 10 well, that the Air Force IG is in the chain of command for the
- 11 Air Force Office of Special Investigations?
- 12 A. Yes, it does.
- 13 Q. Okay. Let me go to page 62 of this document. And I'm
- 14 | just going to zoom in on the first part, which says
- 15 | "Findings."
- 16 First of all, you've reviewed this document. Is that
- 17 | fair?

- 18 A. Yes. Uh-huh.
- 19 Q. Is it fair to say that this -- in Joint Exhibit 27, the
- 20 Air Force IG reaches conclusions similar to the conclusions
- 21 that the DoD IG reached in the Devin Kelley matter?
- 22 A. As I recall, yes, sir.
- 23 MR. JACOB: Okay. And if we can zoom back out,
- 24 please, to page -- and this is page 62.

BY MR. JACOB:

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- Q. And I'll represent to you, pages 62 to 69 of Joint Exhibit 27 are redacted in this litigation.
- When the DoD IG receives documents and findings such as this, do they receive a redacted version or an unredacted version?
- 7 A. I never recall a data request from the services that included redacted information like this.
  - Q. Okay. So if the Air Force provides the DoD IG redacted information, say, on probable cause, does the DoD IG have the power or authority to request the underlying information from the service branches?
- 13 A. Yes, sir.
- 14 Q. And could you describe that power of authority.
- A. Well, that is described or is in the Inspector General
  Act, that the inspector general of any agency has access to
  all the records of the agency; in this case, all the records
  of the Department of Defense.
- 19 Q. Okay.
- A. There is a caveat there is a caveat in the IG Act regarding national security items, that at the discretion of the secretary of defense, some of that information can be withheld. But information like this regarding an investigation, I find it would all I can say is, I've never seen a report from one of the services to the IG that

- 1 contained redactions like this.
- 2  $\square$  Q. So if the Air Force disagreed with any findings or
- 3 conclusions that the DoD IG reaches in a draft report, would
- 4 that be noted by the DoD IG?
- 5 A. Yes. If there were -- if there were -- I think in some of
- 6 these reports, there were a couple of instances -- the
- 7 Air Force, first of all, in the reports that I reviewed,
- 8 agreed with the findings and recommendations or, in one case,
- 9 used the word "concurred" with the findings and
- 10 recommendations.
- 11 | Q. Yeah.
- 12 A. There were examples -- I'm sure that everyone has read
- 13 | these reports. And you all see a couple of examples where
- 14 | the -- one example, in particular, where the Navy disagreed
- 15 and explained why they disagreed.
- 16 So that's typically how it would occur. If there is
- 17 disagreement, the report is submitted in draft form to the
- 18 subject organization. And they have the opportunity to review
- 19 | it and come to their own conclusions about whether or not they
- 20 agree with the findings, whether there's problems with the
- 21 information in the report, or whether they disagree with the
- 22 recommendations or the path that the IG is suggesting for
- 23 remediation.
- 24 | Q. Okay.
- 25 A. So, yes, there is an avenue set forth in the -- in the

- policies and procedures regarding how these reports are
  developed for the subject of the report to respond to either
  inaccurate information or to disagree with recommendations
  made by the agency IG, which, in this case, would be the
- 5 DoD IG.
- Q. Are you aware whether the DoD IG in the Devin Kelley
  report that we were discussing previously noted in any fashion
  that the Air Force disagreed with any findings, including the
  probable cause findings that the DoD IG reached?
- 10 A. No. As I recall, the Air Force concurred with all the 11 findings that the IG reached.
- Q. Okay. Let me show you page 70 of Joint Exhibit 27. And I want to show you, first, that first finding.
  - It says, "Improper indexing was a widespread problem in AFOSI at the time of the Devin Kelley investigation."

    Do you see that?
- 17 A. Yes, sir.

15

- Q. So is it fair to say that the Air Force IG is agreeing
  with the DoD IG's conclusion regarding the systemic nature of
  this problem?
- 21 A. Yes, sir. I think the word "widespread" would imply it's 22 a systemic problem, yes, sir.
- Q. Okay. Let me zoom out and show you the third finding of the Air Force IG.
- 25 Here, the Air Force IG is saying, "Command policy and

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training appeared adequate, but key Detachment 225 personnel
 1
 2
     did not know/understand AFOSI policy with regard to indexing."
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         Is that a similar finding that the -- the DoD IG had?
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        Yes, sir, it is.
    Α.
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        Okay. Let me -- let me take down Joint Exhibit 27 and ask
 6
    you a few follow-up questions.
 7
         Like I said at the beginning of this conversation, instead
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    of going through each of the findings of the DoD IG, I want to
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     talk to you about the specific findings and ask you, to a
10
     reasonable degree of certainty, have you reached conclusions
11
     on the reliability of the reports issued by the various IG's
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     in this case?
13
        Yes, I have.
    Α.
14
        Were their evidence-collection methods reasonable?
15
        Yes, sir. They -- everything that I've -- that I
16
     reviewed -- and I principally relied on both reports and then
17
     the depositions that I read and then my understanding of the
18
     standards that were in place for production of such reports.
19
     The Council of the Inspectors General on Integrity and
20
    Efficiency promulgates standards on how these reports are to
21
    be constructed.
22.
         The CIGIE, if you will, or Council of Inspectors General,
23
     also -- in addition to publishing standards on how the reports
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are to be put together, they also have a peer-review process

where the control environment under which the reports were

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produced is examined and tested. I reviewed the peer-review
report for the Office of Inspector General for the period in
question when these reports were — the period in which these
reports were prepared.

That peer-review report was prepared by the inspector general of the Department of Health and Human Services, and the Department of Health and Human Services IG determined that the DoD IG evaluation process was sufficient, and essentially passed them. The — the Health and Human Services IG wrote a report that indicated that the DoD IG had passed the — trying the peer review for that period — covering that particular period.

- Q. Mr. Rymer, did you find, to a reasonable degree of certainty, that the inspector general, in issuing these reports that we discussed, had sufficient information to reach reliable conclusions?
- 17 A. Yes, sir, I did.

22.

- Q. To a reasonable degree of certainty, were the conclusions and the findings in the IG reports, that you reviewed, the product of reliable methods and principles?
- A. Yes, sir. Again, based on the based on my reading of the report and my reading of the peer review and my understanding of the standards, there the report complied with the standards. The standards complied with the or the report complied with the DoD standards, and those DoD

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standards complied with the CIGIE standards or the
 1
 2
     government-wide standards regarding the production of
 3
     evaluation reports.
 4
     Q. And does compliance with the standards mean a reliable end
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    product?
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     A. Yes, sir. That's the intent. The standards are to -- are
 7
     in place to produce a product that can be relied upon, both by
8
     the public and the Congress.
9
              MR. JACOB: Your Honor, we pass the witness.
10
              THE COURT: Let's go ahead and take a ten-minute
11
    break.
12.
         (Recess)
13
         (Open court)
                          Thank you. Please be seated.
14
              THE COURT:
15
         Your cross.
16
                            CROSS-EXAMINATION
17
     BY MR. STERN:
     Q. Mr. Rymer, good morning again, sir.
18
19
              THE CLERK: Excuse me.
20
    BY MR. STERN:
21
        Mr. Rymer, good morning, sir.
     Q.
22.
    Α.
        Yes, sir. Thank you.
23
     Q.
       Can you hear me okay?
24
        Yes, sir, I can.
     Α.
25
         Thank you.
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As you may recall, my name is Paul Stern. I'm an attorney with the United States Department of Justice.

Thank you for your time today.

A. Yes, Mr. Stern.

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Q. Just a few questions, sir.

The DoD Office of Inspector General produces somewhere around 500 reports, investigations, evaluations, audits in any given year. Is that fair?

- 9 A. Somewhere around, yes, sir. That's correct.
- 10 Q. I believe you spoke with Mr. Jacob about a few of those reports, and so I'd like to discuss them.
- If we could start at Joint Exhibit 14. I believe this was the IG report from 1997 that was referred to?
- 14 A. Yes, sir.
- Q. Are you aware that the NICS did not start in operation until November 1998?
- 17 A. I was a little foggy on the date. But, yes, sir, I agree 18 with you. Yes, sir.
- 19 Q. Okay. So this report predates the operation of NICS?
- 20 A. Yes, sir, it does.
- Q. In fact, if we look at page 3, when we look at "Evaluation Objectives," as Mr. Jacob noted, "The primary objective was to evaluate whether DCIOs are reporting criminal history data to
- 24 the FBI in compliance with DoD Criminal Investigations Policy
- 25 Memorandum Number 10" or CPM Number 10.

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        Did I read that correctly?
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- Yes, sir. And it goes on to say that those requirements, I think, became effective in March 1987. Yes, sir.
- That's correct. Q.

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In fact, if we take a look at page 8 of this report. Take a look at the bottom portion -- little bit lower.

It reads, "United States Code, Title 28, Section 534, states, the Attorney General shall acquire, collect, classify and preserve criminal history information, and shall exchange such records and information with other law enforcement officials."

- Did I read that correctly?
- 13 A. Yes, sir.
- And then, "The Criminal Information Services Division, 14 15 Federal Bureau of Investigation, is designed for complying and 16 disseminating criminal history record information."
- 17 Is that correct?
  - "Is designated for complying and disseminating," yes, sir.
- 19 Q. I'm sorry. Thank you. "Designated for complying and 20 disseminating criminal history record information."
- 21 So this is saying the obligations stemmed from
- 22. 28 U.S.C. 534; is that correct?
- 23 A. Yes, sir.

Reporting Act?

Is that Uniform Code of -- I'm sorry. The Uniform Crime 24 25

- 1 A. Yes.
- 2 Q. And then if we look at the next page, the first part talks
- 3 about the CFR as it relates to the Uniform Crime Reporting
- 4 Act?
- 5 A. Yes.
- 6 Q. And that the agencies are now to submit fingerprints and
- 7 | final dispositions as a result of the Uniform Crime Reporting
- 8 Act; correct?
- 9 A. Yes.
- 10 Q. And then to start the next paragraph, "On March 25th,
- 11 | 1987, the deputy inspector general, Department of Defense,
- 12 | issued Criminal Investigation Policy Memorandum Number 10" or
- 13 CPM Number 10, "criminal history data reporting requirements."
- 14 Did I read that correctly?
- 15 A. Yes, sir. Yes, sir.
- 16 Q. So essentially, the requirement to submit fingerprints and
- 17 | final dispositions derived from the Uniform Crime Reporting
- 18 Act; correct?
- 19 A. Yes.
- 20 Q. And in order to give guidance to DCIOs, the deputy
- 21 inspector general issued CPM Number 10?
- 22 A. Yes, sir.
- Q. Let's take a look at page 53. And this is the Air Force's response to this IG report.
- 25 It's pretty blurry, so if we can blow up the portion that

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says, "We concur with your findings on noncompliance." Thank you.
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It reads, in part, "We concur with your findings of noncompliance. The Air Force Office of Special Investigations (AFOSI) has been working on this issue since its March 1993 evaluation of required documentation in AFOSI investigative files."

Did I read that correctly?

A. Yes, sir.

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- Q. So so essentially, the Air Force Office of Special of Special Investigations was aware of CPM Number 10 and had actually evaluated itself as early as March 1993?
- 13 A. Yes, sir.
  - Q. It goes on to read, a little bit lower down, "DoD IG's recent evaluation report found that high noncompliance levels occurred between CPM 10 lacks adequate procedural guidance. AFOSI found a similar problem with its implementing regulation (AFOSI Regulation 124-102). To remedy that problem, HQ AFOSI issued clarifying guidance on 13 Nov" or November "1995 requiring AFOSI special agents to coordinate with installation staff judge advocates" or SJA "to determine the best time to fingerprint subjects of a criminal investigation."

    Did I read that correctly?
- 24 A. Yes, sir, you did.
- Q. Okay. So essentially, this is saying AFOSI recognized the

- problem within CPM Number 10 and took its own steps to remedy the issue by establishing its own policies. Is that fair?
- 3 A. Yes, sir.

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Q. Looking at the next page, it reads, "We concur with the recommendation that procedure guidance found in DoD IG's

14 November '96 memorandum to the military departments will be

7 used until a new DoD instruction is developed.

"Please note that AFOSI already has a more restrictive policy implemented" that suggests — "than that suggested in the 14 November 1996 memorandum. We do not believe it prudent at this time to relax or change our requirements, which presently appear to be working well."

- Did I read that correctly?
- 14 A. Yes, sir, you did.
  - Q. So this is saying that AFOSI already recognized the problem and had devised more restrictive obligations than the DoD Office of Inspector General had devised; correct?
- 18 A. Yes, sir. That's what it said. Yes, sir.
- 19 Q. And they themselves thought it prudent not to relax or 20 change those more restrictive requirements at the time?
- 21 A. Yes, sir.
- Q. In fact, their own policies at the time became the genesis for DoD Instruction 5505.11, did it not?
- 24 A. I don't know that, sir.
- 25  $\parallel$  Q. Okay. If we look at page 19.

Let me ask you this: Are you aware that the Department of Defense Office of -- it's fine.

Sir, let me ask it this way: Are you aware that the DoD Office of Inspector General concurred with the fully responsive comments by the Air Force office of inspector — Office of Special Investigations?

- A. Could you show that in the report, sir? It should --
- 8 Q. I am trying.

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- 9 A. I'm sorry. I understand we're having maybe a technical
  10 issue. But I would I would say, I would find it unusual
  11 that the DoD IG would say they concur. And that may be the
  12 word they use, but I think most typically it would be the IG
  13 accepts the response of the Air Force, and no further action
  14 is required.
  - Now, that's typical. I don't remember how it's worded specifically in this report.
- Q. Fair enough, sir. And I think you're right.

  If we look at the first line of the evaluation response,

  "We consider the Army and the Air Force comments fully
  responsive."
- 21 A. Yes, sir.
- Q. So it's fair to say that AFOSI's comments to the DoD OIG were deemed fully responsive?
- 24 A. Yes, sir.
- 25 Q. Fair enough.

Let's look at the next report that was referenced, and that's Joint Exhibit 1.

This is the evaluation of Department of Defense compliance with criminal history data reporting requirements; correct?

A. Yes, sir.

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- Q. You already spoke to plaintiffs' counsel about this report, so we don't have to go to great length.
- 8 But you were the IG at the time of this report?
- 9 A. Yes, sir, I was.
- 10 Q. You weren't directly involved with any of the underlying
- 11 investigation that led to this report; correct?
- 12 A. I'm sorry. I didn't hear the first part of your question.
- 13 Q. You were not directly involved with any of the
- 14 investigation that led to this report; correct?
- 15 A. That's correct, sir. Yes.
- 16 Q. You didn't -- you didn't conduct any of the interviews
- 17 | that led to this report?
- 18 A. No, sir.
- 19 Q. You didn't obtain any of the material yourself?
- 20 A. No, sir.
- 21 Q. Okay. In fact, if we look at the signature page on this
- 22 report. Right there.
- 23 A. Yes, sir.
- 24 Q. That is not your signature on this report; correct?
- 25 A. No, sir. That's Randy Stone. Randolph Stone was a direct

- subordinate of mine, the deputy inspector general of policy and oversight.
- Q. So you might have reviewed a summary of this report, but not the report itself. Is that fair?
- 5 A. That's correct, sir.
- Q. Okay. If we take a look at page 3 of this report. Take a look at the "Objective." And I believe you already addressed this with plaintiffs' counsel, but I want to make sure we're very clear about the issue here.
- The range of the of the sample size, as you suggested previously, was between June 1, 2010, and October 31st, 2012; correct?
- 13 A. Yes, sir. That's correct.
- Q. And as you already testified, Devin Kelley was not convicted within that time period?
- 16 A. He was convicted, I believe, in November 2012, sir.
- 17 Q. That's correct.
- 18 So not in this time period; correct?
- 19 A. That's correct, sir, yes.
- 20 Q. So as a result, you acknowledge that Kelley's file would
- 21 not have been part of the sample study by the IG in this
- 22 report?
- 23 A. Yes, sir. That's correct.
- 24 Q. Thank you.
- 25 And looking at the "Findings" section, the first part, it

- 1 shows an aggregate of noncompliance for Navy, Air Force, and
- 2 Marines; correct?
- 3 A. Yes, sir. That's correct.
- 4 | Q. That's -- the first part being aggregate for fingerprints,
- 5 and the second part being an aggregate for a final
- 6 disposition?
- 7 | A. Yes.
- 8 Q. And in their "Recommendations" section, the first part,
- 9 We recommend the secretaries of the Navy and Air Force take
- 10 prompt action to submit the missing 304 fingerprints and 334
- 11 | final disposition reports to the FBI for inclusion into
- 12 | IAFIS."
- Do you know what IAFIS is?
- 14 A. Sir, there would be an abbreviation index at the back of
- 15 the report. I would just have to refer to that.
- 16 Q. But you don't know offhand?
- 17 A. Not offhand. I don't remember. It's been five years
- 18 since I was the IG.
- 19 0. Sure.
- 20 So this report is saying, within the sample size, certain
- 21 | fingerprints and final dispositions were deemed to be missing;
- 22 correct?
- 23 **|** A. Yes, sir.
- 24 Q. And as a result, these missing fingerprints and final
- 25 dispositions within that sample size -- or the sample period

- 1 should be submitted?
- 2 A. That's correct.
  - Q. Correct.

- 4 And, again, that didn't include Devin Kelley's?
- 5 A. That's correct.
  - Q. Right.
- 7 Then the second recommendation, "In addition, we recommend
- 8 the secretaries of the Navy and Air Force take prompt action
- 9 to ensure fingerprints and final disposition reports for
- 10 | future arrestees and convicted offenders conform to Department
- 11 of Defense Instruction 5505.11, Fingerprint Card and Final
- 12 Disposition Report Submission Requirements."
- 13 Did I read that correctly?
- 14 A. Yes, sir, you did.
- 15 Q. And this report was issued February of 2015; correct?
- 16 A. Yes, sir. That's right.
- 17 Q. So this recommendation here would have been
- 18 forward-looking; isn't that correct?
- 19 A. Yes, sir, it was.
- 20 | Q. And, again, Devin Kelley was convicted before
- 21 February 2015?
- 22 A. Yes, sir. That's correct.
- 23 Q. Okay. Now, I want to take a look at AFOSI's -- and by
- 24 | "AFOSI," do you appreciate that I'm referring to the Air Force
- 25 Office of Special Investigations?

- A. Yes, sir. I understand that.
- 2 Q. Do you mind if I use "AFOSI" for short?
  - A. No, sir. That'd be fine.
    - Q. I appreciate that.
  - Let's take a look at the recommendation -- I'm sorry -the response by AFOSI to these recommendations. Let's take a
    look at page 31, please. If we could blow up the portion that
    says, "AFOSI was tasked with validating 271 service members."
- 9 Thank you.

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- If we cut to the bottom portion of this paragraph, it
  reads, "However, AFOSI correctly submitted 245 out of 261
  fingerprints and 244 out of 261 final dispositions to
  IAFIS" or IAFIS, IAFIS "which reflected a 93.86 percent
  success rate for fingerprints and a 93.48 percent success rate
- 15 for final dispositions."
- 16 Did I read that correctly?
- 17 A. Yes, sir.
- 18 Q. So, in other words, AFOSI told the inspector general in
- 19 2015 that it was complying at rate of 94 percent, roughly, for
- 20 compliance with fingerprint cards and final dispositions;
- 21 correct?
- 22 A. No, sir. I don't think that's what that's saying.
- 23 **Q.** That is --
- 24 A. Well, if I could maybe explain. And maybe I'm wrong. But
- 25 the -- AFOSI was tasked with validating 271 member service

criminal histories. My assumption would be, reading that,
that those 271 were in the — were part of the 1,100 sample
that was the foundation for this report.

So to say that they're in compliance with 93 percent success rate for final disposition reports, I think that 93 percent success rate would be 93 percent of the 271 service member criminal histories that were in the original sample.

- Q. Well, that's exactly right --
  - A. Not overall -- not overall 93 percent success rate.
  - Q. But we're looking at the point in time; correct?

    In 2015, the Department of Defense Office of Inspector

    General conducts an evaluation based on a sample size;

    correct?
- 14 A. Yes, sir. Yes, sir.
- Q. And based on that sample size, AFOSI determined that they had a 94 percent compliance rate; correct?
- 17 A. Could you give me a second, sir, to look at it in just a little bit more detail.
- 19 Yes, sir, I believe that's correct.
- Q. Okay. And the recommendation from this report, being forward-looking, asks for better compliance with future concerning future arrestees; correct?
- 23 A. Yes, sir.

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Q. Okay. So to be clear, it did not require a comprehensive review of all criminal history data being reported, going back

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1 | to 1997, did it?
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- A. No, sir. It did not.
- Q. Now, I want to discuss one last report with you, and that is Joint Exhibit 2, DoD IG 2018-035.
  - If we look at the date on this report, it's December 4, 2017. That's approximately one month after the shooting; correct?
- 8 A. Yes, sir. I believe that's correct.
- 9 Q. If we look at the "Objective" section on page 3, the
  10 objective "The objective of our evaluation was to determine
  11 whether all military services law enforcement organizations
  12 (LEOs) had submitted fingerprint cards and final disposition
  13 reports for military service members convicted by
- court-martial of qualifying offenses, as required by DoD instruction."
- 16 Did I read that correctly?
- 17 A. Yes, sir.
- 18 Q. If we look down to the chart on the first page here, the
- 19 DoD Office of Inspector General found that AFOSI had a
- 20 | 98 percent compliance rate for fingerprint card submission;
- 21 correct?
- 22 A. Yes, sir. Yes, sir.
- 23 Q. For fingerprint card. Okay. We'll get to the final
- 24 disposition as well, because final disposition, the DoD Office
- of Inspector General found that AFOSI, again, had a 98 percent

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1 compliance rate?
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A. Yes, sir.

- 3 Q. And if we look at the recommendation by the IG in this
- 4 report -- and that's on page 4 -- this recommendation reads,
- 5 in part, "Immediately perform a comprehensive review of their
- 6 criminal investigative databases and files to ensure that all
- 7 required fingerprint cards and final disposition reports for
- 8 disqualifying offenses at least to 1998 have been submitted to
- 9 FBI CJIS in compliance with DoD and FBI requirements."
- 10 Did I read that correctly?
- 11 A. Yes, sir.
- 12 | Q. So here, despite AFOSI's 98 percent compliance rate, the
- 13 IG, one month after the shooting, recommends that the
- 14 secretaries of Army, Navy, and Air Force, as well as the
- 15 undersecretary of defense for intelligence and the deputy
- 16 chief management officer, that they perform comprehensive
- 17 reviews going all the way back to 1998; correct?
- 18 A. Yes, sir.
- 19 Q. Okay. But prior to the shooting, such a comprehensive
- 20 audit or review was not required or even recommended in either
- 21 of the two IG reports already reviewed; isn't that correct?
- 22 A. Yes, sir.
- 23 Q. I believe Mr. -- plaintiffs' counsel used the word "aware"
- 24 when it comes to the 2015 IG report.
- 25 Is it your expert opinion that the 1997 IG report and the

- 2015 report made the Air Force aware of its requirements to submit disqualifying information to CJIS?
  - A. Yes, sir.

- 4 \ Q. And that they didn't prioritize that obligation?
- 5 A. Well, I think if we had a noncompliance rate at that time
- 6 in the 30 percent range, there were certainly -- it should
- 7 have -- in my view, should have been higher, yes, sir.
- 8 So whether or not they didn't put the right -- the
- 9 emphasis that I would recommend on it, that seemed obvious to
- 10 me, sir, yes.
- 11 | Q. So, again, AFOSI had approximately a 94 percent compliance
- 12 rate; correct?
- 13 A. A 94 percent compliance rate? I think that was in the
- 14 2017 report.
- 15 Q. The 2015 report that we already looked at?
- 16 A. 2015 report, yes.
- 17 Q. Okay. But in your estimation, it should have been higher;
- 18 correct? Is that your testimony today?
- 19 A. Well, I'm sorry. You've lost me, sir. I'm not -- I'm not
- 20 | following you. If you could -- if you could restate that.
- 21 I'm sorry. I lost track there.
- 22 Q. AFOSI was found to have a 94 percent compliance rate in
- 23 the 2015 report; correct?
- 24 A. Yes.
- 25 Q. And it's your testimony -- is it your testimony that AFOSI

- didn't prioritize the submission of fingerprints and final dispositions sufficiently?
- A. Well, I think the evidence shows, sir, that there when you say "didn't," you don't specify period of time. But
- you say aran e, you don't specify period of time. But
- 5 certainly in the '97 report, the 2015 report, there were
- 6 opportunities for improvement, yes, sir.
- 7 Q. Opportunities for improvement. Is that fair?
- 8 A. Yes, sir.
- 9 Q. Thank you.
- 10 MR. STERN: No further questions, Your Honor.
- 11 THE COURT: Any redirect?
- 12 MR. JACOB: Yes, Your Honor.
- 13 REDIRECT EXAMINATION
- 14 BY MR. JACOB:
- 15 Q. Mr. Rymer, let me -- can you hear me?
- 16 A. No, sir, I can't.
- 17 Q. Can you hear me better now?
- 18 A. Yes, sir.
- 19 Q. Okay. Mr. Stern discussed with you how the IG
- 20 investigations, in your opinion, didn't recommend fixing or
- 21 submitting Devin Kelley's criminal history.
- 22 Do you remember that conversation?
- 23 A. Yes, sir. I think Mr. Stern or I think I answered
- 24 Mr. Stern by saying that the -- that the Devin Kelley
- 25 conviction was outside of the sample period. Yes, sir.

1 Q. Right.

12.

22.

But did the Air Force have an ongoing obligation to submit the missing criminal history of Mr. Kelley?

- A. I think, in order to be in compliance with its own regulation and the DoD regulation, yes, it did.
- Q. And Mr. Stern showed you numbers on the percentage of the AFOSI reporting.

Did he show you numbers on the percentage of security forces reporting?

- A. I think it was on the chart, but I don't think he mentioned it, no, sir.
- Q. Okay. And specifically, I want to look at the raw numbers. If I can show you Joint Exhibit 433, page 5.

And I'll represent to you, this is an exhibit that has been entered into evidence, and I want to show you the results of the task force on correcting the problems following the Sutherland Springs shooting.

MR. STERN: Objection, Your Honor. This is beyond the scope of Mr. Rymer's report. He did not actually reference the NCIC indexing task force in his report, nor has plaintiffs' counsel alluded to it during their direct.

MR. JACOB: Mr. Stern, however, did show the percentage numbers, trying to minimize the size of the problem, when this document shows that they had 73 — over 7,300 missing fingerprints and final dispositions from the

```
Air Force itself.
 1
 2
                          To be quite clear, the United States is
             MR. STERN:
 3
     not making that argument.
 4
         What we are saying is, at the time that the IG reports
     were produced, the AFOSI -- the Air Force, in general, was
 5
 6
     only aware of that which they're being told at the time.
 7
     These type of subsequent remedial measures are not only
8
     inappropriate under tort law to consider, but they skew the
 9
     entirety of what was being known -- what was being told to the
10
    Air Force at the time those previous IG reports were created.
11
             MR. JACOB: Your Honor, this is admitted evidence.
             MR. STERN: -- bias here.
12
13
             MR. JACOB: This is admitted evidence.
14
     objection to subsequent remedial measures is long past.
15
              THE COURT: Yeah.
                                 So --
16
             MR. STERN: That's a legal argument that has never
17
    been waived. Just because --
18
              THE COURT:
                          That doesn't go back to the underlying
19
     objection of whether or not he was designated to talk about
20
    the indexing task force. So that is sustained.
21
        Next question.
22.
             MR. JACOB: Yes, Your Honor.
23
    BY MR. JACOB:
24
     Q. Mr. Rymer, Mr. Stern discussed with you that, in response
25
     to these IG reports, the Air Force provided a response.
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1
        Do you recall that conversation?
 2
        Yes, sir.
    Α.
 3
        And he pointed out, the DoD considers the Air Force
 4
     response or the Air Force comments as being responsive; right?
 5
        Yes, sir.
    Α.
 6
        And to be clear, the DoD IG did not concur with the
 7
    Air Force response.
8
         That's not what those documents said; right?
 9
        Well, I think -- I think the word was "accepted." I don't
10
    think they used the word "concur," no, sir.
11
    Q. Okay. Is there -- is there a difference between
12.
     responding to the recommendation -- being responsive to the
13
     recommendation and actually implementing and responding and
14
     fixing the problems the recommendation highlights?
15
    A. Well, most typically, in an evaluation report or an audit
16
     report like this, the IG would accept the concurrence or
17
     acceptance of the -- of the subject of the audit or
18
     evaluation, and then that would also include a remediation
19
    plan that the IG would have the opportunity to review.
20
        And then as the remediation plan is executed, the IG
21
    might -- would be taking steps to ensure that the plan is
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executed as it was originally presented.

22.

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But, yes, sir, there is a fair amount of follow-up -excuse me -- to -- once the report -- once the recommendation is accepted by the subject of the evaluation, the remediation

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process begins. That remediation plan is submitted to the IG and then monitored by the IG. Yes, sir.
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MR. JACOB: Okay. Pass the witness, Your Honor.

THE COURT: Anything else?

MR. STERN: Very briefly, Your Honor.

RECROSS-EXAMINATION

#### BY MR. STERN:

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Q. Plaintiffs' counsel just referred to security forces investigation.

In your report, you noted that Devin Kelley was subject to two law enforcement investigations; one led by 49th Security

- 12 Forces at Holloman Air Force Base, the other led by the
- 13 Air Force Office of Special Investigations Detachment 225;
- 14 correct?
- 15 A. Yes, sir. That's right.
- 16 Q. So you recognize that those were two separate, independent
- 17 investigations?
- 18 A. Yes, sir, I would.
- 19 Q. Are you aware that the security forces investigations
- 20 resulted in a letter of reprimand?
- 21 A. A letter of reprimand to whom, sir? One of the
- 22 investigating officials?
- 23 Q. To Devin Kelley.
- 24 A. Well, yes, sir. I believe there were a number of
- 25 disciplinary actions, but I believe that was one, yes, sir.

But I'm referring to the investigation starting 1 2 November 17th, 2012, that led to a letter of reprimand that 3 concluded the security forces investigation of Devin Kelley? 4 Yes, sir. I believe that's correct. Yes, sir. 5 Okay. And as a result of that letter of reprimand, the 6 final disposition of that investigation would have needed to 7 be submitted to the FBI; correct? Would you -- I didn't understand. Did you say "would" or 8 9 "would not" have been submitted? 10 "Would have." Q. 11 Let me try this another way. Let's take a look at Joint 12 Exhibit 8. This is Department of Defense Instruction --13 MR. JACOB: Your Honor, I apologize. This is beyond 14 the scope. 15 MR. STERN: Look, to the -- to the extent that 16 plaintiffs are arguing that the security forces' failures to 17 submit fingerprints and final dispositions is relevant, as 18 it's articulated in the IG reports, our argument has always 19 been that the security force investigation could not be the 20 proximate cause of plaintiffs' injuries because the security 21 forces investigation ended in a letter of reprimand. 22. As a result, even if the fingerprints needed to be 23 submitted at the time -- probable cause, the final 24 disposition, i.e., the letter of reprimand, would also have

needed to be submitted to close the loop on that

1 investigation.

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Because the letter of reprimand was not a prohibiter under the Gun Control Act, Kelley would not have been prohibited, based on that investigation. And as a result, it could not be the proximate cause of plaintiffs' injuries.

MR. JACOB: Your Honor — and they may have another witness to talk about that. But this testimony with this witness is beyond the scope of redirect examination.

MR. STERN: Then, I would ask to strike the comments regarding the security forces' failure to submit fingerprints and final disposition, as articulated in the DoD IG reports.

THE COURT: The objection's overruled.

You can continue.

MR. STERN: Thank you.

BY MR. STERN:

Q. If we look at Enclosure 3 in this instruction.

Sir, looking at this instruction, it reads, in part,
"Within 15 calendar days after final disposition of military
judicial or nonjudicial proceedings or the approval of a
request for discharge, retirement, or resignation in lieu of
court-martial, disposition information shall be reported by
the DCIO or other DoD law enforcement organizations under the
R-84 or an electronic data transfer equivalent if it has not
already been reported on an FD-249."

Page 10. Mr. Rymer, I apologize. I believe it's

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So we're taking a look at this.
 1
     Enclosure 4.
 2
         It states that, "Within 15 calendar days after final
 3
     disposition of military judicial or nonjudicial proceedings or
 4
     the approval of a request for discharge, retirement, or
 5
     resignation in lieu of court-martial, disposition information
 6
     shall be reported by the DCIO or other DoD law enforcement
 7
     organization on the R-84 or an electronic data transfer
8
    equivalent, if it has not already been reported on an FD-249."
9
         Did I read that correctly?
10
    Α.
        Yes, sir.
11
        So if a security forces investigation ended in a letter of
12.
     reprimand -- and you acknowledge that a letter of reprimand is
13
     a nonjudicial proceeding; correct?
14
        Yes, sir.
    Α.
15
         Then they -- then security forces would have needed to
16
     submit an R-84 to CJIS within 15 days after that letter of
17
     reprimand; correct?
18
        According to this, yes, sir.
19
    Q.
         Thank you.
20
                          No further questions, Your Honor.
              MR. STERN:
21
              THE COURT:
                          Anything else?
22.
              MR. JACOB: No, Your Honor.
23
         May this witness be excused?
24
              THE COURT:
                          Any further need for this witness?
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No need, Your Honor.

25

MR. STERN:

#### JON RYMER - RECROSS

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1
              THE COURT:
                          Thank you, Mr. Rymer. You're excused.
 2
              THE WITNESS:
                            Thank you, sir.
 3
              THE COURT:
                          And your next witness.
 4
              MR. JACOB: Yes, Your Honor. If we may have five
 5
    minutes to get him connected and test.
 6
              THE COURT: And that'll be Daniel Webster?
 7
              MR. JACOB: Yes, sir.
8
              THE COURT: Let's go ahead and take a five-minute
 9
    break.
10
         (Recess)
11
         (Open court)
12
                          Thank you. Please be seated.
              THE COURT:
13
              MR. JACOB: Your Honor, plaintiffs call Daniel
14
    Webster.
15
              THE CLERK: Mr. Webster, if you'll raise your right
16
    hand, please.
17
         Mr. Webster, if you'll raise your right hand.
18
              MR. JACOB: Mr. Webster, can you hear us?
19
              THE WITNESS: Yeah, I can hear you.
20
              THE CLERK: Mr. Webster, will you raise your right
21
    hand, please, so I can swear you in.
22.
         (The oath was administered)
23
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25
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# DANIEL WEBSTER, PLAINTIFFS' WITNESS, SWORN DIRECT EXAMINATION

- 3 BY MR. JACOB:
- 4 \ Q. Sir, would you introduce yourself to the Court, please.
- 5 A. Sure. My name's Daniel Webster.
- 6 Q. And who is your employer?
- 7 A. Johns Hopkins University.
- 8 Q. And what do you do for a living?
- 9 A. I'm a professor in the Department of Health Policy in the
- 10 School of Public Health. I teach graduate courses on violence
- 11 prevention, research methods. And I conduct research. Most
- 12 of that research is focused on the problem of gun violence and
- 13 what to do about it.
- 14 Q. Okay. And I want to go into that background in a little
- 15 | bit of detail.
- But, first, could you tell us, do you have an official
- 17 | title at Johns Hopkins?
- 18 A. Sure. My official title is Bloomberg professor of
- 19 American health in violence prevention, and I'm a tenured
- 20 professor.
- 21 Q. And is Johns Hopkins School of Public Health a ranked
- 22 school of public health?
- 23 A. Yes, it is. We're ranked number one.
- 24 Q. And let me show you your CV, Joint Exhibit 316 [sic], and
- 25 | talk -- take you through that, if you wouldn't mind.

- 1 A. Okay. Sure.
- 2 Q. First of all, do you see Joint Exhibit 316 on your screen?
- 3 A. Yes.
- 4 Q. And is Joint Exhibit 316 a copy of your CV?
- 5 A. Yes, it is.
- 6 Q. You've reviewed this CD. Is that -- CV. Is that fair?
- 7 A. Sure. Yes.
- 8 Q. And is Joint Exhibit 613 accurately fleshing out your
- 9 experience, your credentials, education, training?
- 10 A. Yes, it is.
- 11 Q. Okay. First, could you describe for us briefly -- and
- 12 | I'll zoom in on your education and training -- your
- 13 | educational background.
- 14 A. Sure. I have a bachelor's degree in psychology from
- 15 University of Northern Colorado. I have a master's in public
- 16 health degree from University of Michigan, completed in 1985.
- 17 And then I got my doctorate of science degree from the same
- 18 department I now teach in, at the Johns Hopkins School of
- 19 | Public Health in 1991.
- 20 Q. Okay. And I apologize if this question sounds very basic.
- But could you tell us what public health is, the study of
- 22 public health?
- 23 A. Okay. That's actually sort of challenging because public
- 24 health is pretty massive.
- 25 But, generally, the field of public health, of course, is

interested in not only the health and safety of individuals, but of populations. So the field is very vast. It's a very

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multi-disciplined field.

The way I characterize public health is, it's a field focused on solving problems relevant to our health and safety. And, of course, that's very broad, but that's truly what public health is. And my focus has been on policies — health policies that impact the health of populations.

- Q. Okay. And today, in your career, do you have a specific focus inside of public health, an area that you specialize in?
- A. Yes. For the past thirty years, my focus has been on the prevention of gun violence, including suicide, unintentional shootings as well. I also have subarea of focus in issues
  - Q. Okay. And is public health a field of epidemiology?

relevant to drug and alcohol policy as well.

- A. Epidemiology is a foundation upon which most of public health is based. It is it is where we begin to understand the nature of the problem, who's affected by it, the scope of it, and understand causal factors related to the health
- 20 conditions that we're studying and trying to impact.
  - Q. Okay. And so what I'd like to do for the Court is show the Court how you got from your various degrees, your master's, doctor's, and bachelor's, to your current role.
    - Could you tell the Court where you started your career.
  - A. Sure. After I got my bachelor's degree, shortly

- thereafter, I became a social worker for the Department of
  Social Services in the Commonwealth of Kentucky where my role
  was to mostly investigate child abuse and neglect.
  - I also was involved in supervision of some juveniles who had gotten into trouble. And occasionally, I also dealt with broader family violence issues in my role.
- 7 \ Q. And was that a fairly hands-on role?
- 8 A. Very directly hands-on, yes.
- 9 Q. Okay.

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- 10 A. I went into homes in the county that I worked in, worked
- 11 directly with the -- with the families and other agencies that
- 12 were relevant to the situation going on, whether it was
- 13 schools or hospitals or the court systems.
- 14 Q. Okay. And after your role as a social worker, following
- 15 your degree in -- where did you go?
- 16 A. I went to University of Michigan to get my master's of
- 17 public health. It was there that I began to focus more on
- 18 injury and violence prevention and -- yeah.
- 19 Q. Do you -- let me show you page 22 of your CV, Joint
- 20 Exhibit 316 -- or 613. I apologize.
- 21 A. Okay.
- 22 Q. Since your educational -- since you received your master's
- and then your doctorate of science in these fields, have you
- 24 | taught these areas?
- 25 A. Yeah. I actually developed the first course in an

Yeah.

## DANIEL WEBSTER - DIRECT

accredited school of public health on violence prevention.	Sc
I was very much involved in the foundation of understanding	
violence through a public health lens as a public health	
problem. I've also taught courses in research methodology.	
What's not on this is a brand-new course I'm teaching no	)W,
a problem-solving course focused on gun violence.	
Q. And could you describe what you mean by "a problem-solvi	.ng
course" on gun violence?	
A. Sure. So this is a course that takes graduate students	
through the entire process, from gathering data, to understa	nc
the nature and scope of the problem, who is impacted,	
developing conceptual models of that problem and logic model	.S
for various strategies to address it, to formally reviewing	
and synthesizing evidence on intervention models that	
excuse me that impact the nature of gun violence that	
you're focused on and even carries through into understanding	ıg
key issues relevant to implementation.	
This covers not only the passage and enforcement of laws	,
but it also covers programmatic interventions in communities	
Q. Okay. And you said over the course of your 30 years tha	it
you've been working on this particular area, the touching on	L
gun violence prevention and policy. Over that time has	
your how do you divide your time between teaching versus	
research or other activities?	

I would say that roughly 75 percent of my time is

- focused on research, and the other 25 percent is focused on teaching, advising, mentoring graduate students.
- Q. Over the course of your career, how many students have you taught, advised, mentored in these areas?
  - A. Yeah, that's hard. So as far as doctoral students, I've probably advised and have close working relationships with about a dozen such students. I've trained many of the top or leading researchers in this field.

I also have mentored roughly 50 master's students, many of whom focused in some, shape, or form on violence prevention and often very specifically on gun violence. Then, of course, I taught, I don't know how many people over those years. A lot.

- Q. Do you testify before legislatures on these issues?
- 15 A. Yes. Occasionally, I do testify at state legislatures and in Congress.
  - Q. Are you invited to testify?

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A. Sometimes, yes. That's more commonly the scenario.

I'm pretty busy. So the nature of my research — there is often legislative things going on all the time. And I, of course, don't have time to testify on all of those cases. But occasionally, I'm asked, based upon the nature of the bill and the research that I've done on the topic.

Q. Are you invited to provide presentations or educational materials outside of your work with Johns Hopkins concerning

- the topics of gun violence prevention and all of the issues in that area?
- 3 A. Yes, quite frequently. I've given many invited talks and
- 4 lectures at universities across the country. More than I
- 5 could count.
- 6 Q. Are we talking, you know, dozens or hundreds? What's --
- 7 A. Oh, so in a typical year, I'm probably giving four,
- 8 | five -- about four lectures at other universities or -- and
- 9 then in addition to that, there are other meetings and
- 10 convenings of other professional organizations; like the
- 11 National Academy of Sciences, for example. So --
- 12 Q. Yeah. Can you give me an example of a few universities
- 13 | that you have lectured at or have invited you to lecture?
- 14 A. Oh, sure. So I've given lectures at Harvard, Penn,
- 15 Columbia -- let's see -- Oregon Health Sciences, Ohio State,
- 16 Michigan.
- 17 Q. How about the University of Texas?
- 18 A. University of Texas? I'm trying to think if I've done
- 19 them. I'm not sure if I have or not.
- 20 Q. Okay. Let me turn your attention to your -- the
- 21 | "Publications" area of your CV. And I want to show you
- 22 page 8 --
- 23 | A. Sure.
- 24 Q. -- of Joint Exhibit 613.
- 25 A. Uh-huh.

- Q. And, first of all, that's just the beginning portion of your publications. Is that fair to say?
- 3 A. Yeah. That's the most recent ones. And this is what I
- 4 believe I submitted in March or something of --
- 5 Q. Is --
- 6 A. the prior year.
- 7 Q. Sure.
- 8 Can you tell the Court how many peer-reviewed publications 9 you have to your name?
- 10 A. I think I have approximately 140.
- 11 Q. Do you have publications in other journals beyond just
- 12 peer-reviewed publications?
- A. Yeah, occasionally. Most of my work is peer-reviewed publications. Occasionally, I will write op-eds in, you know,

  Washington Post and other news outlets of that type.
- And, occasionally, I'm also invited by journals to write special commentaries on the issue of gun violence and its prevention.
- 19 Q. Have you published and if we can zoom back out to your 20 full CV.
- 21 Have you published in the areas of gun violence and gun violence prevention?
- A. Yes. I would estimate I haven't broken this down, but
  I would estimate probably three-quarters, if not more, of my
  publications are on the topic of gun violence and its

1 prevention.

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- 2 Q. What about domestic violence? Have you published or studied that area?
  - A. Yes, I have. I actually designed and was the second author of a very important study on risk and protective factors for intimate partner homicide. I believe it actually
- domestic violence research, as important ramifications for understanding how we address this important problem of domestic homicide.

might be the most commonly cited study in the field of

- 11 Q. And when you say "most commonly cited study," how many citations are we talking about?
  - A. I don't know off the top of my head. There was an article that came out within the past year that sort of summarized some of these things.
    - Some researchers track these things almost obsessively. I don't. I know it's a commonly cited thing. But in a publication that came out recently, I saw that it was it was the number one.
    - Q. Can you tell the Court why you study domestic violence in the context of gun violence prevention?
  - A. Yeah. I guess the answer to that question is twofold.

    One is it's just an important form of gun violence. It also is a type of gun violence that I think perhaps we have more opportunities to intervene with policy and other

1 interventions.

12.

22.

The other thing I would say, the important reason to understand and study connections between domestic violence and firearms, in particular, is that many people who — the people who commit the most severe forms of domestic violence in intimate partner violence, including those involving firearms, are rarely only violent within that context. They more commonly are violent outside of that intimate partner or family context.

And so understanding and zeroing in on such individuals, you have a potential to address not only the problem of domestic homicide but also other acts of violence that individuals with histories of domestic violence might commit.

Q. Okay. And we'll definitely get into that later in our conversation.

But first, with regard to the research that you've published over the course of your 30 years, how is that research typically funded?

A. Most of my research has been funded by private foundations. I've also received grants from the Centers for Disease Control and Prevention to study strategies to prevent — to prevent youth homicide and youth violence. I've had three different CDC grants covering five years — five-year grants, for example.

I've had some NIJ grant funding; although, not

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particularly recently. And some of my research has been
 1
 2
     funded sort of in partnerships with law enforcement agencies
 3
     through U.S. DOJ grant funding from the Bureau of Justice
 4
    Assistance.
 5
    Q. Okay. Let me take down Joint Exhibit 613, so we can talk
 6
    more directly with you.
 7
         Are you familiar with the concept of research as applied
    to individuals versus theoretical research?
8
 9
    A. Sure. Well, I'm not sure what you mean by "theoretical
10
     research." So you're going to have to be more specific about
11
    that.
12
    Q. Yeah. What I want to talk about is the applied aspect of
13
    your -- of research.
14
         Is the research studies that you perform applied to
15
     specific individuals or more broad -- broader than that?
16
    A. Well, I've conducted two kinds of research. Some of the
17
     research that I've done of the nature that I was describing
18
     earlier where we're understanding risk and protective factors
19
     for lethal outcomes in the context of domestic violence, those
20
     are individual-level studies that were interested in all the
21
     individual factors going on so that we can predict outcomes
22.
     and ideally try to intervene before the bad outcomes occur.
23
        But a lot of my research focuses at the population level.
24
     So the units of analysis that we're studying could be
25
     counties, cities, or states and what policies they've applied
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to address problems relevant to violence and, particularly, gun violence.

22.

- Q. Have you studied the concept of risk among individuals in that type of population and specifically domestic violence and gun violence individuals?
- A. Yes, absolutely. The foundational study that I was referring to earlier with the it was 11 major cities, geographically diverse across the United States, focused looking at actually, there were three categories.

There were intimate partner homicides, another category that were either near — sometimes we call them near homicides or attempted homicides. These were very serious assaults that people were lucky to survive. And then the other category were the nonfatal cases where we identified those individuals through random-digit-dial surveys in communities to identify women who were either in physically abusive relationships or recently out of them.

That study was designed very specifically to understand these individual risks, and it was the foundation upon which two different tools that are commonly used across the United States, and I think actually beyond, one called the danger assessment tool. I believe it's 22 items designed to predict how dangerous someone is, particularly with lethal outcomes. And then a somewhat shorter tool used in the field by — often by law enforcement and — or occasionally in

clinical contexts, shorter survey designed to do the same kind 1 2 of thing of sort of sort and identify those at the highest 3 risk for committing lethal acts of violence. 4 Q. And could you explain to the Court your role in creating 5 these tools, such as the danger assessment tool and the second 6 high-risk individual tool? 7 So the -- it was based upon, you know, a design of 8 an initial study, a design that in epidemiology we refer to as 9 a case control study. 10 The cases are the outcome of interest in this case, 11 intimate partner homicides. And the controls were people in 12 very similar circumstances who had, you know, not been killed 13 in their relationship, that also had physical violence. 14 So part of it is the design, just -- by the way, I mean, 15 in an ideal world, if you had unlimited time and money --16 which we never do, of course -- you would just study entire 17 populations and sort these risk factors out. But, of course, 18 you need to be more efficient. And a common way that 19 epidemiologists do that is through a case control design. 20 We then -- in terms of assessing risk for something like 21 the danger assessment or lethality assessment tool, it's based 22. upon a set of weights, which set of factors are most 23 predictive of elevated risk, in this case, for the outcome of 24 domestic homicides.

So the factors, such as the abuser's possession of a

weapon, which we found to elevate risk more than any other independent risk factor -- so those -- the weights of how much these conditions, in a sense, either increase or decrease risk are factored in the overall danger score or lethality score. Q. And what kind of organizations or institutions use your the tools that you design -- the danger assessment tool, the high-risk individual assessment tool -- in their day-to-day lives? A. So I want to give credit where credit is due. My colleague, Jacquelyn Campbell, is the primary author of the danger assessment and developed a lot of the underlying theory. And then we worked together on some of the research. So I just want to make sure I'm giving the appropriate credit. But in terms -- to answer your question, these are tools that are used in law enforcement agencies, probably in every single state by now. I know, not that long ago, it was 40-some states were using the tool. It's a tool that's used in programs that serve victims of domestic violence for emergency shelter and other types of services. It's used by legal clinics that serve that same population, and it's also used by health professionals who encounter and treat and try to provide assistance to patients who come in with that type of history of domestic violence. Q. And is the tools that you and your colleague, Ms. -- or

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1 basis, or is it a broader tool?
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A. Individual basis, yeah. I mean, you cannot calculate with great precision, of course, it across whole populations.

So the tool is designed, based upon the underlying study, to look at the individual set of factors going on for that — in that individual's case.

- Q. And have subsequent studies borne out the reliability of these danger assessment tools that you and Dr. Campbell designed?
- 10 A. Well, there are other studies that look at risk factors 11 for lethal outcomes. They don't always cover every single 12. thing that's in the danger assessment. But there's 13 independent research support for the key factors that are 14 included there, such as history of strangulation -- or 15 sometimes the victims use the word "choking"; "he choked 16 me" -- threats with a weapon and the presence -- the abuser's 17 ownership of a weapon.

A lot of those factors have also been studied and corroborated, I guess, in prior — in other studies.

Q. Okay.

MR. JACOB: Your Honor, at this time, we offer Dr. Webster in epidemiology, gun violence policy and prevention and public health policy.

MS. KRIEGER: No objection.

THE COURT: Y'all need to be more specific in

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1
     objections.
                  Is there --
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             MS. KRIEGER: I said, "No objection."
 3
              THE COURT: No objection. Okay. Thank you. All I
 4
    heard was "objection."
 5
             MS. KRIEGER: I apologize. I apologize, sir.
 6
        No objection.
 7
              THE COURT: The doctor's recognized as an expert as
8
     such.
9
    BY MR. JACOB:
10
    Q. Dr. Webster, I want to shift gears a little bit and talk
11
     about this particular case. Could you tell the Court what you
12.
    were asked to do in this case.
13
    A. Yeah. So I was asked to look at the set of facts and
14
    provide my assessment of whether it was foreseeable that
15
    Mr. Kelley, Devin Kelley, could commit serious acts of
16
    violence, to examine what happened or didn't happen with
17
     respect to his prior history, criminal history, and the
18
     records involved, and draw upon both my own research but other
19
     research to provide an assessment whether this is -- this was
20
    basically something that could have been prevented.
21
    Q. And we'll get to that in detail, but I know -- I
22.
    understand that you've reviewed thousands, probably, pages of
23
     documents in this case.
24
        Would you mind giving the Court a brief overview of the
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types of information that you reviewed in this case.

- A. Sure. So I reviewed files from the investigations of
  domestic violence, the interviews of Air Force personnel who
  were Devin Patrick's supervisors. I reviewed interview
  documentation from interviews with Devin Kelley's father and
  family members connected to Tessa and Danielle, his first and
  - I'm trying to remember what else I reviewed now.
  - Q. Well, if I can ask you about some categories.
  - A. Yeah.

second wife.

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- Q. First of all, I assume in your day-to-day practice, you review studies that are directly applicable to these types of issues that we're about to discuss?
- 13 A. Oh, yes.
- 14 Q. Did you review mental health records of Devin Kelley?
- 15 A. Yes, I did.
- Q. What about post-shooting investigations in this case?

  And when I refer to "shooting," I mean the Sutherland

  Springs shooting in November of 2017.
  - A. Yeah. So what I particularly remember and keyed in on was the assessment when he was involuntarily hospitalized due to some mental breakdowns and an assessment of depression, suicidality, antisocial behavior disorder. That those were, I think, particularly key and important, as well as a very direct assessment of his danger to others at that time.
- 25  $\mid Q$ . And what about depositions in this case?

Did you review depositions of the various witnesses involved in this case that were taken?

- A. Yes.
- Q. And trial testimony?

We've had the testimony of Danielle Smith; Michelle Shields; and Mr. and Mrs. Kelley, the parents of Devin Kelley. Did you review that testimony?

- A. Yes.
- Q. And more broadly speaking, was this case your involvement in this case, the first time you had heard about the Sutherland Springs shooting?
- 12 A. Oh, no. Of course, you know, I study gun violence. This

  13 was a major event. So I was I definitely followed what was

  14 in the news as information came out about it.
  - Q. Okay. And could you briefly describe to the Court when the first time and the circumstances surrounding the first time you heard about this particular case?
  - A. Yeah. So, you know, I remember, as more information came out about, you know, why you know, why would someone come to a church and commit this act of violence?

Most commonly, in any shooting, but particularly in mass shootings, this is not random. Targets are not random. There are, of course, exceptions, but usually they're motivated. They're motivated by a sense of grievance and anger towards someone or some set of individuals.

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So as it became, you know, more known about his spouse's 1 family's connections to that church and Danielle Kelley's own connections to that church as being a very important place for her, in my mind, I understood this as, again, something that was very much a family domestic violence-oriented and 6 motivated attack. It is something -- again, there's too many cases to count

in which very deadly shootings are motivated by these -- you know, intense emotions and grievance -- feelings of grievance, to intimate partners, in particular. So that is what struck me about this case in particular, and just also discussing this among my colleagues, who, you know, share a similar interest in understanding gun violence, what motivates it.

- Q. So when you learned about this case, did you learn about it through your job as a gun violence prevention researcher and professor at Johns Hopkins?
- A. Well, I didn't undertake a separate study of this particular incident. I just -- frankly, I'm often asked to comment on such tragedies in the news media. So I want to become as knowledgeable as I can about the set of facts at play. So --
- Q. And since that time, have you found out much more particular details about this case than what you learned initially?
- 25 A. Oh, yeah. Yeah, a lot more. I did not really know

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Mr. Kelley's -- Devin Kelley's full history. Of course, I did
 1
 2
     know, because it was a major item -- newsworthy item and also
 3
     relevant to gun policy, that in his history were these
 4
     convictions for felony domestic violence that should have
 5
    prohibited him from purchasing the rifle that he used in this
 6
     shooting.
 7
     Q. Okay. And we'll get to that.
8
        But before we do, I want to ask you, is your approach to
 9
    this case and the conclusions that you reached in this case
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    the same approach you take in your day-to-day professional
11
     career as a gun violence prevention professor and researcher
12
    and scientist?
    A. So yes and no. Yes, in that I am looking at data and
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14
     research and trying to draw what I think are the best
15
     inferences, most solid inferences from that available
16
     research. Usually, my job as a policy researcher, I am not
17
     looking at every individual case in the same sort of detailed
18
    way as I am now, because usually the level of detail is not,
19
     frankly, there to do that.
20
         So, you know, more commonly, my research that I do, I am
21
     not as in the weeds of all the set of factors at play in going
22.
     about my research. But, again, this was a different case
23
     and --
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Q. So in this case, would it be fair to say you have more information than you typically have access to in reaching your

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1 conclusions?

- A. Far more, yes.
- 3 Q. And did you reach your conclusions with the same rigor
- 4 that you would use in your professional career?
- 5 A. Yes.

2

- 6 Q. Are all of the opinions that you're going to be providing
- 7 this Court reached to a reasonable degree of certainty?
  - A. What do you mean by "reasonable degree of certainty"?
- 9 Q. Sure. You know, this is a civil suit, and the opinions
- 10 you offer have to be to a -- the preponderance of the evidence
- 11 standard, more likely than not.
- 12 Are you reaching those -- the opinions that you've reached
- 13 in this case using that standard?
- 14 A. Yes.
- 15 Q. Okay. So the first topic that I'd like to discuss with
- 16 you is acquisition of firearms by people like Devin Kelley.
- 17 Is that is that a subject that you've studied
- 18 extensively?
- 19 A. Yes.
- 20 Q. And have you published in that area?
- 21 A. Yes.
- 22 Q. And can you describe some of the publications.
- 23 A. Yeah. Maybe the most important and direct one is, again,
- 24 the study I've referenced a few times now, the risk factors
- 25 for intimate partner femicide study that I was the second

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author on, with Dr. Jacquelyn Campbell as the lead, published in American Journal of Public Health.
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There, we studied hundreds of women who were murdered by their either current or former intimate partners, and went and collected data on nonfatal cases in the same cities where these deaths occurred, where these homicides occurred. And the study was a federally-funded study, incredibly comprehensive.

It's hard to imagine what risk factor we didn't examine in our study. So it was an incredibly comprehensive set of studies — or, well, principal study there.

As I mentioned, there were two key outcomes we were looking at. We were looking at lethal cases and near-lethal cases. So we also published on the near-lethal cases as well.

Q. Okay. And I promise we will get to that study.

MR. JACOB: But before we do, Your Honor, it's about noon. I don't know if this is an appropriate time, since we've just finished, sort of, the methodology and we're about to go into the substance, to take a lunch break.

I'll defer to the Court and counsel on that.

THE COURT: This looks like a good break.

I'm just kind of curious, are we going to have available time at the end of the day, or is this witness going to take the whole day?

MR. JACOB: In terms — this is the only witness left

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for today.
 1
              THE COURT: Right. Yeah. That's why I'm asking.
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 3
     I'm trying to figure out -- can I do something at 4:00 or not,
 4
     is what I'm trying to figure out. So what's your estimation?
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              MR. JACOB: If we can take a short lunch --
 6
              THE COURT: Yeah. If I can squeeze another meeting
 7
     in, that would be great. But if not, I understand. And so
     I'm just trying to figure out schedule.
 8
 9
         Let's take 30 minutes. We'll be back about 12:30,
10
     12:35-ish.
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         (Recess)
12
         (Change in reporter)
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#### DANIEL WEBSTER - DIRECT

1 (Change in reporter.) 2 MR. JACOB: Proceed, Your Honor? 3 THE COURT: Yes. 4 DIRECT EXAMINATION CONT'D. 5 BY MR. JACOB: 6 All right. Dr. Webster, can you hear us? 7 Α. Yes. 8 Okay. Now I want to talk to you a little bit about the acquisition of firearms by people like Devin Kelley. And one 10 of the issues that we're dealing with in this case is if the 11 Air Force had exercised reasonable care in collecting and 12 submitting Mr. Kelley's criminal history to the FBI. 13 What I want to know about that particular subject is, is 14 there evidence in your field that individuals like Kelley 15 would be discouraged or deterred from acquiring firearms, 16 altogether, if they had been denied firearms by a FFL, a 17 federal firearms licensee? 18 There are — there is research evidence to support 19 that. There are at least three that come to mind that are --20 what I would say are individual-focused as opposed to broad 21 policy-focused, population level. 22 So there's one study. The lead author is Mona Wright 23 along with Drs. Garen Wintemute and Frederick Rivara, that 24 they studied individuals with a history of prior felony 25 arrests; some of whom were convicted and denied when they

#### DANIEL WEBSTER - DIRECT

- 1 attempted to purchase firearms, and another group who did not
- 2 | have a disqualifying conviction and, therefore, were allowed
- 3 to go forward and purchase.
- 4 Q. Okay.
- 5 A. In that study, they did find that those those who were
- 6 allowed to purchase after controlling for history prior
- 7 criminal history had an elevated risk for committing both gun
- 8 and violent offenses.
- 9 Q. Okay. And I want to --
- 10 A. And I talked about --
- 11 Q. Yeah, go ahead.
- 12 A. Sorry.
- 13 Q. Yeah, I want to go through those studies. You said the
- 14 first study was Wright.
- 15 What were the other two studies that you mentioned?
- 16 A. Sure. The other two; one, the first author is, again,
- 17 Dr. Garen Wintemute. This focuses on disqualifying violent
- 18 misdemeanants. The policy changed in 1990 or '91 -- I can't
- 19 remember exactly in California.
- 20 Anyway Dr. Wintemute had access to data for people from
- 21 people who were applying to purchase handguns but, before and
- 22 after that policy change, provided an opportunity to contrast
- 23 people with, basically, similar prior histories in one portion
- 24 of time that were allowed to they were not denied because
- 25 they're not disqualified yet and, subsequently, those who were

#### DANIEL WEBSTER - DIRECT

- 1 denied.
- 2 And then finally, there is a study by led by
- 3 Dr. Jeffrey Swanson from Duke University. Here, the study
- 4 looked at what happened when the State of Connecticut had a
- 5 policy change and started to submit its records for
- 6 disqualifying mental health-related events in the State of
- 7 Connecticut.
- 8 And what Dr. Swanson and his colleagues found was that
- 9 when that policy change occurred, by providing those criminal
- 10 history records made available for background check for
- 11 firearm purchases, the rate of violent crime among those for
- 12 whom this was relevant, meaning those who had mental health
- 13 disqualifiers, their rate of violent offending was basically
- 14 cut in half as a result of that policy change.
- 15 So those are the three that I think are probably most on
- 16 point.
- 17 Q. Dr. Webster, what I'd like to do with you, then, is first
- 18 I want to give the Court a preview of that opinion that you
- 19 hold concerning whether Devin Kelley would have been deterred
- 20 or discouraged from acquiring firearms altogether.
- 21 A. Um-hum.
- 22 Q. And then, second, go into the studies and any other
- 23 information you used to reach that conclusion.
- 24 A. Sure.
- 25 Q. Do you think that would be helpful in understanding your

### DANIEL WEBSTER - DIRECT

- 1 opinions and the underlying science?
- 2 A. Yes.
- 3 Q. Okay. So, first, have you reached a conclusion as to
- 4 | whether Devin Kelley would be discouraged or deterred from
- 5 acquiring firearms altogether if he had been denied at a FFL?
- 6 A. Yes. I think he would have been discouraged. You never
- 7 know with 100 percent certainty whether he would have gone on.
- 8 But the available facts, both from those studies that I
- 9 mentioned and very specific facts relevant to Devin Kelley,
- 10 both lead me to believe that he would have been discouraged
- 11 from accessing the firearms that he used to commit mass murder
- 12 in Sutherland Springs.
- 13 Q. Right. And that actually goes to -- my next question is
- 14 did you reach that opinion to a reasonable degree of
- 15 certainty, that more-likely-than-not standard that we
- 16 discussed?
- 17 A. Yes. Again, I want to stress that when you're trying to
- 18 predict who is going to commit mass murder, which is a -- not
- 19 a frequent event, that's hard to do. But what I'm basing my
- 20 opinion on is that he would have been deterred from serious
- 21 acts of violence with a gun.
- 22 The facts available, obviously, are what they are, as they
- 23 | played out, because he did follow through with this particular
- 24 act.
- 25 I simply wanted to note that, just because predicting any

- 1 one single event, particularly an event of this magnitude,
- 2 | would be very difficult. But it was very foreseeable and
- 3 predictable that Devin Kelley would commit serious acts of
- 4 violence, and that those acts would be almost certainly lethal
- 5 if he had access to a firearm.
- 6 I also base that opinion based upon Mr. Kelley's history
- 7 | with firearms. He clearly had a preference for going to to
- 8 purchase his weapons his firearms from federally licensed
- 9 dealers. That's actually a very logical conclusion or
- 10 preference.
- 11 Q. Um-hum.
- 12 A. When you I have studied two direct studies of
- 13 underground gun market behavior, both of those in Baltimore;
- 14 one with a youthful sample, mostly ages 15 to 20, and then
- 15 another adult sample.
- But in each case, we find that there's great hesitancy to
- 17 engage in a transaction with a firearm with someone you don't
- 18 know or trust. And so there's a number of things that come in
- 19 to play in people's decisions and preferences about if or
- 20 where they will try to purchase a gun.
- 21 We know the things that they care about is the reliability
- 22 of the gun. If you are purchasing from someone who has a
- 23 licensed business, you know, there are far more safeguards
- 24 from a quality standpoint than if you just meet some stranger
- 25 and said, "Hey, do you want to buy this gun?"

- There's also great risk to a purchaser in the underground
- 2 gun market because you could show up with money to buy a gun.
- 3 And, of course, that person has a gun and could simply take
- 4 your money, could rob you. They could be an informant.
- 5 There's a variety of reasons why people are reluctant to
- 6 engage in an underground exchange with someone they don't
- 7 know.
- 8 Q. Okay.
- 9 A. So there may be a lot of guns in a given place. But,
- 10 really, what is relevant is are they guns and suppliers that
- 11 that potential purchaser trusts, trusts enough to spend money
- 12 and potentially risk something if they're going to use a
- 13 | firearm and it's not going to work.
- 14 Q. Okay. Well, I do want to get to all of that, but if I can
- 15 just go one step at a time. And what I want to do --
- 16 A. Sure.
- 17 Q. is start with the studies that you mentioned earlier,
- 18 the Wright and Wintemute study. So let me do that.
- 19 Let me show you Plaintiffs' Exhibit 757. And I want to
- 20 ask you some foundational questions about this study first.
- 21 First of all, can you identify Plaintiffs' Exhibit 757 for
- 22 us, please.
- 23 A. Yes, it's a study by Garen Wintemute and his colleagues on
- 24 subsequent criminal activity among violent misdemeanants who
- 25 seek to purchase handguns.

- 1 Q. What journal is this study published in?
- 2 A. Journal of American Medical Association, I believe.
- 3 Q. Is that a reputable journal?
- 4 A. It's one of the most reputable journal in the field of
- 5 public health and medicine.
- 6 Q. Okay. Is this article, Plaintiffs' Exhibit 757, a
- 7 reliable authority in your field?
- 8 A. Most definitely.
- 9 Q. Okay.
- 10 A. It is really hard to get articles published in JAMA.
- 11 Q. Okay.
- 12 A. Very, very high bar.
- 13 Q. Okay. Well, let's look at the abstract and just cover
- 14 this study briefly. If you could --
- 15 A. Sure.
- 16 Q. I'm going to show you the abstract on Plaintiffs'
- 17 Exhibit 757, and tell us what the objective of this study is.
- 18 A. Yeah. This study was to determine risk factors for new
- 19 criminal activity among violent misdemeanants who are seeking
- 20 to purchase handguns. Again, these are handguns from licensed
- 21 dealers -- it's not stated there, but that's the nature of
- 22 this study and whether denial of such purchase applications
- 23 by violent misdemeanants affects their risk for arrest for new
- 24 crimes they commit, particularly those involving guns or
- 25 violence.

- 1 Q. And what did Dr. Wintemute and Dr. Wright discover after
- 2 studying that issue of whether violent misdemeanants were
- 3 denied firearms?
- 4 A. Yeah. What they found was that well, actually, when
- 5 you compare those who were denied their when they went to
- 6 purchase a handgun with those who were allowed to purchase,
- 7 the purchasers' rate for risk for committing new crimes of
- 8 violence involving guns were 29 percent higher, with a
- 9 confidence interval ranging from 4 percent higher to
- 10 | 60 percent higher. This relationship -- and I think this is
- 11 important did not hold for commissions of crimes that
- 12 didn't involve guns or violence.
- 13 Q. Okay.
- 14 A. So this wasn't what we would refer to as a selection bias.
- 15 There's just more criminal offending in one group versus
- 16 another.
- 17 This effect of being denied was very specific to the type
- 18 of events one would hypothesize if denial makes a difference
- 19 in risk for future commission of acts of violence --
- 20 Q. Okay.
- 21 A. and those involving guns.
- 22 Q. And can you tell us how many people did this study
- 23 examine.
- 24 A. Yeah. So there were let me see. They had follow-up
- 25 | information on 1,654 subjects.

- 1 Q. Okay.
- 2 A. Yeah.
- 3 Q. And could you read for us the conclusion of this study.
- 4 A. Yeah. The results indicate that denial of handqun
- 5 purchase to violent misdemeanants is associated with a
- 6 specific decrease in risk of arrests for new gun and/or
- 7 violent crimes.
- 8 Q. Okay. And it uses the phrase "violent misdemeanants."
- 9 Could you tell us what a violent misdemeanant is, as used
- 10 in this study?
- 11 A. Sure. In this study, it means someone who was convicted
- 12 of a violent crime classified as a misdemeanor as opposed to a
- 13 felony crime.
- 14 Q. Okay.
- 15 A. So, again, based upon California's law in the early '90s,
- 16 those set of individuals, at least for a period of time, until
- 17 many years they've demonstrated they haven't committed any
- 18 other prohibitive offenses, that they're prohibited based upon
- 19 state law.
- 20 Q. Are there studies that examine what happens when felons
- 21 | are denied firearms?
- 22 A. Yes. That's a separate study that I examined. Mona
- 23 Wright was the lead author of that. Garen Wintemute and
- 24 Frederick Rivara were coauthors.
- 25 Q. Okay. Can I show you Plaintiffs' Exhibit 753, please.

- 1 And can you identify for the Court what Plaintiffs'
- 2 Exhibit 753 is.
- 3 A. Yes. It's an article in I believe this was published
- 4 issued in American Journal of Public Health -- yes. Yeah --
- 5 in 1999. Yeah. Thank you.
- 6 So what these researchers were able to do is to examine,
- 7 again, a cohort of two different kinds of individuals, both of
- 8 whom were -- you know, had --
- 9 Q. Sure. And, Dr. Webster, before we jump into that, let me
- 10 | just ask you a couple more foundational questions.
- 11 Is Plaintiffs' Exhibit 753 is a reliable authority in your
- 12 field?
- 13 A. Yes.
- 14 Q. And is the American Journal of Public Health a reputable
- 15 publication?
- 16 A. Yes.
- 17 Q. Okay. With that in mind, let's just take this one step at
- 18 a time.
- 19 A. Sure.
- 20 Q. And I'm going to show you that highlighted portion, and I
- 21 want you to read that highlighted portion to the Court and
- 22 then I'd like to discuss it. Okay?
- 23 A. Okay. I have to adjust something on my screen so I can --
- 24 part of this is blocking it, so just bear with me just one
- 25 second.

- 1 Okay. "We report the results of a cohort study as
- 2 criminal activity among two groups of persons attempting to
- 3 | purchase handguns in California in 1977. The first group's
- 4 | handqun purchasers were denied as a result of a prior felony
- 5 | conviction. The second group's purchases were approved.
- 6 Members of this group had prior felony arrests but no felony
- 7 | convictions."
- 8 Q. Okay.
- 9 A. "We hypothesized that the risk" --
- 10 Q. Keep going, please.
- 11 A. Okay. "We hypothesized that the risk for subsequent
- 12 | criminal activity would be lower for those whose handgun
- 13 purchases were denied than for those whose purchases were
- 14 approved."
- 15 Q. Okay. So in layman's speak, could you explain the
- 16 hypothesis of this article, Plaintiffs' 753?
- 17 A. Yeah, I'll do my best. I think what these researchers
- 18 were trying to do is say let's look at two groups, both with
- 19 criminal histories. There's a variety of reasons why some
- 20 might lead to convictions or not. And let's try to adjust for
- 21 the differences in their criminal histories and determine
- 22 whether their future offending is different, basically.
- 23 Q. So if I understand you, does this study examine two groups
- 24 of individuals; both of which who have a violent gun arrest
- 25 history?

- 1 A. They're a broad group. A subset of them, their felony is
- 2 | specific to guns and violence arrest. Not all of them have
- 3 such an arrest.
- 4 Q. Okay. So talking about that —
- 5 A. But they do have felony arrests. Sorry.
- 6 Q. Yes. So talking about that subset of individuals, is the
- 7 article dividing that into individuals who subsequently go and
- 8 purchase a gun and are denied and individuals who subsequently
- 9 go and purchase a gun and have are granted access to that
- 10 | gun?
- 11 A. That's exactly what this is, yes.
- 12 Q. And so are Wright and Wintemute examining the reoffending
- 13 rate of the individuals that are denied versus the reoffending
- 14 rate violent gun violence rate of those who actually are
- 15 granted access to firearms?
- 16 A. Yes.
- 17 Q. So what does that tell us? What could the results of that
- 18 tell us about an individual like Devin Kelley?
- 19 A. Well, it would tell us whether at least on average in
- 20 this population, whether denial lowers risk.
- 21 We don't know for certain whether it would apply exactly
- 22 in his situation, but in my opinion, I think it would. And I
- 23 can explain that.
- 24 Q. Yes?
- 25 A. That's he clearly falls within if his case would

- 1 have been thrown in to the records that Wright, Wintemute, and
- 2 Rivara were examining in this case, he would be included in
- 3 this -- he would be included in this cite.
- 4 Q. Okay. Well, let's take a look at the records. And to do
- 5 that, I want to show you the second page of Plaintiffs'
- 6 Exhibit 753. And they have a table, Table 2, that shows us
- 7 the results.
- 8 And if you could, take the Court through what we're
- 9 looking at on Table 2 of Plaintiffs' Exhibit 753.
- 10 A. Could I ask to start with Table 1? Because I actually
- 11 think that's foundational.
- 12 Q. Okay. Well, let's start with Table 1, then.
- 13 A. Thank you.
- 14 Q. So what --
- 15 A. Go ahead. Sorry.
- 16 Q. No, no. What is Table 1 showing us?
- 17 A. Yeah. So it is showing the crude and adjusted relative
- 18 risks for committing criminal activity after an attempt to
- 19 purchase a handgun, relative to persons whose purchases were
- 20 denied.
- 21 Again, I have to adjust my screen a little bit because
- 22 part of this is blocking. But that's fine.
- 23 So the top row shows, in essence, accrued relative risk,
- 24 not adjusting for anything. And there you see -- so the
- 25 relative risk, if it's 1, means that there's no difference

between being denied or purchasing a gun, for example.

So the crude relative risk for gun and violent offenses points towards purchase elevating risk, but it is not statistically significant without first adjusting for age or prior weapon and violent arrest charges.

So as I look at these data, what I think is most important here is adjusting for prior — the number of prior weapon or violent arrests. So that — excuse me — that third row there, that's focusing on — the one up even above that too. The last two are relevant.

So the first one adjusts for prior weapon or violent arrests, the number of such cases in their history — criminal histories. And there you see a statistically significant elevated risk for gun offenses and violent offenses if you were allowed to purchase as opposed to being denied. Also true, a very similar relationship based upon the number of prior arrest charges that did not involve a weapon or violent charges.

So there, I think, is the most straightforward and fundamental way to look at these — the difference between these two cohorts; one of which was allowed to purchase, and one of which was denied. And those who were allowed to purchase had a significantly higher rate of offending after you adjust for these prior number of offenses.

Q. Okay. And in layman's speak, if we're going back to the

- 1 | two groups, one -- both subset of groups that have a violent
- 2 offense or gun offense in their past, one group is denied, and
- 3 the other group is allowed access to the firearm, who commits
- 4 more firearms-related offenses or violent offenses?
- 5 A. Those who were allowed to purchase as opposed to those
- 6 denied.
- 7 Q. Okay. And I want to look at some of the other text in
- 8 this article and maybe jump to the to some of the
- 9 conclusions that help us understand this data a little bit.
- 10 First, the highlight at the bottom, I want to pull that
- 11 out for you.
- 12 A. Um-hum. Okay.
- 13 Q. And could you read that highlighted portion from
- 14 Plaintiffs' Exhibit 753?
- 15 A. "Among those with only one prior weapon or violent arrest
- 16 charge, purchasers were two to four times as likely to be
- 17 | charged with new offenses as those who were denied."
- 18 Q. Okay. And when they use "violent" or "arrest" -- "violent"
- 19 arrest charge," what do they mean by that?
- 20 A. Number of arrests that were connected to violent offenses
- 21 or weapon offenses.
- 22 Q. Okay. So I guess my question is are we talking about
- 23 incidents, or what they subsequently go on to get charged
- 24 with?
- 25 A. Oh, this elevated risk for what are what they

- 1 ultimately go on to be charged with, after they went to apply
- 2 to purchase a handgun.
- 3 0. Oh.
- 4 A. I don't know if I'm answering the right question. Sorry.
- 5 Q. Yeah. I guess what I'm asking is are we talking about --
- 6 so, for example, among those with one prior weapon or violent
- 7 arrest charge, would that be would that fit Devin Kelley,
- 8 as we knew him in 2012?
- 9 A. I think it would. But, honestly, I'm not 100 percent sure
- 10 based upon how these researchers would classify it.
- 11 Q. And could you --
- 12 A. Because yeah, sorry.
- 13 Q. Could you explain that.
- 14 A. Well, he had one incidence in which he was arrested, but
- 15 he was subsequently charged with more than one violent crime.
- So it's not 100 percent clear to me whether this would
- 17 be he would be categorized in this group based upon his
- 18 arrest, or whether he would have been -- this case would have
- 19 been classified as as based upon multiple charges of
- 20 violence.
- 21 Q. When epidemiologists do studies like this, do they look at
- 22 the specifications that prosecutors end up charging an
- 23 individual, or do they look at individual's incidence of
- 24 arrest?
- 25 A. Well, more commonly, we look at incidence of arrest. You

- 1 know, criminologists or law professors, perhaps, might be more 2 inclined to look at arrest charges.
- 3 But I think more commonly within the field of
- 4 epidemiology, we're looking at instances of cases of -- in
- 5 this case, of arrest. But, again, it's not 100 percent clear
- 6 from their writing, in my opinion.
- 7 Q. And let's look back at the broader study. And I want to
- 8 ask you two more questions about the broader study.
- 9 A. Okay.
- 10 Q. In terms of comparing the two groups, that one group of
- 11 violent felons that are denied weapons versus the group of
- 12 violent felons that have -- are gained access to weapons, you
- 13 know, more likely than not, what is your belief in terms of
- 14 the impact of this study concerning the facts we know about
- 15 Devin Kelley?
- 16 A. Yeah. So, to me, this what this study says is that
- 17 | clearly there are some individuals with serious violence
- 18 charges in their history who are deterred from committing
- 19 future acts of violence when they are denied when they go to
- 20 purchase a handgun from a licensed dealer.
- 21 Mr. Kelley, you know, again, within this large cohort,
- 22 some who -- the group that were denied, some were able to get
- 23 a gun, and some were not.
- 24 What I understand about the facts in Mr. Kelley's case,
- 25 Devin Kelley's case, I'm skeptical about his capacity to

- 1 get -- to find a trusted supplier and a trusted gun to commit
- 2 an act of the type that he committed.
- 3 Q. Okay. And, I guess, that's the next area I want to cover
- 4 is your scientific basis for those opinions. But before we
- 5 do, let me cover this last conclusion paragraph that they
- 6 offer. And that's the second highlight that we have in
- 7 | Plaintiffs' Exhibit 753 on page 2.
- 8 Could you read the conclusion paragraph to the Court,
- 9 please.
- 10 A. Sure. "We do not know whether those denied legal handgun
- 11 purchase obtained a firearm by other means. But while this
- 12 policy's immediate objective is to prevent acquisition of
- 13 | handguns by high-risk individuals, its overall goal is to
- 14 reduce their rate of criminal activity. Our evidence
- 15 indicates that this occurs."
- 16 Q. Okay. And —
- 17 A. So, again, what these researchers are concluding, which is
- 18 similar -- basically, the same as my own conclusion, which is
- 19 that this is this policy of denying people ability to
- 20 purchase handguns based upon their criminal convictions does
- 21 reduce their rate of criminal activity, including offenses
- 22 with violence that involve violence and/or firearms.
- 23 Q. Okay. And —
- 24 | A. So -- yeah.
- 25 Q. And that leads me to the next question, which is did you

- 1 | consider whether Kelley could have gotten firearms from
- 2 someone other than a federally licensed firearm federal
- 3 firearms licensee?
- 4 A. Of course. Yes, that's always a possibility.
- 5 Q. Right. And you previewed that information.
- 6 But could you tell us what are the factors that deter
- 7 people from buying guns outside of the an FFL?
- 8 A. Yeah. I was mentioning this earlier, but I'll go through
- 9 this.
- 10 So I think this applies to most products that we might
- 11 | want to purchase, but I think it's particularly important when
- 12 it comes to firearms that you should be, and many are, quite
- 13 particular of the quality of the product that they're getting.
- 14 They want to make sure that it can fire and not jam or
- 15 whatever because sometimes, of course, their life could depend
- 16 upon whether the firearm works properly or not.
- 17 The other reasons include and this is something that we
- 18 | found in a study we conducted with youthful offenders in
- 19 Maryland -- is that they were very reluctant to buy a gun from
- 20 a stranger because that gun might be used might have been
- 21 used in another crime. And if you're arrested with such a
- 22 firearm, you could get a lot of unwanted attention from police
- 23 and prosecutors about your potential connection to serious
- 24 violent crimes.
- 25 So, generally, there is a preference for new so-called

- 1 out-of-the-box guns that you are much more, you know, trusting
- 2 | that, A, they work; B, they haven't been used in violent
- 3 crimes.
- 4 Q. Okay.
- 5 A. The last part -- let me -- if you don't mind --
- 6 O. Yeah.
- 7 A. to complete the thought is that there's two things that
- 8 you're looking for here; you're looking for trust in the
- 9 product, and you're looking for trust in the supplier or
- 10 seller of that firearm.
- 11 And what we've learned in our studies and this is
- 12 consistent with other studies as well is that people are
- 13 very reluctant to purchase firearms from someone they don't
- 14 know and trust.
- 15 From what I understand of Mr. Kelley's case, he did not
- 16 really have an extensive network of friends or family who were
- 17 | willing to buy him a gun or supply him with a gun. And so
- 18 Mr. Kelley would have been forced to venture out into the
- 19 rather risky and unpredictable marketplace in which you could
- 20 get robbed, you could get a bad gun, you could get a gun
- 21 connected to a prior crime. A whole range of other outcomes
- 22 that aren't particularly an attractive to you.
- 23 Q. Okay. So if I understand your testimony correctly,
- 24 there's sort of three factors that come into play when getting
- 25 guns outside of an FFL.

- It's the risk involved, the reliability of the firearms, and the social network of the individual — the immediate
- 3 social network of the individual itself.
- 4 Did I understand you correctly?
- 5 A. Exactly, yes.
- 6 Q. So let's take those each at a time.
- With regard to the risk involved, are there any studies
- 8 and research on point?
- 9 A. Well, yes. The one I referred to earlier in our own
- 10 studies. You can see more broadly there's a study that is
- 11 U.S. Department of Justice study that based upon a
- 12 representative sample of people in state prisons that ask
- 13 fairly detailed questions about firearm use and acquisition.
- 14 What you'll find there is that the predominant way in
- 15 which people acquire guns outside of licensed dealers is from
- 16 family and friends.
- 17 There's this other category in the Department of Justice
- 18 | surveys -- the most recent one was 2016 -- that says it's just
- 19 a rather broad and, as a researcher, a frustrating category of
- 20 the street. But, again, what we found, at least from our
- 21 studies -- and there's another study in Chicago with very --
- 22 basically the same finding, which is, as I was saying, a
- 23 great, great reluctance to engage with business on buying
- 24 firearms unless you trust that underground source.
- 25 Q. Sure.

- 1 A. So --
- 2 | Q. And have you personally conducted any recently studies --
- 3 recent studies directly on this issue of acquisition of
- 4 | firearms and underground markets?
- 5 A. Yes. We published a study recently of people on parole
- 6 and probation in Baltimore city.
- 7 Q. And how many people did you survey?
- 8 A. 200 or roughly 200, yeah.
- 9 Q. And what were the results of your surveys of individuals
- 10 | in Baltimore?
- 11 A. Well, what we found is something very basic that, frankly,
- 12 a lot of people don't get and understand, that they believe
- 13 that, oh, anybody can get a gun anytime they want; it's a
- 14 piece of cake.
- 15 Well, we found many people again, these were people on
- 16 parole or probation -- who said they wanted a firearm, but
- 17 they did not get one. And in many cases, they were not able
- 18 to get someone to buy a gun for them, again, because there's
- 19 risk all around here.
- 20 You need to the convergence of people who are accepting
- 21 | risk on the acquisition and the supply side of this exchange.
- 22 Q. So are you saying, so in order to get a firearm from an
- 23 individual outside of the FFL, you're bringing a certain
- 24 amount of cash to an individual that you know is heavily
- 25 armed?

- 1 A. Well, you know —
- 2 MS. KRIEGER: Objection. Leading.
- 3 THE WITNESS: they at least have one gun.
- 4 THE COURT: One second. Doctor, one second.
- 5 MS. KRIEGER: I said, "Objection. Leading."
- 6 THE COURT: That's sustained.
- 7 BY MR. JACOB:
- 8 Q. What are the causes of an individual recognizing risk in
- 9 an underground gun transaction with a person they are
- 10 unfamiliar with or do not know?
- 11 A. Well, as I I was saying before that there are multiple
- 12 risks. I think the most direct risk is that you could be
- 13 robbed, perhaps shot as well; you're bringing cash, again, to
- 14 this underground exchange.
- I mean, that's why underground marketplaces, whether it's
- 16 drugs or guns or whatever, there's tons of risk there. But
- 17 when you know the person you're going to engage with, with
- 18 cash, has a firearm, there is reluctance and there's a risk.
- 19 And there has to be some assurance that this person thinks
- 20 they can trust this person with this exchange.
- 21 Q. Okay. And then --
- 22 A. And go ahead. Sorry.
- 23 Q. Well, yeah, that leads me to the second factor, the
- 24 | immediate social network.
- 25 Did you review Mr. Kelley's family testimony in trial

- 1 today?
- 2 A. Yeah.
- 3 Q. And previous last week as well?
- 4 A. Previous. Previous, yes. Yeah. So my understanding is
- 5 that his father did not trust Devin Kelley with firearms,
- 6 | would not give him one, would store his guns in a manner --
- 7 MS. KRIEGER: Objection.
- 8 THE WITNESS: Sure.
- 9 MS. KRIEGER: I think he's mischaracterizing
- 10 Mr. Kelley's testimony that he did not trust Devin Kelley with
- 11 firearms.
- 12 THE COURT: You can try to straighten that up on your
- 13 own cross.
- 14 BY MR. JACOB:
- 15 Q. I'm sorry. Dr. Webster, what were you saying about
- 16 | Kelley's parents and wife concerning his access to firearms?
- 17 A. Well, they were both very concerned about it. I'll leave
- 18 | it at that.
- 19 Q. Okay. And the other aspect that you mentioned was the
- 20 reliability of firearms.
- Is there evidence that Devin Kelley preferred reliable
- 22 firearms?
- 23 A. Well, we know that he went to FFL for his purchases. We
- 24 know that at least one gun that he acquired, he wasn't
- 25 satisfied with its quality, one that he did not acquire from a

- 1 FFL, a personal trade, and ended up trading away because it
- 2 | wasn't a good quality gun. So we know that.
- 3 There's also some references to some Facebook postings
- 4 that more generally talk about his desire to make sure that he
- 5 gets a good gun, basically.
- 6 Q. Sure. And let me show you an example of that, and I want
- 7 to see if you have an opinion on that.
- 8 I'm going to show you Joint Exhibit 502, pages 126 and 127
- 9 together. And you should see that this is a Facebook post by
- 10 Devin Kelley concerning firearms.
- 11 A. So can I ask for, like, a 30-second pause because my --
- 12 this is embarrassing. My dog is scratching at my door, and I
- 13 don't want him to rip all the paint off here. It will
- 14 literally only take me 30 seconds. Is that okay?
- 15 THE COURT: That's fine.
- 16 THE WITNESS: Sorry.
- 17 (Pause in proceedings.)
- 18 THE WITNESS: All right. I'm back.
- 19 BY MR. JACOB:
- 20 Q. And I just so we're looking at a Joint Exhibit 502,
- 21 pages 126 and 127. And I want to zoom in to the tile of this
- 22 Facebook post on Devin Kelley on page 127.
- 23 A. Okay.
- 24 Q. Do you see where he says, "I just put on a magwell funnel
- 25 on the rifle, and while it looks ugly, man, does it

- 1 dramatically increase the consistency and speed of reloads."
- 2 Did I read that correctly?
- 3 A. Yes.
- 4 Q. Is that evidence that Devin Kelley preferred a reliable
- 5 firearm?
- 6 A. Well, I think it's saying two things.
- 7 One, it's saying that speed of reloads and ammo capacity
- 8 is important. But, of course, that is, in part, a function of
- 9 reliability. Because if you're switching magazines and things
- 10 | jam and things like that, it's then you know, so it's clear
- 11 that he is very intent on getting a firearm that he is going
- 12 to be able to fire a lot of rounds with confidence and speed.
- 13 Q. And is there evidence that well, let me back that up.
- Do you believe based on the information that you reviewed
- 15 and the studies and literature that are published in your
- 16 | field, that had he been denied a firearm, more likely than
- 17 | not, he would have been prevented from acquiring a firearm
- 18 outside of the FFL market?
- 19 A. I believe so, again, based upon my understanding of how
- 20 underground markets work, and Mr. Kelley's quite limited
- 21 options of places he could go to to get a gun.
- 22 Again, most of these come from friends and family. And I
- 23 think, you know, just everything I've read about his
- 24 incredibly troubled history from adolescence to young
- 25 adulthood, I think people understood that he was troubled.

- 1 Q. All right. Let me switch gears a little bit and chat with
- 2 you about the importance of a reporting this criminal history
- 3 to the NICS system.
- 4 Can your particular areas of study and expertise in your
- 5 | field help us understand whether the failure to report
- 6 criminal history to NICS may increase the risk of physical
- 7 harm to the public or not?
- 8 A. I think it does, based upon the research that we were just
- 9 covering, based upon the impact of denial.
- 10 Q. And have you reached an opinion, to a reasonable degree of
- 11 certainty, whether the failure to submit criminal history
- 12 increases the risk of harm to the public?
- 13 A. Sorry. My connection may have frozen.
- 14 Q. Oh. Let me reask the question, Dr. Webster.
- 15 A. I'm sorry.
- 16 Q. Have you reached an opinion, to a reasonable degree of
- 17 certainty, as to whether the failure to submit criminal
- 18 history to the NICS increases the risk of harm to the public?
- 19 A. Yes.
- 20 Q. And what is your opinion based on?
- 21 A. My opinion is based upon the research that you just went
- 22 over, based upon studies looking at denial of purchase
- 23 applications with licensed dealers.
- It's also based upon research, as I was alluding to, that
- 25 Dr. Jeffrey Swanson led that also demonstrated the importance

- 1 of availability of records to prevent people with violent
- 2 histories who you know, from accessing firearms, that it
- 3 cut their rate of violent offending basically in half.
- 4 So I think there's a number of studies that indicate that,
- 5 of course, not everyone is deterred. But a sizeable number of
- 6 people are deterred when they are denied when they go to
- 7 seek to purchase firearms from licensed dealers.
- 8 Q. And I just want to make sure our record is clear.
- 9 What is your opinion as to whether the failure to submit
- 10 Devin Kelley's criminal history to the NICS system increases
- 11 the risk of harm to the public?
- 12 A. I think the evidence is quite clear that Mr. Kelley would
- 13 not have been able to purchase the gun that he used to commit
- 14 mass murder had the record been submitted.
- 15 Q. And are there studies or articles published in your field
- 16 of science that show that missing records from the NICS system
- 17 actually hurts the, you know, public safety?
- 18 A. Yes. As I was mentioning a minute ago, from Dr. Swanson's
- 19 research, I believe I cited the one in Connecticut that
- 20 verified that finding. I believe he actually has an
- 21 additional newer study from a Florida population that was
- 22 similar remarks similar findings. Excuse me.
- 23 So the availability of records is sort of foundational to
- 24 the whole system. And we've seen that when the system works,
- 25 it can reduce risk for future offending. But, of course, it's

- 1 all based upon having the available record.
- 2 Q. Sure. And I'll represent to you that in evidence today --
- 3 or evidence in this trial is evidence that the Air Force
- 4 Office of Special Investigations identified over 7,300 files
- 5 that should have been reported to the NICS system but was not.
- 6 MS. KRIEGER: I'm sorry. Objection. I don't think
- 7 that actually came into evidence. I believe that objection
- 8 was sustained this morning.
- 9 MR. JACOB: Your Honor, it's Joint Exhibit 433. It's
- 10 been admitted into evidence.
- 11 THE COURT: Yeah. So there's some discussion among
- 12 the experts about the time frame of those studies. I think
- 13 those numbers the earlier numbers of 294, or something
- 14 around those figures, was sampling of that overall number.
- So you can try to clean that up on cross if you want.
- Go ahead.
- 17 BY MR. JACOB:
- 18 Q. Well, let me just be very clear and show you the record
- 19 itself, so we can be clear as to what we're talking about.
- 20 A. Sure.
- 21 Q. I want to show you Joint Exhibit 433.
- 22 And do you see Joint Exhibit 433, page 1, on your screen,
- 23 | sir?
- 24 A. Yes.
- 25 Q. And it is from the headquarters of the Office of Special

- 1 Investigations.
- 2 Do you see that?
- 3 A. Yes.
- 4 Q. And I'll jump -- I don't want to take too much time, but
- 5 | I'll jump to the conclusion of this study on page 5, and zoom
- 6 into the summary.
- 7 So the NCIC indexing task force here, this is actually,
- 8 let me step back.
- 9 Let me show you page 2 of this document so we have some
- 10 context and history. Let me show you the overview here.
- 11 So I'll represent to you, in response to the Sutherland
- 12 | Springs shooting, the Air Force tried to address the failure
- 13 to submit and find out which files were not submitted to the
- 14 NICS system following the Sutherland Springs shooting. And we
- 15 have the overview here, but this page discusses that.
- 16 Have you reviewed this document, sir?
- 17 A. Yes.
- 18 Q. Okay. Let's go to the conclusion then, the summary.
- 19 And you see here, "Over 21 months and 14 six-week
- 20 | iterations, the task force reviewed 7,300 files and identified
- 21 over" -- sorry -- "the task force reviewed over 73,000 files
- 22 and identified over 7,300 files requiring correction."
- 23 My question to you, Dr. Webster, is the -- you talk about
- 24 the increased risk to the public from the missing records.
- 25 This 7,300 missing fingerprints and final dispositions

- 1 that should have been sent to the FBI by the AFOSI, just
- 2 AFOSI, but weren't, is that the type of data that increases
- 3 the risk of harm to the public?
- 4 A. Yes.
- 5 Q. Okay. Let me take that down. I want to switch gears
- 6 again, and now talk to you about your conclusions on the
- 7 foreseeability of this act.
- 8 Can your work in gun violence research help us understand
- 9 whether the danger of future injury might be reasonably
- 10 anticipated based on the particular circumstances known to the
- 11 | Air Force about Devin Kelley?
- 12 A. Yes. Devin Kelley -- I mentioned before the research we
- 13 did to look at risk factors for domestic homicides and the
- 14 danger assessment.
- 15 So Mr. Kelley, based upon information the Air Force had,
- 16 you know, he would check many of the boxes that showed the
- 17 greatest elevated risk for future lethal violence.
- 18 And they may or may not have known that research or the
- 19 danger assessment. Excuse me. But they -- they knew of a
- 20 very violent past. They knew of specific threats of
- 21 committing mass shootings, including on the base themselves --
- 22 itself. They took measures on their end based upon their
- 23 perception of the riskiness of this individual.
- 24 So yeah. And even in the pre the document relevant to
- 25 whether he could be released when he was on trial for domestic

- 1 violence charges, the determination was that was he was too
- 2 great of a risk, not only of fleeing but also of committing
- 3 violence.
- 4 So there was a variety of things that anyone, you know,
- 5 | who is knowledgeable about risk for serious violence -- but
- 6 particularly the Air Force also knew well before these -- this
- 7 tragic incident in Sutherland Springs.
- 8 | Q. Well, could you give us examples of the type of risk
- 9 factors that put an individual at high risk for committing
- 10 | serious acts of violence?
- 11 A. Sure. The things that stand out to me, in particular, are
- 12 pointing a loaded gun at the head of his spouse; hyper,
- 13 hyper-control of his intimate partners, and using violence and
- 14 intimidation as part of that control; prior strangulation;
- 15 sexual violence a history of sexual violence; obviously,
- 16 use of or excuse me, access to a firearm and trying to
- 17 | think.
- 18 Another, actually, factor that comes into play, but I
- 19 think this comes into play later, is his abuse of animals.
- 20 Q. Um-hum.
- 21 A. But that's I think that may be after he was already out
- 22 of the Air Force where that came to light.
- 23 But there was a number of things that came to light —
- 24 | child abuse as well, actually, and threatening using
- 25 threats of violence against his partner's child as a way to

manipulate and control her.

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So all of those are signs of great elevated risk. And even within situations in which there is domestic violence of some sort, those behaviors are not normal even within domestic violence. They highlight and distinguish the most lethally violent individuals from those who just sometimes get upset and can't control their emotions or something.

His set of behavior, as well as his diagnoses when he was involuntarily hospitalized of antisocial behavior disorder, depression, suicidality, I mean, there are just a host of factors that are quite consistent with future lethal violence.

- And the new research that's really, I think, telling us a lot more than we used to know specifically about mass violence, he checks many of those boxes as well. The research
- 15 coming from what's called The Violence Project, a federally
- 16 | funded study of mass shooting events in the United States.
- 17 Q. And what boxes does Devin Kelley particularly check 18 concerning mass violence?
- 19 A. History of domestic violence, for one, most important, I
- 20 think; suicidality; early history of sort of getting into a
- 21 lot of trouble early in life, you know, as a teen; fascination
- 22 with firearms; threats of violence.
- 23 Many of the people who go on to commit such acts
  24 previously were telling people they were going to do that,
- 25 basically.

- 1 Q. In this case, is there evidence that the Air Force knew
- 2 that Devin Kelley had threatened a mass violence multiple
- 3 times?
- 4 A. My understanding is that's what he told his supervisors,
- 5 from the documents that I reviewed.
- 6 Q. And you said that there's a connection between domestic
- 7 violence and mass shooters.
- 8 Could you explain what you meant by that.
- 9 A. Well, some are more direct than others. Some of the mass
- 10 murder, in essence, is of an intimate partner and often
- 11 related family members. Other times, it is connected to
- 12 anyone close to that individual, including that individual
- 13 that they have the intimate relationship with --
- 14 Q. Are there studies —
- 15 A. but sorry. Just to complete that thought.
- 16 There are other instances in which people with histories
- 17 of violence against women commit acts of mass murder.
- 18 | Sometimes they're motivated by, in essence, their
- 19 frustrations. And it more broadly has to do with women.
- 20 Q. Well, let me ask you this: Are there studies that support
- 21 the conclusion that the danger of this type of gun violence
- 22 may be reasonably anticipated from the circumstances of a
- 23 domestic violence offender like Devin Kelley?
- 24 A. Well, he he had the risk factors. I'll say that. And
- 25 he was saying very explicitly intentions of committing

- 1 violence, including mass violence.
- 2 So, again, he's checking all the boxes that are apparent,
- 3 in a lot of cases, of mass violence. Of course, some people
- 4 blow smoke and whatever, and they don't carry it out.
- 5 But, again, this all the signals in Mr. Kelley's case
- 6 are really quite strong and severe, in my opinion. And they
- 7 | were severe enough that the Air Force themselves thought
- 8 themselves to be at risk.
- 9 So, to me, that said a lot. All the factors and
- 10 information available to the Air Force at that time were all
- 11 saying that this is a violent young man who is capable of
- 12 lethal violence, including mass violence.
- 13 Q. Okay. And is there a connection between domestic violence
- 14 and gun violence?
- 15 A. Quite often, yes. Some people overcompartmentalize
- 16 domestic violence from other, say, community violence. But
- 17 when you look at the most violent individuals, they almost
- 18 never are only violent in one place. They are violent in
- 19 multiple contexts, and that is what I believe is the case with
- 20 Mr. Kelley, Devin Kelley.
- 21 Q. Okay. Well, I want to go through some of these studies.
- 22 And I think the first study I'd like to look at is the study
- 23 that you started this discussion with from Campbell.
- 24 A. Yes.
- 25 Q. And I'll show you Plaintiffs' Exhibit 754, page 1. And

- 1 | zooming into the first part of that, could you identify
- 2 | Plaintiffs' Exhibit 754, page 1.
- 3 A. Yes. This is a study published in American Journal of
- 4 Public Health, "Risk factors for femicide in abusive
- 5 | relationships: Results from a multisite case control study."
- 6 Q. And let me ask you this: Is this study, Plaintiffs'
- 7 Exhibit 754, a reliable authority in your field?
- 8 A. Absolutely.
- 9 Q. And can you tell us who the second named author in this
- 10 study is?
- 11 A. Yes. Myself, Daniel Webster.
- 12 Q. And focusing on the objectives of this study, can you tell
- 13 us what the objective of this study is?
- 14 A. Sure. The principal objective was to draw upon these data
- 15 from 11 cities to identify risk factors for femicide in
- 16 abusive relationships. So the context is not all women and
- 17 | what their risks are, but very specifically women who are in
- 18 or recently out of intimate relationships that involve
- 19 physical violence.
- 20 Q. And I think at the beginning of our conversation, you told
- 21 us that this study was one of the most cited studies in this
- 22 area.
- 23 Do you remember that?
- 24 A. Yes.
- 25 Q. Can you explain to the Court why Plaintiffs' Exhibit 754

- 1 is one of the most cited studies in the field?
- 2 A. You know, I can't get into the heads all the people who
- 3 are citing it. But, basically, this study did one of the most
- 4 important things that people wanted to do is really we know
- 5 that domestic violence is, sadly, a very common occurrence.
- 6 And all sorts of systems law enforcement, service
- 7 providers, health systems encounter people who are in these
- 8 kind of relationships. And researchers and practitioners and
- 9 people at all levels, policymakers, keenly want to know, well,
- 10 how do you know the most dangerous situation so that we make
- 11 | sure, from a policy perspective or a service provision
- 12 perspective or a law enforcement perspective, when it's most
- 13 important to intervene and with what kind of measures.
- 14 So that's why I think it's particularly important.
- 15 Because in all the different studies that are examining this
- 16 problem, we're answering a really fundamental question
- 17 relevant to both to domestic violence but even more broadly
- 18 to understanding the connection between availability of
- 19 firearms and ownership of firearms among people with violent
- 20 histories.
- 21 Q. Okay. Could you tell could you read the conclusion of
- 22 this study for us real quickly.
- 23 A. Yeah. Again, I have to do a little slight adjustment.
- 24 Yeah, there are identifiable risk factors for intimate
- 25 partner femicide, yes, basically.

- 1 Q. And let me show you page 3 of this study real quick.
- 2 A. Okay.
- 3 Q. And I want to show you a conclusion or result that you
- 4 reached.
- 5 A. Um-hum.
- 6 MR. JACOB: I'm sorry. I think you've gonna little
- 7 too far. We're talking about page 3 of Plaintiffs'
- 8 Exhibit 57 754, yes.
- 9 BY MR. JACOB:
- 10 Q. And it's the top column, starting with the paragraph
- 11 "Incident-level variables" and just that first paragraph.
- 12 | Could you read that first paragraph to us, please.
- 13 A. "Incident-level variable were added in Model 7. Abuser's
- 14 use of a gun in the worst incident of abuse was associated
- 15 with a 41-fold increase in the risk of femicide after control
- 16 for other risk factors. This effect is apparently mediating
- 17 the effects of abuser's access to a gun, which was no longer
- 18 | significant. However, previous threats with a weapon
- 19 continued to be associated with increased femicide risk."
- 20 Q. Okay. What does it mean when it says that there's a
- 21 41-fold increase in the risk of femicide when the abuser has
- 22 an access to guns?
- 23 A. Well, very specifically, when they use the gun in that
- 24 most serious incident. So and this has been borne out by
- 25 other studies as well.

- 1 It just it turns out that firearms are a particularly
- 2 | lethal form of violence. And so in the most serious act of
- 3 violence, which we ask in the case of people who were
- 4 dying, we asked proxies, people who were close to those
- 5 | individuals, information about background. But in the
- 6 incident level, of course, we had information from police
- 7 reports as well.
- 8 So we gather information about the most serious incident
- 9 of abuse both for cases and controls. And what was in a
- 10 situation where firearms were involved, those risks
- 11 elevated were greatly different from the most serious of
- 12 incident of abuse for the controls —
- 13 Q. So if —
- 14 | A. and —
- 15 Q. I apologize. If I understand what you're saying, are you
- 16 saying that when a there's a history of using a firearm in
- 17 that relationship, that increases the risk of femicide by
- 18 | 41-fold?
- 19 A. No. So this is actually at the incident level. So if you
- 20 would back up to Model 7, we did a logical progression,
- 21 basically, of sets of risk factors that we were looking at.
- 22 And we looked at -- first we looked at the role of having a
- 23 gun as a risk factor for lethal outcomes. It was over a
- 24 fivefold increase of just having a gun.
- 25 You can have a gun but not use it in a serious act of

- 1 intimate partner violence. So this 41-fold increase is at the
- 2 next level, is when you ask people about the most serious
- 3 | incident of intimate partner violence, the ones that involve
- 4 | firearms were the ones that elevated this risk of femicide
- 5 | 41 times above not using firearms.
- 6 Q. Okay. Well, Dr. Webster —
- 7 A. So, again, it again, it just sort of underscores that
- 8 it can be hard to kill someone with your hands or sometimes
- 9 even a knife. That a firearm, when it is used, particularly
- 10 in an intimate partner femicide, is highly lethal.
- 11 Normally, the circumstances are such that that person
- 12 | cannot escape. They're not -- they can't flee, and often it
- 13 ends up in a fatal outcome.
- 14 Q. Well, Dr. Webster, you know, what about the risk to people
- 15 other than the intimate partner?
- 16 Are there studies on domestic violence and the risk to
- 17 people beyond just the intimate partner?
- 18 A. Yes. I mean, in many instances of intimate partner
- 19 femicide, others are killed as well. Most commonly, it is
- 20 | family members, but sometimes it is people who just happened
- 21 to be in the same place or have some connection. It could be
- 22 co-workers. It could be, you know, somebody, you know, close
- 23 to that individual in some shape or form.
- 24 Q. Okay. Well, I'd like to go through two studies that you
- 25 cited on this particular issue. First, let me show you

- 1 Plaintiffs' Exhibit 762.
- 2 And can you identify and we'll make it a little bit
- 3 bigger for you.
- 4 Can you identify Plaintiffs' Exhibit 762 for us.
- 5 A. Yes. This is a journal article by Linda Saltzman and
- 6 | colleagues. It's a group from the Centers for Disease Control
- 7 and Prevention and their center that focuses on injury and
- 8 violence.
- 9 This examines "Weapon involvement and injury outcomes in
- 10 family and intimate assaults."
- 11 Q. Is that the title of the article?
- 12 A. Yes.
- 13 Q. Okay. Is the Saltzman article, which is Plaintiffs'
- 14 Exhibit 762, a reliability authority in your field?
- 15 A. Yes, very commonly cited.
- 16 Q. Do you know the journal that the Saltzman article is
- 17 published in?
- 18 A. I think it was JAMA, yeah.
- 19 Q. Okay. So let's look at the yeah, the abstract.
- 20 Could you tell us the objective of this study, the
- 21 | Saltzman article, Plaintiffs' Exhibit 762.
- 22 A. Yeah. It is to compare the risk of death and the risk of
- 23 nonfatal injury during firearm-associated family and intimate
- 24 partner intimate assaults —
- 25 Q. So ---

- 1 A. with the risks compared to when a firearm is not
- 2 involved, non-firearm-associated events.
- 3 Q. So is Plaintiffs' 762 looking at more than just the risk
- 4 to the intimate partner?
- 5 A. No. It extends out beyond that to family members as well.
- 6 Q. Okay. And could you briefly describe how they conducted
- 7 this study and what the results of this study were.
- 8 A. Yeah. They were looking at police reports in Atlanta,
- 9 | Georgia, looking at reports that police responded to these
- 10 incidents; wrote up reports of the set of facts involved in
- 11 both fatal and nonfatal outcomes from these cases.
- 12 Q. And could you read to us the results of the study first,
- 13 and then we'll talk about them. Okay?
- 14 A. Sure. "Firearm associated FIAs" again, that's family
- 15 and intimate assaults "were three times more likely to
- 16 result in death than FIAs involving knives or other cutting
- 17 instruments, and 23.4 times more likely to result in death
- 18 than FIAs involving other weapons or bodily force. Overall,
- 19 firearm-associated FIAs were 12 times more likely to result in
- 20 death than non-firearm-associated FIAs."
- 21 Q. So what is the point of this study in terms of its
- 22 relevance to your conclusions?
- 23 A. The point of this study really it shows that access to
- 24 a firearm and use of a firearm greatly determines the outcomes
- 25 of an act of violence, particularly in the context of family

- 1 and intimate violence.
- 2 Q. Okay. I want to keep along this the theme of not just
- 3 | intimate partners but going beyond that scale and see if
- 4 domestic violence is connected to deaths beyond the intimate
- 5 partner. And I want to show you Plaintiffs' Exhibit 758.
- 6 A. Okay.
- 7 Q. I'm sorry. Sorry, 785. I apologize.
- 8 So let me show you page 2 of Plaintiffs' Exhibit 785.
- 9 A. Um-hum.
- 10 Q. And I'll just zoom in to the first part, and could you
- 11 identify the article that you're seeing as Plaintiffs' 785.
- 12 MS. KRIEGER: Objection. Your Honor, I believe that
- 13 this study along with several others were part of the opinions
- 14 that Dr. Webster issued in his supplemental declaration and
- 15 which Your Honor excluded during our in your order
- 16 following our motion to exclude Dr. Webster.
- 17 THE COURT: So 785 has not been admitted yet.
- 18 Your response?
- 19 MR. JACOB: Well, Your Honor, I was laying foundation
- 20 for the reliable learned treatise exemption to the hearsay
- 21 rule. But addressing the objection in particular, Your Honor
- 22 didn't carte blanche exclude all of the studies that the
- 23 government in the supplemental report. Instead, Your Honor
- 24 delineated it into two specific categories that were
- 25 admissible that were directly responsive to the issues that

- 1 the government raised in Dr. Webster's deposition.
- 2 And this study is directly responsible responsive
- 3 to the issues raised in the depositions.
- 4 THE COURT: Let me take this one question at a time.
- 5 Go ahead.
- 6 MR. JACOB: Yes, Your Honor.
- 7 BY MR. JACOB:
- 8 Q. So, Professor Dr. Webster, could you identify
- 9 Plaintiffs' 785 for the Court, please.
- 10 A. Yes. This is an article from the journal Homicide
- 11 Studies, 2014, "Patterns of multiple family homicide."
- 12 Q. And is the article that we are showing you as
- 13 Plaintiffs' 785 a reliable authority in your field?
- 14 | A. Yes.
- 15 Q. And can you tell us where this article is published?
- 16 A. A journal called Homicide Studies. It's a
- 17 | multidisciplinary journal focused, as the name implies, on
- 18 understanding homicides and lethal violence.
- 19 Q. Is that an authoritative publication in your field?
- 20 A. It gets cited it all the time.
- 21 Q. Okay. I want to talk to you about the specific goals of
- 22 this study and how you used this study. Okay?
- 23 A. Sure.
- 24 Q. First, looking at the abstract, can you tell us what the
- 25 goal of the study, Plaintiffs' 785, was?

- 1 A. Yeah. So as this lays out here, the prior research
- 2 treated multiple family homicide, something called
- 3 | "familicide," as a uniform event, but they want to explore
- 4 whether there are subtypes of this type of event that could be
- 5 discerned.
- 6 Looking at data from supplemental homicidal reports, which
- 7 is the detailed data collected as part of the FBI's Uniform
- 8 | Crime Reporting system, they coupled that information with
- 9 data from newspaper -- published in newspaper articles to look
- 10 at 238 cases in this -- what they refer to as a two-step
- 11 cluster analysis, showing that there are important
- 12 | subgroups -- in this case, four categories -- based upon age,
- 13 relationship between the perpetrator and victims, and
- 14 perpetrator suicide.
- 15 Q. And what are the four categories of domestic violence
- 16 offenders that Plaintiffs' 785 discovered?
- 17 A. One was despondent husbands, spousal revenge, extended
- 18 parricide, and diffuse conflict.
- 19 Q. Okay. I want to take a look at the "diffuse conflict"
- 20 section of this article, and I want to show you Plaintiffs'
- 21 | Exhibit 785, page 12.
- 22 A. Okay.
- 23 Q. And we'll zoom in on the "diffuse conflict" section. And,
- 24 | first, could you read the description -- the first sentence,
- 25 the description of diffuse conflict familicides that were

- 1 found as a cluster of domestic violence offenses in this
- 2 study.
- 3 A. You just want me to read this part?
- 4 Q. The first sentence, please.
- 5 | A. Okay. "Diffuse conflict familicides represent the
- 6 second-largest familicide cluster and could be distinguished
- 7 | from the above-mentioned clusters by the diverse constellation
- 8 of victims ranging from in-laws, uncles, aunts, cousins, and
- 9 secondary family relations."
- 10 Q. Okay. And I want to show you one more paragraph from this
- 11 section, going back out to this page, the very next paragraph.
- 12 A. Um-hum.
- 13 Q. And could you read the first two sentences for us, please.
- 14 A. Sure. "In contrast to earlier research merely focusing on
- 15 just one type of multiple family homicides, we revealed the
- 16 existence of four separate groups. What all four familicide
- 17 categories had in common, other than the defining fact that
- 18 the victims consist of multiple family members, was the
- 19 presence of primary and secondary victims."
- 20 Q. Okay. And I want to stay on this.
- 21 What is a primary versus secondary victim in domestic
- 22 | violence?
- 23 A. Well, primary victim is the person you are kind of
- 24 directing your aggression at. Secondary are those because
- 25 they have some connection to that primary person, again,

- 1 | someone important to them. Could be a sibling, a parent, you
- 2 know, any number of relationships, just that they're very
- 3 close to the primary victim.
- 4 Q. Okay. And could you read the rest of that paragraph,
- 5 starting with "secondary victims," into the record, please?
- 6 A. Sure. Yeah. "Secondary victims were either killed
- 7 because they were seen as extensions of the primary victim or
- 8 because of their physical closeness to the primary victims.
- 9 Arguably, this even accounts for the despondent father who
- 10 perceives his victims not as extensions of each other but
- 11 rather as extensions of himself. Such men consider themselves
- 12 to be the central figure in the lives of their family members
- 13 and, as such, aim to protect his loved ones by taking them
- 14 along with his suicide."
- 15 Q. Okay. Is the data that this study, Plaintiffs' 785, is
- 16 looking at a small sample set of data?
- 17 A. I believe there's 238 cases overall that they were
- 18 analyzing.
- 19 Q. And was it a very detailed examination?
- 20 A. Yes, quite detailed.
- 21 Q. Okay. Let me take that down, and I want to finish off our
- 22 discussion on this point with how your field defines domestic
- 23 | violence.
- 24 Does your field limit the definition of domestic violence
- 25 or a crime of domestic violence to abuse or injury towards

- 1 only an intimate partner?
- 2 A. No.
- 3 Q. How does --
- 4 A. No.
- 5 Q. How does your field define a crime of domestic violence?
- 6 A. Well, most studies that are studying domestic violence,
- 7 | honestly, they're based upon databases like this supplemental
- 8 | homicide report where individuals are categorized.
- 9 And so "domestic violence" typically means family members
- 10 | broadly or, in some cases, those who are cohabitants, in
- 11 essence, part of a family unit whether they're actually,
- 12 technically, family or not.
- 13 Q. You know, in the studies that we just looked at, we saw
- 14 that some domestic violence crimes extend beyond the family to
- 15 people that are in the perpetrator's way or in close proximity
- 16 to the perpetrator's intended crime.
- Do you remember that discussion?
- 18 A. Yes.
- 19 Q. The fact that people other than family members are injured
- 20 in the process of a crime of domestic violence, does that make
- 21 | it no longer a crime of domestic violence?
- 22 A. It depends upon how you're defining it. Again, if you're
- 23 going to be rigid about categorizations, it depends on the
- 24 study and how people are defining it.
- 25 But I think conceptually what's important is the

- connection to the intimate partner and/or family member. It's all about relationships. And sometimes they're easy to very
- 3 directly categorize, and sometimes less so.
- But generally speaking, the phenomenon of interest here is
- 5 | familial and intimate relationships. And, again, there are a
- 6 subset of individuals of abusers who are hypercontrolling.
- 7 And, of course, if you are trying to control someone, often
- 8 that means there are connections to the people who are close
- 9 to them. Often, they're family members.
- 10 Q. And I guess getting directly to the point, in your opinion
- 11 and based on your background, education, training, and
- 12 experience in this field, was the Sutherland Springs shooting
- 13 on November 7th, 2017, [verbatim], a crime of domestic
- 14 | violence?
- 15 A. I think it was motivated by domestic violence, most
- 16 certainly. And that's, I think, a proper lens to view it.
- 17 Q. And have you reached a conclusion, to a reasonable degree
- 18 of probability, as to whether the Sutherland Springs mass
- 19 shooting on November 7th, 2017, was foreseeable based on what
- 20 the Air Force knew of Devin Kelley at the time he was in the
- 21 | Air Force?
- 22 A. Well, again, I guess I'm hesitant to say they would know
- 23 exactly what was going to happen. That's, frankly,
- 24 impossible.
- But I think it is certainly foreseeable, highly

- 1 | foreseeable, that Mr. Kelley could carry out a very serious
- 2 act of violence, including mass violence. So, again, I don't
- 3 | want to say that they knew that on a particular date and a
- 4 particular place and so on and so on. I mean, that's
- 5 impossible.
- But, again, it's evident to me that his history of severe
- 7 violence, his history of mental illness connected to
- 8 violence of course, a lot of times, mental illness has
- 9 nothing to do with violence. But in this case, it clearly,
- 10 apparently, did. And also his prior threats relevant to mass
- 11 | violence involving firearms.
- 12 I think all of those are quite, you know, foreseeable that
- 13 this was an individual who could really carry out really
- 14 serious acts of violence.
- 15 Q. And what opinion do you hold, if any, to a reasonable
- 16 degree of probability, that reporting Devin Kelley's criminal
- 17 history to the FBI by the Air Force would have prevented the
- 18 | shooting?
- 19 A. Am I I'm sorry. Can you rephrase. I want to make sure
- 20 I'm just responsive very specifically to what you're asking.
- 21 Q. Sure. Do you have an opinion as to whether -- to a
- 22 reasonable degree of probability, whether if the Air Force had
- 23 reported Devin Kelley criminal history to the NICS, that would
- 24 have presented Devin Kelley's ability to acquire these
- 25 | firearms that -- and commit the mass shooting on November 7th,

- 1 | 2017 -- November 5th? I apologize.
- 2 A. Yeah, I do.
- 3 Q. And what is your opinion?
- 4 A. Yeah. My opinion is that the failure to report those
- 5 records did allow this to happen, facilitated this outcome.
- 6 MR. JACOB: Your Honor, at this time, we pass the vitness.
- 8 THE COURT: Thank you.
- 9 MS. KRIEGER: Your Honor --
- 10 THE COURT: Let's go ahead and take a ten-minute
- 11 break.
- 12 There are two members of the attendees who are
- 13 raising their hands. To those two people, Mr. Ramsey and
- 14 Ms. Workman, and Mr. Herrera who is a lawyer, I believe —
- 15 | so you can't -- this is a courtroom proceeding. And so like
- 16 in any courtroom proceeding, the individuals in the gallery
- 17 | would not be allowed to pose questions or ask questions. And
- 18 so that's the case here as well. So I'll be removing the hand
- 19 gesture, and that's why.
- 20 Anything we need to take up at this time before we
- 21 take a break?
- 22 MR. STERN: Your Honor, just very briefly, I think
- 23 it's about 2:00 now. Your Honor suggested you have a meeting
- 24 at 4:00. As of right now, I believe we only have one witness
- 25 tomorrow, and I can't promise that we're going to finish up

1 our cross by 4:00. So we ask for the opportunity to maybe 2 call this witness back in, if necessary, tomorrow. 3 THE COURT: So I already told my 4:00 I can't do. So 4 we'll just truck on today. And if this continues to tomorrow 5 morning with Mr. Webster, we'll see. We'll see what headway 6 we make today. 7 MR. STERN: Fair enough. 8 MR. ALSAFFAR: I just want to clarify, because this 9 morning, we were told there were two witnesses tomorrow from 10 the government. 11 MR. STERN: So remember, we removed Mr. Breyer. And 12 then we suggested we can move up Mr. Barborini to Tuesday or 13 leave him on Wednesday. But either way, it will leave one day 14 where we only have one witness. 15 MR. ALSAFFAR: No problem. 16 MR. STERN: That's why I want to know in advance of 17 tomorrow, obviously, whether or not we call to call 18 Mr. Barborini tomorrow. That's why I was suggesting, if we're 19 going to carry Dr. Webster over to tomorrow morning and then 20 we maybe can start our case in chief tomorrow afternoon. 21 But, obviously, I defer to the Court. 22 THE COURT: Well, let's see how we do. We've got 23 three hours here yet, and maybe we can finish off Mr. Webster. 24 Let's take a — let's be back at 2:15.

25

(Recess.)

- 1 THE COURT: Cross?
- 2 MS. KRIEGER: Thank you.
- 3 CROSS-EXAMINATION
- 4 BY MS. KRIEGER:
- 5 Q. Dr. Webster, can you hear me?
- 6 THE COURT: Dr. Webster, you're on mute. There you
- 7 go.
- 8 THE WITNESS: Yes. I can hear you. Sorry.
- 9 BY MS. KRIEGER:
- 10 Q. My name is Jocelyn Krieger. I'm an attorney with the
- 11 United States Department of Justice. I'm representing the
- 12 government in this case.
- Now, Dr. Webster, you are, among other things, an expert
- 14 among gun violence and gun violence prevention; is that right?
- 15 A. Yes.
- 16 Q. And epidemiology is your method of studying gun violence
- 17 and prevention?
- 18 A. Yes.
- 19 Q. You're not an expert in psychology; correct?
- 20 A. No.
- 21 Q. And you don't -- you said -- you testified earlier that
- 22 you do not usually look at individual cases as part of your
- 23 work; correct?
- 24 A. Actually, I think what I said is that my research involves
- 25 | both some studies that are individual-focused, but many are

- 1 population-focused.
- 2 Q. I understand that some of your studies look at risk
- 3 | factors that are associated with individuals, but you
- 4 generally don't look at specific individual cases as part of
- 5 your work?
- 6 A. Well, the individual cases would be part of those
- 7 individual-level studies --
- 8 | Q. It's not --
- 9 A. of the type that I was talking about earlier with the
- 10 case control study for intimate partner femicide.
- 11 Q. Let me put this a different way.
- 12 It's not the nature of your job to predict individual
- 13 behavior; correct?
- 14 A. Well, some of my research is designed with that intent.
- 15 Q. But you, in your job, do not generally try to predict
- 16 individual behavior in the future?
- 17 A. Well, as I said, the reason we do studies of the nature of
- 18 the risk factors for intimate partner femicide is to predict
- 19 future risk.
- 20 Q. Do you recall being deposed in this case?
- 21 A. Yes.
- 22 Q. It is your testimony today that part of the nature of your
- 23 job is to predict individual behavior; is that correct?
- 24 A. I study a lot of different things, and I use different
- 25 research designs. Some of my studies are focused on

- 1 individuals, and those studies are looking at risk factors for
- 2 future violence.
- 3 I'm not sure what else to say about that. I'm sorry.
- 4 Q. I'm just going to show you do you recall being deposed
- 5 | in this case?
- 6 A. Of course.
- 7 Q. And do you recall being under oath in your deposition?
- 8 A. Of course.
- 9 Q. I'm going to show you a page from that deposition. It's
- 10 Government Exhibit 62, page 59. And let's look at lines 4
- 11 through 7.
- 12 Mr. Furman asked you, "I mean, before this case, have you
- 13 had instances where you had to predict individual behavior."
- And you responded, "That's not the nature of my job, no."
- Did I read that correctly?
- 16 A. Yes.
- 17 MS. KRIEGER: You can take that down.
- 18 BY MS. KRIEGER:
- 19 Q. In your --
- 20 A. I'm sorry?
- 21 Q. I'm sorry. I was telling our tech person to take down the
- 22 exhibit.
- In your epidemiology work, as you said, you attempt to
- 24 determine risk factors for people that engage in gun violence
- 25 or domestic violence?

- 1 A. Yes.
- 2 | Q. Now, when you're doing these studies, such as the 11-city
- 3 | study that, I think, you've mentioned a couple times, you're
- 4 looking at cases where someone has already committed violence
- 5 to determine what factors are associated with that violence;
- 6 is that right?
- 7 A. We examine factors that were present before the outcomes,
- 8 in this case, for intimate partner homicides. The nature of
- 9 the the design of the study is a case control study
- 10 because, as I was alluding to earlier in my testimony, that it
- 11 is simply too expensive and too impractical to gather the kind
- 12 of detailed information relevant to this problem to study —
- 13 to follow thousands and thousands of people.
- 14 So what we do is we gather information on cases, in this
- 15 case, women who were killed by an intimate partner. And then
- 16 we gather information about the history prior to those events.
- 17 Q. Right. So you were looking at women who had already been
- 18 killed and then, going back, looking at the history that
- 19 occurred prior to that to determine risk factors; correct?
- 20 A. That's correct.
- 21 Q. You mentioned briefly when you were talking about your CV
- 22 that at one point, you were a social worker in Kentucky?
- 23 A. Yes.
- 24 Q. And that was from 1982 to 1983; correct?
- 25 A. Yes.

- 1 Q. One year?
- 2 A. I was there for, I think, 20 months. I'm not sure.
- 3 Q. So a little less than two years?
- 4 A. Yeah.
- 5 Q. It was about 38 years ago?
- 6 A. Um-hum.
- 7 Q. I just want to ask you for a minute -- can we pull up
- 8 Docket 206, page 9.
- 9 And I'll represent to you that this is a pleading that was
- 10 | filed by plaintiffs' counsel in this case.
- 11 Now, that's you, listed as Number 3; correct?
- 12 A. That's me.
- 13 Q. Okay. Can we go to I think it's the next page or maybe
- 14 the page after. Yes.
- 15 So looking at page this page as well as the page
- 16 afterwards -- Megan, can you just go to the next page too.
- 17 This is a list of documents that you reviewed prior to
- 18 writing your report; correct?
- 19 A. Yes.
- 20 Q. And then after your reported was issued, you reviewed
- 21 additional documents; correct?
- 22 A. Yes.
- 23 Q. You reviewed documents from the Texas Rangers
- 24 investigation that occurred after the shooting?
- 25 A. Yes.

- 1 Q. You reviewed those after you submitted your report?
- 2 A. I believe so, yes.
- 3 Q. And then you also later reviewed the deposition of
- 4 Danielle Kelley; correct?
- 5 A. That's correct.
- 6 Q. And at some later point, you also reviewed the
- 7 depositions, I'm quessing, of Michelle Shields, Michael
- 8 | Kelley, and Rebecca Kelley?
- 9 A. Yes.
- 10 Q. And none of those documents or depositions changed any of
- 11 your opinions from your original report?
- 12 A. No.
- 13 Q. You just spoke with plaintiffs' counsel about some of
- 14 those opinions. I just want to take a look at a few of them.
- 15 Pull up the report on page 14.
- 16 And it is your opinion sorry. I'm trying to it's
- 17 hard to see.
- 18 Starting with, "It is more likely than not."
- 19 Do you see that?
- 20 A. I'm trying to find where you're at on the page. Sorry.
- 21 Q. Yeah, I'm trying to make it bigger for you. There we go.
- 22 A. Oh, okay.
- 23 Q. Your opinion in your report was stated as "It is more
- 24 likely than not, based on the above research and my
- 25 background, had the United States Air Force or Department of

- 1 Defense reported the relevant disqualifying information
- 2 concerning Devin Kelley to the FBI, that would have prevented
- 3 | Kelley's ability to purchase firearms and his ability to kill
- 4 26 people at the First Baptist Church of Sutherland Springs."
- 5 Did I read that correctly?
- 6 A. Yes.
- 7 MS. KRIEGER: You can take that down.
- 8 BY MS. KRIEGER:
- 9 Q. After you provided this report, you were deposed; correct?
- 10 A. Yes.
- 11 Q. And after your deposition, the United States filed a
- 12 | motion to exclude your testimony?
- 13 A. Yes.
- 14 Q. And in response to that motion, you submitted a
- 15 | supplemental declaration; correct?
- 16 A. Correct.
- 17 MS. KRIEGER: Let's pull up the supplemental
- 18 declaration, page 2, paragraph I believe it's paragraph 4.
- 19 BY MS. KRIEGER:
- 20 | Q. Now, here, you stated in your second question, you
- 21 stated that your "report and testimony answer the specific
- 22 causation question in this case, if the United States had
- 23 | followed the law, whether that would have prevented
- 24 Devin Kelley from acquiring the firearms he used in the
- 25 Sutherland Springs shooting."

- 1 Did I read that correctly?
- 2 A. Yes.
- 3 Q. It's a little bit different; right?
- 4 A. I'm not sure what you mean.
- 5 Q. Initially, your opinion was that if the Kelley's
- 6 information had been submitted to NICS, it would have
- 7 prevented Kelley's ability to purchase firearms. And your
- 8 later opinion is that it would have prevented Kelley from
- 9 getting the firearms that he used; is that correct?
- 10 A. Yeah. That would include the firearms that he used in
- 11 this Sutherland Springs shooting.
- 12 MS. KRIEGER: Pull that down.
- 13 BY MS. KRIEGER:
- 14 Q. Now, you relied on quite a few studies in both your report
- 15 and supplemental declaration; correct?
- 16 A. Correct.
- 17 Q. And we've already seen a number of them today, and you
- 18 agreed that those were all reliable authorities; right?
- 19 A. Yes.
- 20 Q. Do you agree that all of the studies you cite in your
- 21 report are reliable authorities?
- 22 A. Yes.
- 23 Q. We can look at a couple of them.
- 24 Several of these studies actually state that people who
- 25 are prohibited from owning firearms commonly acquire firearms

- 1 | without background checks; isn't that correct?
- 2 A. Yes.
- 3 Q. Okay. Let's look at the study you mentioned this a
- 4 | couple times -- the study by Jeffrey Swanson, "Preventing qun
- 5 violence involving people with serious mental illness." It's
- 6 PEX 782.
- 7 A. Um-hum.
- 8 MS. KRIEGER: And let's turn to page 13, and it's
- 9 going to actually be going on to page 14. Pull out the
- 10 | bottom -- that bottom paragraph there.
- 11 BY MS. KRIEGER:
- 12 Q. I assume it's Dr. Swanson states, "Considering our study
- 13 population as a whole, we find little evidence that the Brady
- 14 Act prohibitions serve to reduce the risk of violent crime.
- 15 | Indeed, having a gun disqualifying criminal record serves as a
- 16 | marker for significantly" pull up the top of the
- 17 | paragraph -- "significantly increased risk of committing a
- 18 | future violent crime.
- "To the extent that guns were involved in the commission
- 20 of these crimes by people who could not legally buy a gun, it
- 21 is clear that perpetrators did not need to patronize a
- 22 federally licensed gun dealer and undergo a background check.
- 23 Other ways, means, and suppliers abound for those willing to
- 24 exploit them."
- 25 Did I read that correctly?

- 1 A. Yes.
- 2 MS. KRIEGER: And then turning to page 18. Should be
- 3 on line yes, top, first full paragraph.
- 4 BY MS. KRIEGER:
- 5 Q. It says, "Our study results suggest that among people with
- 6 mental illness who have a history of criminal offending and
- 7 involvement with the justice system, existing law and policy
- 8 designed to prevent access to firearms through federally
- 9 licensed gun dealers is likely to be of limited
- 10 effectiveness."
- 11 Did I read that correctly?
- 12 A. Yes.
- 13 Q. In your report, you also referred to several studies by
- 14 Garen Wintemute. But I'm just, right now, going to talk about
- 15 the one titled "Background checks for firearm purchases:
- 16 Problems and recommendations to improve effectiveness."
- 17 It's PEX 765.
- 18 Let's go to page do you recognize this document?
- 19 A. Yes.
- 20 Q. This is a document that you cite in your report?
- 21 A. Yes.
- 22 Q. And you consider Garen Wintemute to be a reliable
- 23 authority?
- 24 A. Most definitely.
- 25 MS. KRIEGER: Let's look at page 2, at the top of

- 1 column 2, the second column there.
- 2 BY MS. KRIEGER:
- 3 Q. It says, "About 22 percent of all firearm transfers in the
- 4 United States proceed without background checks."
- 5 Did I read that correctly?
- 6 A. Yes.
- 7 Q. And then the next paragraph, "For a prohibited person or a
- 8 purchaser with criminal intent, a private-party transaction is
- 9 essential. Not surprisingly, the vast majority, about
- 10 | 90 percent, of firearms used in crime are obtained through
- 11 transactions that do not involve background checks."
- 12 Did I read that correctly?
- 13 A. Yes.
- 14 Q. You also cite to a study by April Zeoli and Jennifer
- 15 Paruk. It's entitled "Potential to prevent mass shootings
- 16 through domestic firearms restrictions."
- 17 And that's from Criminology & Public Policy; correct?
- 18 A. That's correct.
- 19 MS. KRIEGER: It's PEX 750.
- 20 BY MS. KRIEGER:
- 21 Q. You were actually an advisory to Dr. Zeoli, weren't you?
- 22 A. Yes, I was.
- 23 Q. You would agree that she's a reliable authority?
- 24 A. Yes.
- 25 MS. KRIEGER: Let's turn to page 14.

- 1 BY MS. KRIEGER:
- 2 Q. It starts with "it may be possible." Do you see where
- 3 that is?
- 4 | Sorry. I'm going to call out the section.
- 5 "It may be possible, however, for the disqualified
- 6 individual to purchase a firearm without a background check.
- 7 Private sellers in many states are not legally required to
- 8 perform background checks to sell their firearms."
- 9 Did I read that correctly?
- 10 A. Yes.
- 11 Q. You yourself have also stated that 80 percent of firearms
- 12 acquired for criminal purposes are acquired through
- 13 private-party transfers; is that correct?
- 14 | A. Yes.
- 15 Q. In some states -- you can take that down.
- 16 In some states, private sales do actually require
- 17 background checks; right?
- 18 A. Yes.
- 19 Q. That's not the case in Texas, is it?
- 20 A. No.
- 21 Q. Now, many of the studies that you cite in your original
- 22 report and in your declaration are about intimate partner
- 23 | homicide; is that right?
- 24 A. Yes.
- 25 Q. Actually, one of those studies defines "intimate partner

- 1 | homicide" as those homicides in which the primary suspect was
- 2 the current or former romantic partner, including spouse or
- 3 | nonmarried partner.
- 4 Do you agree with that definition?
- 5 A. Yes.
- 6 Q. That's actually the study is actually "Suicide and
- 7 additional homicides associated with intimate partner
- 8 | homicide, " which is -- we don't have to pull it up. It's
- 9 PEX 763.
- 10 That study focuses specifically on intimate partner
- 11 | homicide and related suicides and additional homicide victims;
- 12 | correct?
- 13 A. That's correct.
- 14 Q. And you've mentioned a few times the study led by
- 15 | Campbell, of which you're the second author. I think we
- 16 looked at it in some great detail.
- 17 That study, "Risk factors for femicide and abusive
- 18 relationships," PEX 754. Yeah?
- 19 A. Yes.
- 20 Q. And actually, in your report, you describe that study as
- 21 an 11-city case control study of risk factors for intimate
- 22 partner femicide among those who were in intimate
- 23 relationships with history of physical violence; is that
- 24 | correct?
- 25 A. Yes.

- 1 Q. This is looking at women who are killed by their intimate
- 2 partners; right?
- 3 A. Yes.
- 4 Q. There's another study that you cite. It's the lead
- 5 author is Jane Koziol-McLain, titled "Risk factors for
- 6 femicide-suicide and abuse relationships."
- 7 You're a coauthor on that study as well; right?
- 8 A. Yes.
- 9 Q. In your report, you describe that study as one where you,
- 10 | "looked at factors associated with intimate partner
- 11 femicides." Correct?
- 12 A. Correct.
- 13 Q. Just one more study. Again, the lead author is April
- 14 Zeoli. The second author is McCourt, "Analysis of the
- 15 strength of legal firearms restrictions for perpetrators of
- 16 domestic violence and their associations with intimate partner
- 17 homicide."
- And you're a coauthor on that study as well; right?
- 19 A. Yes, I am.
- 20 Q. And you cited that study in your report?
- 21 A. Yes.
- 22 Q. And you described that study as one "designed to
- 23 understand the impact of firearm restrictions on population
- 24 level rates of intimate partner homicide." Correct?
- 25 A. Correct.

- 1 Q. These are some of the studies on which you base your
- 2 | conclusions in your report; correct?
- 3 A. Correct.
- 4 Q. None of these studies assessed mass shooters?
- 5 A. None of those studies you cite address mass shooters
- 6 directly.
- 7 Q. Devin Kelley did not commit intimate partner homicide;
- 8 right?
- 9 A. That's correct.
- 10 Q. Danielle Kelley is still alive?
- 11 A. She is, thankfully.
- 12 | Q. Now, in your original report, you state and I think you
- 13 state it again in your direct testimony that many of the
- 14 risk factors for intimate partner homicide are common among
- 15 those who commit mass shooting; is that right?
- 16 A. Yes.
- 17 Q. And one of the studies you cite to support that statement
- 18 is that study by April Zeoli that we've already mentioned,
- 19 Potential to prevent mass shootings through domestic firearm
- 20 restrictions," PEX 750.
- 21 Let's pull that back up.
- 22 A. Yes.
- MS. KRIEGER: Now, looking at page 15 of that study,
- 24 | I think it is the yeah, the first full paragraph. Can you
- 25 make that larger.

- 1 BY MS. KRIEGER:
- 2 | Q. They state in that study, "We do not suggest that domestic
- 3 violence perpetration be viewed as a predictor of mass
- 4 shootings. Certainly, only a small fraction of individuals
- 5 | who commit domestic violence will conceive of, plan, or commit
- 6 a mass shooting."
- 7 Did I read that correctly?
- 8 A. Yes.
- 9 Q. In fact, in your own research, you found no evidence that
- 10 laws designed to keep firearms from perpetrators of domestic
- 11 violence have affected mass shootings connected to domestic
- 12 | violence; is that correct?
- 13 A. Yes.
- 14 MS. KRIEGER: Just pull up that article. It's
- 15 Government Exhibit 102.
- 16 BY MS. KRIEGER:
- 17 Q. You're the this article is titled "Evidence concerning"
- 18 the regulation of firearms design sale, and carrying on fatal
- 19 mass shootings in the United States." Correct?
- 20 A. Correct.
- 21 Q. And you're the lead author of this article; correct?
- 22 A. Correct.
- 23 Q. You'd agree that your own study is a reliable authority;
- 24 | correct?
- 25 A. Yes.

- 1 MS. KRIEGER: Let's look at page 17. I think it's in
- 2 the middle of a paragraph, so I may have to search a little
- 3 bit.
- 4 BY MS. KRIEGER:
- 5 Q. It starts "28 percent of the shootings." I believe
- 6 it's -- got it.
- 7 Yeah. So middle of that paragraph there, "28 percent of
- 8 | the shootings in this study" -- sorry -- just to back up a
- 9 second.
- 10 Here, you were studying specifically mass shootings;
- 11 | correct?
- 12 A. Yes.
- 13 0. "28" —
- 14 A. Fatal just to be clear, "fatal mass shootings,"
- 15 principally defined, four or more victims killed.
- 16 Q. Thank you. Thank you for clarifying that.
- 17 It says, "28 percent of the shootings in this study had
- 18 | some connection to domestic violence, yet we found no evidence
- 19 that laws designed to keep firearms from perpetrators of
- 20 domestic violence have affected mass shootings connected to
- 21 domestic violence."
- 22 Did I read that correctly?
- 23 A. Yes.

25

24 MS. KRIEGER: Okay. Take that down.

- 1 BY MS. KRIEGER:
- 2 | Q. You cite to a few studies regarding -- you talked about a
- 3 | few studies about whether denials of handgun purchases have a
- 4 deterrent effect; correct?
- 5 A. Yes.
- 6 Q. Specifically, you talked about a study led by Garen
- 7 | Wintemute, "Subsequent criminal activity among violent
- 8 misdemeanants who seek to purchase handguns."
- 9 A. Yes.
- 10 MS. KRIEGER: That was PEX 757. Let's pull that one
- 11 up.
- 12 BY MS. KRIEGER:
- 13 Q. You talked quite a bit with Mr. Jacob, so I don't need to
- 14 belabor it.
- 15 This study compared people with violent misdemeanors who
- 16 attempted to buy guns before and after California outlawed
- 17 sales to those people; right?
- 18 A. Correct.
- 19 Q. And it looked at whether those individuals were arrested
- 20 during the three-year follow-up period?
- 21 A. Yes.
- 22 Q. So if those individuals committed violence either with or
- 23 without a gun but were not arrested, that data would not be
- 24 included in this study; correct?
- 25 A. That's correct.

- 1 Q. In fact, most violent behavior is not reported, and it's
- 2 difficult to measure; right?
- 3 A. Yes.
- 4 MS. KRIEGER: Let's look at page 7, bottom of the
- 5 second column.
- 6 BY MS. KRIEGER:
- 7 Q. It says, "The records" I think it's the last paragraph
- 8 in the second column. Here we go.
- 9 It says, "Because the criminal records data were not
- 10 sufficiently specific, we were unable to categorize crimes
- 11 systematically as involving guns, violence, both, or neither."
- 12 | Correct?
- 13 A. Yes.
- 14 Q. And when they're talking in this study about guns or
- 15 violent crime, we can't actually be sure whether these
- 16 individuals committed a gun crime or a violent crime or both;
- 17 is that right?
- 18 A. Yeah. They were in these broad categories.
- 19 Q. Let's go back to —
- 20 A. Because --
- 21 Q. Sorry. Go ahead.
- 22 A. I'm just saying that they could only provide the broad
- 23 categories.
- 24 Q. Of course.
- 25 Let's look at Table 2, which is on page 4.

- 1 A. Okay.
- 2 Q. Looking at the line where it says "purchase status." And
- 3 | it says "denied" and "approved" there.
- 4 Do you see that?
- 5 Can you highlight that all the way across the line.
- 6 A. Um-hum.
- 7 Q. Of the people who were denied, 20.1 percent were later
- 8 arrested for gun or violent crimes; is that correct?
- 9 Gun and/or violent crimes?
- 10 A. Yeah. I just want to make sure I'm reading this
- 11 correctly.
- 12 Yes.
- 13 Q. And among the people who purchased guns, 23.9 percent were
- 14 later arrested for gun or violent crimes; correct?
- 15 A. Correct.
- 16 Q. And I think you actually mentioned in your supplemental
- 17 declaration that, among the denied group, there were only
- 18 eight people charged with gun or violent crimes for every
- 19 100 years of person follow-up.
- 20 Do you see that there?
- 21 A. Yes.
- 22 Q. And among the approved group for the same statistics, it's
- 23 only 9.9 people charged with gun or violent crimes per
- 24 | 100 years of follow-up; correct?
- 25 A. Yes.

- 1 MS. KRIEGER: Let's look at Table 2 -- I'm sorry,
- 2 | Table 3, which is on page 6.
- 3 BY MS. KRIEGER:
- 4 Q. You talked about this a little bit with Mr. Jacob.
- Now, what we're looking at under "purchase status,"
- 6 | "denied" or "approved," the column "gun and/or violent crime
- 7 adjusted relative hazard."
- 8 Now, you noted that based on this this is a multivaried
- 9 regression analysis; right?
- 10 A. Yes.
- 11 0. So based on that regression analysis, violent offenders
- 12 who were allowed to purchase handquns subsequently had a rate
- 13 of offending for violent and/or gun crimes that was 29 percent
- 14 higher than those with similar histories who were denied
- 15 handgun purchases.
- 16 And I apologize for the math here, but a 29 percent higher
- 17 rate for those with similar histories is essentially the same
- 18 thing as a 22.5 percent reduction in future violence for those
- 19 who were denied; is that right?
- 20 A. I haven't done the math, but it's probably pretty close.
- 21 Q. Dividing 1.29 by 1?
- 22 A. Um-hum.
- 23 Q. Okay. So that means that three out of four people who
- 24 | were denied are still going to commit or were still going
- 25 to commit a gun or violent crime even though they're denied;

- 1 | correct?
- 2 A. Approximate, yep.
- 3 Q. You also talked -- you can pull this study down -- talked
- 4 about the study headed by Mona Wright, "Effectiveness of
- 5 denial of handgun purchase to persons believed to be at high
- 6 risk for firearm violence." That's PEX 753.
- 7 Now, again, this study looked at the follow-up was
- 8 looking at charges that were made for new offenses; is that
- 9 correct?
- 10 Do you want me to pull it out? I think it's the top
- 11 paragraph of the second column there. It says, "Arrest
- 12 charges for new offenses occurring in the three years
- 13 | following handgun purchase were the outcomes of interest."
- 14 A. Yes.
- 15 Q. Okay. So, again, to the extent that any of these persons
- 16 were committing violent acts but were never arrested, that
- 17 | wouldn't have been caught by this study; right?
- 18 A. That's correct. Of course, it's simply impossible to
- 19 follow people and all of their violent things they do. So
- 20 almost all studies that are going to be published are going to
- 21 be based upon you know, at least that are looking at gun
- 22 violence in these sort of studies are going to rely upon the
- 23 available records.
- 24 Q. Of course.
- 25 And let's go to the next page. I'm sorry. Let's pull out

- 1 the paragraph just above where it says "Discussion."
- 2 It says here, "We estimate that 12 percent of gun offense
- 3 and 14 percent of violence offense arrests among handgun
- 4 purchasers were attributable to the handoun purchase."
- 5 Did I read that correctly?
- 6 A. Yes.
- 7 Q. So, again, the math, not my strongest suit.
- 8 86 percent of violent offense arrests would not have been
- 9 attributable to the handgun purchase?
- 10 A. Um, that's correct.
- 11 Q. And 88 percent of gun offenses are also not attributable
- 12 to the handoun purchase?
- 13 A. Correct.
- 14 Q. And let's just look you looked at this already, but
- 15 very briefly, that last paragraph in the -- very last
- 16 paragraph on the page. I'm sorry.
- 17 Ms. Wright Dr. Wright and her coauthors state here, "We
- 18 do not know whether those denied legal handgun purchase
- 19 obtained a firearm by other means."
- 20 Did I read that correctly?
- 21 A. That's correct.
- 22 Q. A certain percentage of them did commit future gun crimes,
- 23 though; correct? A certain percentage of those denied legal
- 24 handgun purchases, nonetheless, committed future gun offenses?
- 25 A. That's correct.

- 1 Q. Now, based on those two studies, it's your view that those
- 2 studies are an indication that the denial of background checks
- 3 | lowers the population rates of violent crime; is that correct?
- 4 A. It lowers the rate for those who are denied.
- 5 Q. Yes. And I apologize if I said that badly.
- 6 Looking at a population, the people being denied as a
- 7 result of background checks over the course of population will
- 8 lower their rates of violent crime, the overall rates?
- 9 A. That's what these studies indicate.
- 10 Q. You don't have data specifically as to how denials of
- 11 background checks impact mass shootings on a population level,
- 12 do you?
- 13 A. No.
- 14 Q. You talked a little bit in your direct examination about
- 15 the idea that persons might have a hesitancy to engage in
- 16 transaction with firearms without somebody that they know and
- 17 trust; correct?
- 18 A. That's correct.
- 19 Q. You mentioned some studies that you were involved in;
- 20 | correct?
- 21 A. Yes.
- 22 Q. Both of those studies that you were involved in were
- 23 | surveys done in Maryland?
- 24 A. Correct.
- 25 Q. One was a survey conducted in Baltimore; correct?

- 1 A. Yes.
- 2 | Q. And that was -- you mentioned on direct that that was a
- 3 | survey conducted of people on parole or probation; is that
- 4 right?
- 5 A. That's right, yes.
- 6 0. And the other was?
- 7 A. These were anonymous, just for what that's worth. So we
- 8 | wanted to make sure people were giving us honest information.
- 9 Q. The other survey was one conducted of youths in Maryland?
- 10 A. Yes, incarcerated youth.
- 11 Q. Incarcerated youths, that's right.
- 12 Now, Maryland has firearm regulations that go beyond
- 13 | federal law; correct?
- 14 A. Yes.
- 15 Q. Maryland requires all handgun sales, including private
- 16 sales, to be contingent on the purchaser passing a background
- 17 check?
- 18 A. Yes.
- 19 Q. And, actually, one of the studies you mentioned was
- 20 actually looking at the effect of the 2013 Firearms Safety Act
- 21 in Maryland; is that right?
- 22 A. That's right.
- 23 Q. That law required a permit to purchase for anyone
- 24 purchasing a handgun, including in private sales. Yes?
- 25 A. Yes.

- 1 0. That statute banned assault rifles?
- 2 A. It did.
- 3 Q. It also limited magazine sizes to ten rounds?
- 4 A. That's correct.
- 5 Q. And it expanded authority for state police to act against
- 6 gun dealers who were in violation of state gun laws; is that
- 7 right?
- 8 A. That's right.
- 9 Q. Also in your declaration, you mentioned some studies that
- 10 were done by Philip Cook; correct?
- 11 A. Yes.
- 12 Q. Those studies were done in Chicago?
- 13 A. Yes.
- 14 Q. Chicago has unusually restrictive firearm regulations;
- 15 doesn't it?
- 16 A. Yes.
- 17 Q. In fact, in Illinois, all gun owners are required to have
- 18 a Firearm Owner's ID Card; right?
- 19 A. That's correct.
- 20 Q. Private sales to persons without that card are illegal?
- 21 A. Yes.
- 22 Q. Chicago has actually essentially banned handguns; isn't
- 23 that right?
- 24 A. In 2010, the Supreme Court said that they could not do
- 25 that anymore. So, no, handguns are not banned in the city of

- 1 Chicago, no.
- 2 Q. At the time that these studies were done, were handguns
- 3 banned in Chicago?
- 4 A. Yes. The one in particular that I believe I cited.
- 5 | There's been subsequent studies in Chicago, actually, led by
- 6 Philip Cook, a slightly different method.
- 7 Q. The Chicago Police Department has made gun enforcement a
- 8 priority since the 1950s; correct?
- 9 A. Yes.
- 10 Q. So the studies that support your statement -- your opinion
- 11 that prohibited persons prefer to use a trusted source, those
- 12 were done in areas with significant restrictive firearm
- 13 regulations and enforcement; is that right?
- 14 A. Well, you could certainly say that about Chicago.
- With respect to the Baltimore examples, actually, I have
- 16 studied the frequency with which people are charged for
- 17 violating the private background check requirement. And what
- 18 we find is that it is extremely rare in the entire state of
- 19 Maryland, but particularly in Baltimore city, that anyone is
- 20 ever charged with that.
- 21 So there -- yes, there are requirements. But with respect
- 22 to enforcing the private background check requirement, I would
- 23 say that that is not something that is strictly enforced. So
- 24 I felt that that's relevant to this conversation.
- 25 Q. You'd agree that regulations on gun sales have an impact

- 1 on the illegal market; correct?
- 2 A. Yes, I do.
- 3 Q. Texas firearm regulations do not go beyond what is
- 4 required by federal law; correct?
- 5 A. For the most part. And I don't have the full spectrum of
- 6 their laws in front of me right now. But generally speaking,
- 7 their laws are reasonably close to the federal laws.
- 8 Q. In Texas, private sales without a background check are
- 9 | legal?
- 10 A. Say that again, please.
- 11 Q. I'm sorry. In Texas, private sales done without a
- 12 background check between private -- to private individuals are
- 13 legal; is that correct?
- 14 A. You can legally do that, yes.
- 15 Q. You're aware that private sales occur at gun shows;
- 16 | correct?
- 17 A. Yes.
- 18 Q. You're aware that private sales occur on the internet;
- 19 | correct?
- 20 A. Yes.
- 21 Q. You're aware are you aware of the website Armslist?
- 22 A. Yes.
- 23 Q. That's a place where people can conduct private sales of
- 24 | firearms; correct?
- 25 A. Yes.

- 1 0. You don't know whether people who buy their firearms
- 2 through websites like Armslist have some kind of preexisting
- 3 trusted relationship with those sellers, do you?
- 4 A. I don't.
- 5 Q. And you actually you talked a little bit about Kelley
- 6 being concerned about the risky, unpredictable, quote,
- 7 underground gun market; is that right?
- 8 A. What I said is that it's quite likely that he did not want
- 9 to go into that unregulated marketplace --
- 10 Q. Because it --
- 11 A. for the reasons I for the reasons I stated; that
- 12 there's less control with respect to the quality of the
- 13 firearms, whether they have been used in a crime or not, and
- 14 personal safety reasons.
- 15 Q. Risky and unpredictable to use the private market;
- 16 | correct?
- 17 A. Yes.
- 18 Q. You don't -- you didn't cite any research in either your
- 19 report or your declaration discussing the riskiness or
- 20 unpredictability of private sales in Texas, did you?
- 21 A. No.
- 22 Q. You talked about a study, on direct, "Patterns of multiple
- 23 family homicide." That was PEX 785.
- 24 A. Um-hum.
- 25 Q. You in discussing that study, you were talking about

- 1 extended family members being killed; is that right?
- 2 A. Yes.
- 3 MS. KRIEGER: Let's look at page 10 of that study,
- 4 the paragraph that starts second to the last paragraph, can
- 5 | you bring that out. Here we go. Sorry.
- 6 BY MS. KRIEGER:
- 7 Q. Looking in the middle of the paragraph, it says, "In cases
- 8 in which the spouse and in-laws were killed, the spouse
- 9 constituted the primary target. Here, the perpetrator
- 10 perceived the in-laws as equally guilty of betrayal."
- 11 Did I read that correctly?
- 12 A. Yes.
- 13 Q. Again, these are cases in which both the spouse and the
- 14 in-laws are killed, is that right, what's describes in that
- 15 sentence?
- 16 A. Yes. Yes.
- 17 MS. KRIEGER: Let's look at page 12. And then
- 18 there's a paragraph that starts "diffuse conflict." Here we
- 19 go.
- 20 BY MS. KRIEGER:
- 21 Q. So this paragraph is talking about familicides involving
- 22 relatives who are much more distantly related; correct?
- 23 A. Yes.
- MS. KRIEGER: Highlight the sentence starting "Based
- 25 on the available information." Keep going. There you go.

- 1 BY MS. KRIEGER:
- 2 Q. I'm going to read the sentence.
- 3 "Based on the available information, it could be
- 4 hypothesized that the more distant the family relation between
- 5 | victim and perpetrator, such as involving cousins, nephews,
- 6 uncles and grandparents, the more likely the homicide
- 7 resembles nonfamily homicides."
- 8 Did I read that correctly?
- 9 A. Yes.
- 10 MS. KRIEGER: Take that down.
- 11 BY MS. KRIEGER:
- 12 Q. You testified that you believed that the shooting was
- 13 | motivated by domestic violence; correct?
- 14 A. It was connected to domestic violence, yes.
- 15 Q. You actually were talking to Mr. Jacob about the when
- 16 you first heard about this case, prior to being retained.
- Do you remember that conversation?
- 18 A. Yes.
- 19 Q. You actually testified that before you were retained, when
- 20 you first heard about this case, you had already determined
- 21 that the motivation was domestic violence; is that right?
- 22 A. Based on the information that was available.
- 23 Q. That was before you viewed any of the documents that were
- 24 provided to you specifically by plaintiffs' counsel in this
- 25 | case; correct?

- 1 A. It was based on information that was coming up from news
- 2 reports about the connections between Danielle Kelley's
- 3 | family, his history of domestic violence, and the importance
- 4 of that church community to Danielle and her family.
- 5 | Q. Um-hum. And we've spent some time already talking about
- 6 whether Kelley was likely to purchase a gun from a non-FFL
- 7 source. And I think you already mentioned this.
- 8 You are aware that Kelley bought a handoun from a friend;
- 9 right?
- 10 A. Yes.
- 11 Q. And you're aware that he bartered for another shotgun --
- 12 | for a shotgun?
- 13 A. Yes.
- 14 Q. And I don't know if you were observing the testimony of
- 15 Ranger Snyder.
- 16 Are you aware that Kelley sold a firearm to a pawn shop
- 17 | for which there's no 4473 on record?
- 18 A. Yes. Yeah. I mean, going into a pawn shop is not a
- 19 particularly risky thing to do.
- 20 Q. Sure. He was actually selling that firearm; correct?
- 21 A. Right. That's correct.
- 22 Q. And the fact that there's no Form 4473 on record suggests
- 23 that was also acquired from a non-FFL source?
- 24 MR. JACOB: Objection, Your Honor. Counsel is
- 25 conflating the various firearms. The firearm the handgun

- 1 that he got rid of was the handoun he sold.
- 2 THE COURT: So let's let the witness testify to what
- 3 he knows.
- 4 THE WITNESS: I'm sorry. Could you please restate
- 5 the question.
- 6 BY MS. KRIEGER:
- 7 Q. Were you aware that the firearm that was sold to the pawn
- 8 | shop, there's no 4473 form on record for that firearm?
- 9 A. No, I didn't know anything about that.
- 10 Q. I'm just going to ask you a couple questions about some of
- 11 the things that you testified here.
- 12 You stated at one point that Kelley you were basing
- 13 some of your opinions on the records of Kelley's involuntary
- 14 hospitalization.
- 15 Are you aware that Kelley was actually voluntarily
- 16 hospitalized?
- 17 A. Yeah. I misspoke. Sorry.
- 18 Q. And you also said that Kelley's father didn't trust Devin
- 19 with firearms; is that correct?
- 20 A. Yes.
- 21 Q. Kelley's father allowed him to have firearms in his home;
- 22 is that right?
- 23 A. Well, he didn't have allow him to access his own
- 24 firearms I mean, Mr. Kelley's firearms.
- 25 Q. Sure. But Mr. Kelley didn't have any problems with

- 1 Devin Kelley having possessing firearms within Mr. Kelley's
- 2 | house, having Devin's own firearms?
- 3 A. I don't think he was crazy about that. But, again, I
- 4 don't necessarily want to speak to that. I mean --
- 5 Q. What are you basing the testimony -- what are you basing
- 6 that statement on, that he wasn't crazy about Devin having
- 7 | firearms in the house?
- 8 A. Well, I just read testimony that he was concerned about
- 9 firearms and his son.
- 10 Q. Mr. Kelley had his own firearms; right?
- 11 A. Yeah.
- 12 Q. He testified, I think, he had four firearms at one point?
- 13 A. Um-hum. Yes.
- 14 Q. And he also and his wife, Mrs. Kelley, testified that
- 15 they had no idea that Kelley was prohibited from owning
- 16 firearms; correct?
- 17 A. Yes.
- 18 Q. They testified that on at least one occasion, Devin Kelley
- 19 cleaned one of his parents' guns.
- 20 Do you recall that testimony?
- 21 A. Yes.
- 22 Q. They also testified that Devin went shooting almost daily
- 23 on the family property; correct?
- 24 A. Yes.
- 25 Q. There was no testimony that they ever asked Devin not to

- 1 have firearms on the property; correct?
- 2 A. As far as I know, no.
- 3 Q. Let's go back to one of -- your own study. We looked at
- 4 this a few minutes ago, the article from March 2020 called
- 5 | "Evidence concerning the regulation of firearms design, sale
- 6 and carrying on fatal mass shootings in the USA, "GEX 102.
- 7 A. Um-hum.
- 8 MS. KRIEGER: Can you pull up that research summary,
- 9 just the whole gray box.
- 10 BY MS. KRIEGER:
- 11 Q. So in the summary, when it's providing a summary of the
- 12 conclusions, it says, "Handgun purchaser licensing laws and
- 13 bans of large-capacity magazines were associated with
- 14 significant reduction in the incidence of fatal mass
- 15 | shootings." Correct?
- 16 A. Correct.
- 17 Q. And below that, it says, "Other laws commonly advocated as
- 18 | solutions to mass shootings comprehensive background checks,
- 19 assault weapons bans, and deregulation of civilian concealed
- 20 carry of firearms were unrelated to fatal mass shootings."
- 21 | Correct?
- 22 A. That's correct.
- 23 MS. KRIEGER: Let's turn to page 11. It says
- 24 | "Results." I want to say the second paragraph, but I'm
- 25 actually not positive. Pull out that whole section.

- 1 Yes, second paragraph.
- 2 BY MS. KRIEGER:
- 3 Q. Are you able to read that? Should we make it a little
- 4 bigger?
- 5 A. No. I can read it.
- 6 Q. Okay. You concluded -- so I'm starting kind of partway --
- 7 the first sentence of that second paragraph, you concluded,
- 8 | "The estimates from the full negative binomial models indicate
- 9 that handgun purchaser licensing laws requiring in-person
- 10 application with law enforcement or fingerprinting were
- 11 associated with incidence of fatal mass shootings 56 percent
- 12 lower than that of other states."
- Did I read that correctly?
- 14 A. Yes.
- 15 Q. Texas does not have handoun purchaser license laws
- 16 requiring in-person application with law enforcement or
- 17 | fingerprinting; is that correct?
- 18 A. That's correct.
- 19 Q. And then, same paragraph, you state, "For LCM bans" -- and
- 20 just to be clear, "ICM bans," that's large-capacity magazine
- 21 bans?
- 22 A. Correct.
- 23 Q. "For LCM bans, the IRR estimate indicates a 48 percent
- 24 lower risk of fatal mass shootings associated with the
- 25 policy."

- 1 Did I read that correctly?
- 2 A. Yes.
- 3 Q. Texas does not have a large-capacity magazine ban;
- 4 correct?
- 5 A. Correct.
- 6 Q. Colorado does have a large-capacity magazine ban; is that
- 7 | right?
- 8 A. That is correct.
- 9 Q. And Colorado's large-capacity magazine ban was in effect
- 10 | in 2016, was it not?
- 11 A. Yes.
- 12 Q. Next sentence, "We found no evidence that concealed carry
- 13 laws, assault weapons bans, prohibitions for domestic abusers
- 14 and violent misdemeanants or point of sale CBC laws were
- 15 associated with the incidence of fatal mass shootings."
- 16 Did I read that correctly?
- 17 A. You did.
- 18 Q. "CBC laws" are comprehensive background check laws?
- 19 A. Yes.
- 20 MS. KRIEGER: Let's look at page 12. You can pull up
- 21 the paragraph there. Just the whole thing.
- 22 BY MS. KRIEGER:
- 23 Q. There it says, "Models for the incidence of mass shootings
- 24 with domestic or intimate partner violence links revealed no
- 25 | significant associations with laws prohibiting firearms for

- 1 domestic violence abusers or violent misdemeanants or
- 2 purchaser licensing laws."
- 3 Did I read that correctly?
- 4 A. Yes.
- 5 Q. The next sentence there, "LCM bans, however, were
- 6 associated with a 61 percent lower rate of domestic mass
- 7 shootings."
- 8 Is that correct? Did I read that correctly?
- 9 A. That is. You did.
- 10 MS. KRIEGER: Let's turn to page 17. It says, "The
- 11 | findings of this study." Second -- yeah.
- 12 BY MS. KRIEGER:
- 13 Q. You state, "The findings of this study suggest that the
- 14 most common policy prescriptions offered by advocates on each
- 15 side of the debate over gun control comprehensive background
- 16 checks, and assault weapons bans on one side and so-called
- 17 | 'right to carry' laws reducing restrictions on civilian
- 18 | concealed carry of firearms on the other side do not seem to
- 19 be associated with the incidence of fatal mass shootings."
- 20 Is that correct?
- 21 A. Yes.
- 22 Q. Continuing on, you state, "28 percent of the shootings in
- 23 this study had some connection to domestic violence, yet we
- 24 | found no evidence that laws designed to keep firearms from
- 25 perpetrators of domestic violence have affected mass shootings

- 1 | connected to domestic violence."
- 2 Did I read that correctly?
- 3 A. Yes.
- 4 Q. You would agree there are always some people who -- if
- 5 they have the resources, the determination, and the ability,
- 6 there are always some people who are going to get a firearm;
- 7 is that right?
- 8 A. Yes.
- 9 MS. KRIEGER: Pass the witness.
- 10 THE COURT: Any redirect?
- 11 MR. JACOB: Yes, Your Honor.
- 12 May I proceed Your Honor?
- 13 THE COURT: Yes.
- 14 REDIRECT EXAMINATION
- 15 BY MR. JACOB:
- 16 Q. Dr. Webster, I want to start with that study, and I'll
- 17 give an opportunity for the tech can you hear me okay?
- 18 A. Yeah.
- 19 Q. Okay. Let me start with GEX 102, and I'm going to display
- 20 GEX 102 for you.
- 21 And this is the study that you were just discussing with
- 22 Ms. Krieger; is that correct?
- 23 A. That's right.
- 24 Q. Dr. Webster, does GEX 102 answer any question that is at
- 25 issue in this case?

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A. Well, what I think it does is it examines broad policies and their impact across populations within the states. The nature of the data that we had to examine — pardon me.

- We couldn't we could not, in essence, assess which individuals were prohibited or not. These were broad again, broad correlational studies looking at the presence of certain firearm laws and population rates.
- Q. The government in this study, Government Exhibit 102
   discusses comprehensive background checks.
  - Is a comprehensive background check different than the status quo, the federal system that we're discussing here?
- 12 A. Yeah. It's different, principally, in the sense that
  13 private transfers are required to proceed only if the
  14 purchaser or transferee has passed a background check.
  - Now, I think it's important to understand what we were examining here. We were examining whether that policy change of extending the background check requirement to private transfers, in addition to transfers from licensed dealers, impacts fatal mass shootings. We found it did not.
  - Research that I have cited in I believe, in my second declaration, points out that in studies that I've coauthored, we find actually no significant increase in the number of background checks after these requirements are put into place, which brings it in what I was describing earlier about the case in Maryland where these sadly, these are types of laws

- 1 that for private individuals, law enforcement seems very
- 2 reluctant to investigate and bring charges against as opposed
- 3 to federally licensed firearm dealers.
- 4 Q. Okay. And just so I understand the specific data that
- 5 you're comparing when you reach conclusions in Government
- 6 Exhibit 102, such as the effectiveness of comprehensive
- 7 background searches search laws, are you comparing
- 8 basically two groups or two sets of data, one set of data
- 9 being the effectiveness of comprehensive extending the
- 10 background check to private sales in contrast to just in
- 11 | contrast to data that does not extend the background check to
- 12 private sales?
- 13 A. Yeah, exactly. We're contrasting changes that occur in
- 14 response to this extension to background checks for private
- 15 sellers and whether the trends change differentially in those
- 16 states versus states that don't extend their background check
- 17 requirement to private transfers.
- 18 Q. So is it --
- 19 A. So we find no clear correlation between extending the
- 20 law extending requirements to private sellers and the
- 21 incidence of fatal mass shootings.
- 22 Q. And let's take a look at some of the reasons why that may
- 23 be.
- 24 If we can look at Plaintiffs' Exhibit 765, the Wintemute
- 25 article that was covered by Ms. Krieger as well.

- 1 You recognize this article; right?
- 2 A. Yes.
- 3 Q. And I want to take you to page 4 of the Wintemute article,
- 4 Plaintiffs' Exhibit 765, and just zoom in on the first
- 5 | paragraph that says, "Incomplete data due to failed
- 6 reporting."
- 7 A. Yes.
- 8 Q. Can you explain to us what this summary article is
- 9 describing about the literature in the field?
- 10 A. Yeah. What Dr. Wintemute was doing here is really
- 11 | breaking down a far more detailed understanding of background
- 12 checks and research relevant to background checks so what
- 13 | we can and cannot conclude -- and also identifying, in
- 14 essence, how one might get better outcomes from background
- 15 check requirements.
- And one of the things Dr. Wintemute focuses on,
- 17 particularly, in this article, is completeness of the records.
- 18 Q. And how does incomplete records affect the studies and the
- 19 research done on background check systems?
- 20 A. Well, incompleteness of records would reduce the impact of
- 21 background check requirements by people applying to purchase
- 22 | firearms who are prohibited but are given a green light to go
- 23 forward because those records aren't in there. And many of
- 24 the studies that actually I've coauthored with Dr. Wintemute
- 25 are studies that were done examining law changes in the 1990s,

- principally, at a time when the records were far less complete than they are now.
- 3 So that's one reason why we are continuing research to
- 4 look at more recent adoption of these laws because this is
- 5 getting better. The completeness of records are improving
- 6 over time.
- 7 Q. And from what you've learned in your research and in this
- 8 case, is the federal government responsible for some of the
- 9 incompleteness of the records that you're seeing in the
- 10 background check system?
- 11 A. Yes, they are, including the Department of Defense.
- 12 Q. And is AFOSI, in particular, responsible for at least
- 13 7,300 records not being reported to NICS?
- 14 A. That's correct.
- 15 Q. Let me show you Plaintiffs' or Exhibit 750.
- 16 And do you recognize PEX 750 as an article that you
- 17 discussed with Ms. Krieger?
- 18 A. That's right, yes.
- 19 Q. And I want to zoom in to the policy implication section
- 20 of -- well, first, tell us what PEX 750 is trying to do, the
- 21 | article itself.
- 22 A. Yeah. It's trying to it's summarizing data relevant to
- 23 the degree to which domestic violence has is connected to
- 24 | fatal mass shootings.
- 25 And as the title implies, might there be opportunities to

- 1 prevent these types of acts that are have this nexus
- 2 between domestic violence and fatal mass shootings.
- 3 Q. And I want to zoom in on policy implications, and have you
- 4 read the policy implications into the record for us.
- 5 A. Sure. "Implementation of domestic violence firearm
- 6 restrictions may prevent access to firearms for some
- 7 potential" "some potential mass shooters. For this to
- 8 | happen, domestic violence cases need to become known to and
- 9 move through the justice system to conviction or granting a
- 10 domestic violence restraining order, and the firearms
- 11 restrictions need to be effectively implemented."
- 12 And this is really important in studies, that actually
- 13 I've done with Dr. Zeoli, that show that how comprehensive the
- 14 restraining orders are, and whether there's actual
- 15 requirements to surrender the firearms actually matter in
- 16 terms of their impact on domestic homicides.
- 17 Q. And when it says "firearms restrictions need to be
- 18 effectively implemented," does that include the need for
- 19 governmental agencies like AFOSI and security forces to submit
- 20 criminal history to the FBI?
- 21 A. Yes, that's certainly part of it.
- 22 Q. Okay. Let me show you the last page of this article. So
- 23 | you should you should be looking at page 15 sorry,
- 24 page 15 of PEX 750. And if we can highlight just the first
- 25 | section of under "Conclusion" so we can see it, including the

- 1 | word "Conclusion" so you're able to read that.
- 2 A. Okay.
- 3 Q. Can you read into the record the first three sentences of
- 4 the conclusion?
- 5 A. Yes. "Domestic violence firearm restrictions are
- 6 considered promising tools to prevent mass shootings because
- 7 of the perception that mass shooters typically have histories
- 8 of committing domestic violence. Through this analysis, we
- 9 found that more than 30 percent of mass shooters had these
- 10 histories.
- "It is clear that domestic violence firearm restrictions
- 12 | will only prevent mass shootings if high-risk individuals
- 13 obtain restrictions through criminal convictions or domestic
- 14 violence restraining orders and have those restrictions
- 15 enforced."
- 16 Q. So I guess two points here.
- 17 First, is the figure that Zeoli in this article, PEX
- 18 750 -- that 30 percent of mass shooters have history of
- 19 domestic violence, is that an accurate figure based on your
- 20 survey of all the literature in the field?
- 21 A. That's certainly consistent with it. I mean, this
- 22 particular study that Dr. Zeoli led was, I think, the most
- 23 recent comprehensive study to pull this data together.
- 24 Q. And when it says "it is clear that domestic violence
- 25 | firearm restrictions will only prevent mass shootings if

- 1 high-risk individuals obtain restrictions through criminal
- 2 | convictions," does that include the conviction and submission
- 3 of that conviction information to the FBI's NICS system?
- 4 A. Yes.
- 5 Q. I want to go to one last article, PEX 785. And I'll go to
- 6 page 2 of PEX 785.
- 7 Do you remember discussing patterns of multifamily
- 8 | homicide with Ms. Krieger?
- 9 A. Yes.
- 10 | Q. And I believe y'all discussed page 10 of PEX 785, and if I
- 11 can show you the paragraph, in particular, that y'all
- 12 discussed on page 10 of 785.
- We'll zoom in to that paragraph that starts with
- 14 | "Cluster 4."
- 15 A. Okay.
- 16 Q. Okay. And I think the sentence that Ms. Krieger talked to
- 17 you about was "In cases in which the spouse and in-laws were
- 18 killed, the spouse constituted the primary target. Here the
- 19 perpetrator perceived in-laws as equally quilty of betrayal."
- 20 Did I read that correctly?
- 21 A. Yes.
- 22 Q. Could you read the last sentence of this paragraph,
- 23 starting with "typically."
- 24 A. Oh, yes. "Typically, the victims and perpetrator did not
- 25 | share a household. The event was premeditated in about

#### DANIEL WEBSTER - REDIRECT

- 1 two-thirds of the cases."
- 2 Q. And with this in mind, I want to ask you a couple of questions.
- If this were not if the Sutherland Springs shooting
  were not in some way connected to domestic violence, do you
  have any evidence or knowledge as to why Devin Kelley would
  hogtie Danielle Shields before leaving to shoot up the church?
- 8 MS. KRIEGER: Objection. Calls for speculation.
  - THE COURT: Yeah, I don't see how he can answer that this question. How is that within his realm of expertise?
- 11 MR. JACOB: Well, the point is that there would be no 12 other explanation, Your Honor.
- 13 MS. KRIEGER: Your Honor, I could think of plenty of 14 other explanations, but I'm not testifying.
- 15 THE COURT: That's sustained.
- 16 BY MR. JACOB:

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- 17 Q. Now, this article talks about the spouse being a target.
- 18 I want to show you the part of the trial transcript from
- 19 Danielle Kelley's testimony, day one.
- 20 And if I can pull up page 107 of the transcript from the
- 21 | first day of trial and show that to you. And I want to just
- 22 | highlight line 17 through 22 of Danielle Smith's testimony for
- 23 | you.
- 24 This is where Ms. Smith is discussing how Devin Kelley
- 25 hogtied her before leaving for the Sutherland Springs

- 1 shooting.
- 2 Do you see that?
- 3 A. I'm reading.
- 4 Okay. Yes.
- 5 Q. And based on Ms. Smith's testimony, is it your
- 6 understanding that Devin Kelley told their son that he would
- 7 be back after the Sutherland Springs shooting?
- 8 A. Yes.
- 9 Q. And do you know why he would be back?
- 10 MS. KRIEGER: Objection. Calls for speculation.
- 11 THE COURT: That's sustained.
- 12 MR. JACOB: I'll withdraw, Your Honor, and pass the
- 13 | witness.
- 14 THE COURT: Anything further?
- 15 MS. KRIEGER: Just two things.
- 16 RECROSS-EXAMINATION
- 17 BY MS. KRIEGER:
- 18 Q. Sorry. Turning back to GEX 102, page 17 again.
- 19 Mr. Jacob asked you -- and I don't even need the page --
- 20 Mr. Jacob asked you whether this study answered any questions
- 21 that are relevant to this case.
- 22 Now, you found on page 17, you stated, "28 percent of
- 23 the shootings in this study had some connection to domestic
- 24 violence, yet we found no evidence that laws designed to keep
- 25 | firearms from perpetrators of domestic violence have affected

- 1 mass shootings connected to domestic violence."
- 2 I read that correctly; right?
- 3 A. Yeah.
- 4 But the audio right now is not great, so I'm sorry.
- 5 Q. I apologize. That's my fault. I muted my microphone.
- 6 Do you want me to read that again, or did you -- you got
- 7 | it?
- 8 A. No, that's fine. I think I got it, but I just wanted to
- 9 make sure I was hearing you.
- 10 MS. KRIEGER: Did the court reporter get that? I
- 11 think I was on the microphone.
- 12 THE REPORTER: Yes.
- 13 BY MS. KRIEGER:
- 14 Q. And then just very briefly, do you know what percentage of
- 15 people who commit domestic violence go on to commit mass
- 16 shootings?
- 17 A. No, I don't.
- 18 MS. KRIEGER: If we could pull up PEX 750, page 15
- 19 one more time, and that last paragraph above "Conclusions"
- 20 again.
- 21 BY MS. KRIEGER:
- 22 Q. Dr. Zeoli states there, "Certainly only a small fraction
- 23 of individuals who commit domestic violence will conceive of,
- 24 plan, or commit a mass shooting." Is that correct?
- 25 A. Yeah, that's correct. I mean, domestic violence is very

DANIEL WEBSTER - FURTHER REDIRECT EXAMINATION

1 common; mass shootings aren't. 2 MS. KRIEGER: No further questions. 3 THE COURT: Anything else? 4 MR. JACOB: Yes, Your Honor briefly. 5 FURTHER REDIRECT EXAMINATION 6 BY MR. JACOB: 7 Q. Back to GEX 102. 8 When the -- when the article, GEX 102, says, "Laws 9 designed to keep firearms away from perpetrators," is that 10 referring to, for example, the comprehensive background check 11 system that we discussed in your redirect examination 12 previously? 13 It certainly includes it, yes. 14 So, again, is this referring to the difference between the 15 comprehensive background search system versus the status quo 16 federal system, which we are here discussing today? 17 Yeah. That's what this article examines as it relates to Α. 18 comprehensive background checks. We also look at other 19 firearm policies as well. 20 Q. So would another way of stating that sentence be "Laws 21 extending background checks to private sales have" -- let me 22 read the exact language. 23 "Laws extending background checks to private sales have 24 demonstrate" -- one second. Let me... 25 So another way — would another way of stating that Okay.

- 1 be "Laws extending background checks to private sales have no
- 2 effect on mass shootings"?
- 3 A. Yes.
- 4 MR. JACOB: Pass the witness, Your Honor.
- 5 MS. KRIEGER: I'm sorry. I just have one or two
- 6 questions.
- 7 FURTHER RECROSS-EXAMINATION
- 8 BY MS. KRIEGER:
- 9 Q. Looking at GEX 102, looking at page 12, just pull out that
- 10 first paragraph.
- It says, "Models for the incidence of mass shootings with
- 12 domestic or intimate partner violence links revealed no
- 13 | significant associations with laws prohibiting firearms for
- 14 domestic violence abusers or violent misdemeanants or
- 15 purchaser licensing laws. Table 4."
- 16 Is that correct?
- 17 A. Yes.
- 18 MS. KRIEGER: Looking at table that's Table 2.
- 19 apologize. Looking at Table 4, which is on page 15.
- 20 Never mind. No further questions.
- But, Your Honor, the United States would request that
- 22 the documents cited by Dr. Webster in his testimony be moved
- 23 into evidence. He read from them, but none of them have
- 24 actually been moved in.
- 25 MR. JACOB: Your Honor, the learned treatise rule

- expressly prohibits the entrance of learned treatises into evidence. They can only be read into the record, not entered
- 3 into evidence.
- 4 MS. KRIEGER: Your Honor, this is a bench trial. We
- 5 believe that these documents would be helpful to you.
- THE COURT: So give me specifics. What numbers are we talking about?
- 8 MS. KRIEGER: Let's see. PEX 782, PEX 765,
- 9 PEX 750 -- I have kind after long list -- PEX 754, 759,
- 10 PEX 763, PEX 761, certainly Government Exhibit 102, PEX 757,
- 11 PEX -- did I say 753? No. 753. PEX 788, PEX 786, and
- 12 PEX 787, as well as, I think, PEX 785.
- 13 THE COURT: So...
- MS. KRIEGER: If there are others that plaintiffs'
- 15 | counsel -- those are the ones on my list. If there are others
- 16 that plaintiffs' counsel would like to move in, we would not
- 17 object to that.
- 18 THE COURT: So these were all initially offered by
- 19 the plaintiffs, and now you don't want them admitted?
- 20 MR. JACOB: Well, Your Honor, we were offering them
- 21 under the learned treatise rule, which expressly says that, if
- 22 admitted, the statement may be read into evidence but not
- 23 received as an exhibit.
- If Your Honor is going to take this into evidence, I
- 25 ask that you allow us an opportunity to review specifically

- 1 what documents after we receive the transcript and then make 2 that offer tomorrow. 3 THE COURT: Yeah, I'll take that under consideration. 4 I want to review again the learned evidence rule and find out 5 what the exceptions may be. 6 But, Dr. Webster, I do have a question for you. 7 Can you go back to where the government was on 8 page 12 just a moment ago. 9 MS. KRIEGER: Of GEX 102? 10 THE COURT: Yes. So I think it was page 12 that you 11 were at earlier. 12 MS. KRIEGER: Yes. 13 THE COURT: If you can pull out that language there. 14 There we go. 15 So, Doctor, to sort of summarize your testimony, I 16 want to make sure I understand here. 17 So big picture, what I walked away from was that 18 you're opining that extending background checks to non-FFLs 19 doesn't have any kind of correlation between diminishing acts 20 of violence or mass violence; is that correct? 21 THE WITNESS: That's correct. In this case, we're focused on fatal mass shootings. 22
- THE COURT: Okay. However, on this page, with regard to domestic violence, you seem to opine that these models for incidence of mass shootings with domestic violence or intimate

# DANIEL WEBSTER - FURTHER RECROSS-EXAMINATION

1 partner violence links revealed no significant associations 2 with laws prohibiting firearms or purchaser licensing laws. 3 How do I reconcile that statement that's highlighted 4 right now with an earlier statement that you opined that 5 domestic violence firearm restrictions will only prevent mass shootings if restrictions are enforced? 6 7 How are those two statements reconciled, or can they 8 be? 9 THE WITNESS: Well, in the case of the domestic 10 violence prohibitors, the information needs to get into the 11 NICS system for them to work, basically. And what we've found 12 and what Dr. Wintemute in his article goes into -- but other 13 studies examined this more specifically; in particular, as it 14 relates to domestic violence. 15 Because a lot of the records, for example, might have 16 a conviction for aggravated assault, but it is not specific 17 enough to say whether or not it was domestic violence. 18 Restraining order records, sadly, over the years have not 19 always been submitted to the systems. 20 So I think the way I reconciled this is that for 21 these very specific domestic violence prohibitors to be 22 impactful, that they require the full reporting of the 23 records. 24 THE COURT: So I just want to make sure what your

25

opinions are.

DANIEL WEBSTER - FURTHER RECROSS-EXAMINATION

1 THE WITNESS: Um-hum. 2 THE COURT: Do I understand you correctly that you're 3 saying that if an act of domestic violence should put somebody 4 on the restriction list and the restriction list is reported, there's a decrease in violence in the future, but just 5 domestic violence incidence, without any kind of triggering, 6 7 doesn't do anything? 8 Is that what I'm walking away with from your 9 testimony? 10 THE WITNESS: Well, I want to be specific about 11 what's in this study. And then, you know, there are separate 12 ways to think about this general question. 13 So in other studies, we've found -- that I've done with April Zeoli, for example -- we found that domestic 14 15 violence restraining orders, and laws that restrict firearms 16 connected to those restraining orders, and firearm laws that 17 prohibit based upon violent misdemeanors result in significant 18 reductions in intimate partner homicide. 19 We did not see that in the case of mass shootings. 20 We're talking about a much smaller sample size to examine this 21 rather than for overall intimate partner homicides. 22 And so we also, in our prior work, didn't see as 23 strong a relationship to the domestic violence offenses as --24 rather than the broader category of violent convictions for

violent crimes. And, again, I think that has to do with a

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- 1 combination of the incidence not being categorized as domestic
- 2 violence, as well as the fact that convictions don't happen as
- 3 | frequently because victims don't want to press those charges
- 4 and so on.
- 5 So it's sort of a complicated set of factors involved
- 6 as they relate very specific to offenses that are in the
- 7 records as domestic violence prohibitors.
- 8 THE COURT: Any questions based on my questions?
- 9 MR. JACOB: No, Your Honor.
- 10 MS. KRIEGER: Just one, Your Honor.
- 11 FURTHER RECROSS-EXAMINATION
- 12 BY MS. KRIEGER:
- 13 Q. Dr. Webster, this study, GEX 102, it doesn't state that
- 14 the reason that laws designed to keep firearms from
- 15 perpetrators of domestic violence has that no effect was
- 16 seen on mass shootings based on those laws, the study doesn't
- 17 state that the reason for that is because these incidents are
- 18 | not reported; is that correct?
- 19 A. Well, what we're looking at here is just the results.
- 20 You're presenting the results.
- 21 Q. Right. The study doesn't actually --
- 22 A. So --
- 23 Q. give an explanation for that; is that right?
- 24 A. Well, we don't have the access to all the records to say
- 25 precisely what is going on in each of these cases.

Um-hum. 1 Q. 2 A. But as we have discussed, it's well documented that there 3 are problems in the records upon which the background check 4 systems are based and the firearm prohibitors are based. 5 Q. Well, you actually -- can we just pull up page 17 again. 6 I think this is actually something that you just testified 7 to. You state -- sorry. Pull up that second-to-last 8 paragraph. 9 You state that — the last sentence, it's actually 10 surprising that there's no evidence that this affects mass 11 shooters because there is evidence that laws prohibiting 12 persons under these types of — these types of laws are 13 associated with reduced intimate partner homicides; correct? 14 That's correct. 15 MS. KRIEGER: That's all. Thank you. 16 THE COURT: Any further need for this witness? 17 MR. JACOB: No, Your Honor. 18 THE COURT: May he be excused? 19 MS. KRIEGER: Yes, Your Honor. 20 THE COURT: Thank you, Dr. Webster. 21 THE WITNESS: Thanks. 22 THE COURT: So let's go over the schedule for the 23 rest of the week here before we adjourn for the day. 24 So the only conflict that I have is on Friday. At

1:00, the judges of the Western District are meeting to

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1 discuss a couple of those issues, and I would like to be 2 present. One of the discussions is going to be a potential 3 relocation of one of our posts to another division. So it's 4 going to be an interesting discussion, and I'd like to be 5 present for that. So how do we keep us on track? We've got two 6 7 witnesses for tomorrow, Ryan and Barborini? MR. ALSAFFAR: Yes, the defense witnesses, Your 8 9 Honor. That's my understanding. 10 THE COURT: Yeah. And then Wednesday, we only have 11 I mean, is there a possibility we can move everybody up 12 one, and that way we only have one witness for Friday morning? 13 Would that work? 14 MR. STERN: The problem, Your Honor, is that we 15 already issued the witness subpoena for Erin Higgins for 16 Thursday, and we would like our experts, Drs. Fox and 17 Dr. Bursztajn, to watch that testimony before they give their own testimony. 18 19 THE COURT: Okay. 20 MR. ALSAFFAR: Your Honor, they can still do that, 21 actually. If they go Higgins on Wednesday, Bursztajn and Fox 22 would follow Higgins on Thursday. 23 MR. STERN: We don't think we're going to get to both 24 of them on Thursday. 25 THE COURT: Okay. So what we'll do -- that's fine.

1 I'm just trying to do my planning. 2 So I, over an abundance of precaution, am thinking 3 that we may not finish by the 16th. We can still do closing 4 arguments perhaps on Monday the 19th. And if necessary, I've 5 got the 20th still free, so if, for some reason, we have to 6 push over. Let's plan on this, then. Let's plan that we're only 7 going to be working Friday morning, and we'll recess at about 8 9 12:55 for me to get to that meeting. So you can plan 10 accordingly for that. 11 With that, does the plaintiffs rest? 12 MR. ALSAFFAR: Your Honor, we have a rebuttal 13 witness, Dr. Metzner, who will be coming after their last 14 witness. 15 THE COURT: Okay. 16 MR. ALSAFFAR: And so I think what I'm hearing, Your 17 Honor, is that the government will not have a witness 18 Wednesday afternoon, so that we'll just do two on Thursday and 19 then their final witness on Friday morning, which would mean, 20 with your break, we would do Metzner, our rebuttal witness, on 21 Monday and then perhaps close Monday afternoon. 22 Does that sound --23 MR. STERN: Originally, you talked about Metzner 24 going Friday morning, but we are kicking him to Monday now? 25 MR. ALSAFFAR: Because the judge cannot go past

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12:55.
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                        Exactly. Fox, Friday morning; Metzner,
             MR. STERN:
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   Monday morning?
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            MR. ALSAFFAR:
                            That's right, yes.
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            MR. STERN: I think we're all right.
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             THE COURT: Let's plan accordingly, then.
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             MR. STERN: Your Honor, there's one other thing.
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             THE COURT: Shall we -- well, the rest of those
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   watching these proceedings, we are finished with testimony for
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   today. We are just merely doing housekeeping matters. You're
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    welcome to remain online, or you can drop if you wish.
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             MR. STERN: Your Honor, technically, it's not a
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   housekeeping matter, but that's up to you. Sorry.
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             THE COURT: Oh. Well, we won't be hearing any
15
   testimony. You're welcome to remain on if you'd like.
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             So what we do have?
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            MR. STERN: As the plaintiffs have just closed their
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    case in chief the United States would seek judgment on partial
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    findings pursuant to Federal Rule of Civil Procedure 52(c).
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            Now, admittedly, several of these grounds are issues
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   that the Court has already adjudicated, and so the United
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    States is happy to file a formal motion. But, of course,
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    considering there's been about 400-plus entries in the docket
24
    already, I don't want to clog the Court's dockets.
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             So I can either read the grounds into the record
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1 right now or proceed however Your Honor wants. 2 THE COURT: Why don't you read them into the record 3 right now. 4 MR. STERN: Fair enough. 5 Your Honor, the United States seeks motion on partial 6 findings pursuant to Federal Rule of Civil Procedure 52(c) on 7 five grounds. 8 The first, the United States is immune from suit 9 under the Brady Act immunity provision, 18 USC 922(t)(6). 10 Second, the United States is immune from suit under 11 the FTCA misrepresentation exception, 28 USC 2680(h). 12 Three, the United States is immune from suit because 13 the Federal Tort Claims Act creates no causes of action for 14 violations of federal statutes or regulations pursuant to 15 Johnson v. Sawyer, 47 F.3d 716, from 1985 from the Fifth 16 Circuit. 17 Fourth, under Texas law, a private person would not 18 be held liable to these plaintiffs in similar circumstances, 19 and the United States, therefore, do not owe a duty of care in 20 this case. 21 And, five, plaintiffs have failed to prove the United 22 States was the proximate cause of their injuries. 23 THE COURT: Any response? MR. ALSAFFAR: Well, Your Honor, I think we've 24 25 litigated every single one of those already extensively, so we

would refer to our filings. And we'd also refer to the 20 depositions that have been preadmitted as part of the trial. It's easy to forget those. All of those establish the Brady immunity doesn't apply and reinforces the Court's initial decision.

And in terms of the FTCA state law, the motion and — that — again, Your Honor, that's a matter of law. I don't think we need to discuss that right now. That doesn't relate to the trial facts.

And then the last one, proximate cause, Your Honor, we've obviously put on extensive evidence that the government was both aware causally and factually that this particular plaintiff — I'm sorry, this particular shooter had a very specific and particular preference for these kinds of weapons that he specifically used in this shooting. They really presented no evidence to the contrary on that, other than speculation.

And then on the second part, foreseeability, which I assume is part of the proximate cause analysis, without going into the extensive detailed records we've admitted into evidence, it's safe to say that the Air Force knew more than anybody else in Devin Kelley's life that this was a deeply depraved, mentally unstable man who had extensive violence that the Air Force knew more about than any other person in his life. And that included sexual violence, physical

1 violence, domestic violence. And now we know more than we 2 knew before, extensive threats of mass shooting violence. 3 And that clears the foreseeability bar quite clearly. 4 MR. STERN: Your Honor? 5 THE COURT: Go ahead. 6 MR. STERN: The plaintiffs got to make some argument. 7 Am I allowed to do the same briefly? 8 THE COURT: Sure. 9 MR. STERN: With regard to the Brady Act immunity 10 provision, I understand that this has been briefed 11 extensively. However, Your Honor has still yet to rule as --12 how Maroney [phonetic] applies in this case. Because if you 13 recall, Maroney actually is a case whereby an employer, under 14 Texas law, was allowed to use the immunity provided by its 15 employee under federal statute. 16 And this is the same exact case we have here, that under Texas law, an employer can get the benefit of a federal 17 18 immunity given to its employee. 19 Therefore, even if Your Honor reads 922(t)(6) as 20 allowing immunity to United States employees, then under 21 respondeat superior liability pursuant to the Federal Tort 22 Claims Act, the United States gets the benefit of immunities 23 given to its employees not only pursuant to state law under 24 Alfonso case, but those immunities provided by federal law 25 under the Maroney case.

1 And that has still not been adjudicated by the Court, 2 how it reconciles the Maroney decision. When it comes to --3 MR. ALSAFFAR: Your Honor? 4 MR. STERN: Hold on. 5 MR. ALSAFFAR: I thought you were finished. 6 I'm going to keep going, if you don't MR. STERN: 7 mind. 8 Let's start with Number 2, the misrepresentation 9 This has been briefed as well. However, to the exception. 10 extent that the plaintiffs are arguing that the Air Force 11 failed to provide information to NICS, then that was a 12 misrepresentation by the Air Force. Or if they are arguing 13 that the NICS system provided a proceed to the FFL rather than 14 what should have been denial, that is a misrepresentation too. 15 So under either communication that's at issue in this 16 case, it is barred under the misrepresentation exception under 17 28 USC 2680(h). 18 Three, with regards to Johnson v. Sawyer, the United States has to be clear and somewhat careful because I know 19 20 Your Honor has already ruled on this issue. 21 But the United States maintains that Johnson v. 22 Sawyer is very clear that, under FTCA law, the tort or the 23 duty cannot be based on federal statutory duties. 24 And, Your Honor, with due deference, the notion that 25 this case is not predicated on federal statutory duties but

the operation of a bureaucratic system pursuant to those federal statutory duties is a distinction without a difference.

Plaintiffs can always circumvent Johnson v. Sawyer by saying "No, no, no, it's not the Brady Act, but it's the operation of NICS. It's not the Crime Reporting Act, but it's the operation of interstate identification index. It's not the Patriot Act, but it's the implementation of a terrorist watch list."

Under all of those circumstances, Johnson v. Sawyer can always be circumvented by saying it's not federal law, but it's the intergovernmental reporting obligations pursuant to that federal law.

And that's why under even the restatement of torts 323 and 324A, you need a negligent undertaking that is a service-rendered, quote/unquote, to another. And here, this is not a duty rendered to these plaintiffs; it is provided to the general public.

And I remember when we were arguing the motion to dismiss, and it was our deputy assistant attorney general who argued this was arguably a responsibility to the general public for all Americans. And the next sentence should have been "a duty to all is a duty to none." That is black letter law both in Texas tort law and throughout this country that without some type of tethering to these plaintiffs, then this

1 is just simply a bureaucratic enterprise for which the United 2 States cannot be held liable.

With regards to four, no private person analogue, simply because Texas recognizes the doctrine of negligent undertaking, it does not mean that the plaintiffs have found a private person analogue.

Here, the most analogous case is *Perry versus S.N.*And Your Honor already recognized that there was no common law duty under that case. Frankly, Your Honor, that should have ended this case two years ago. *Perry v. SN* is the most analogous case to the case at bar.

And as a result, plaintiffs cannot show a common law duty for which a private party would be held liable. And so the United States, likewise, in similar circumstances, must be dismissed from this case.

And, five, I want to be very clear because, yes, of course, when we're talking about proximate cause, we're talking about two factors; foreseeability and cause—in—fact.

Foreseeability, we only look at what which gave rise to the alleged duty. And I want to be clear with the word "alleged." Because when we're talking about proximate cause we are talking about whether the breach of a duty proximately caused the injuries.

So what was the alleged duty? Here, it is only predicated on 18 USC (g) (1) and (g) (9), the two specifications

that gave rise to any reporting obligation by the Air Force.

As a result, that is the only conduct of Devin Kelley's that

can even be considered by the Court as to whether or not there

was a duty, a breach, and whether the breach of that duty

caused plaintiffs' injuries.

And as a result, if you're looking at foreseeability, which means whether the mass shooting was of the same general character as that which occurred when Devin Kelley was in the Air Force, the answer is categorically no.

The assault that he did, while it was brutal on Tessa Kelley and his stepson, is so different in kind in both severity and in character to one of the most deadly mass shootings in the United States that, on its face, it cannot go forward, and the case must be dismissed because it was not foreseeable to the Air Force that five years later or any time period later that Devin Kelley would commit this heinous act.

And when it comes to cause—in—fact, Your Honor has heard testimony regarding the numerous instances where Kelley obtained firearms from non—FFLs, his determination, his motivation, the fact that this person was not deterred by laws, was not deterred by physical barriers as he jumped a fence to elope from Peak to obtain firearms he had researched online, the fact that he broke the laws time and time again, that he was planning days in advance, that he had a black box where he was concealing his true intent, including putting on

that "Punisher" mask and doing what he did.

Your Honor, it is very clear that no laws, certainly no background checks that are limited by law that Congress has limited only to FFLs when everyone knows, that you can easily obtain firearms in Texas through non-FFLs. Ranger Snyder said as much, that other individuals recognize Kelley researched online extensively. You can obtain firearms through non-FFLs online.

He went to gun shows regularly. That shows that he knows how to obtain firearms knew non-FFLs. His father, when he was being interviewed by the Texas Rangers on the day of the shooting, said his son could access his firearms.

There was the access. There was determination.

There was the means. And there was Kelley's depravity, which shows that the background check system would not have prevented him from committing this act.

And even if the Air Force failed to submit his information to NICS, it was not a substantial factor, because we all know Devin Kelley would have committed this heinous act regardless of whether his information was in NICS.

THE COURT: Finished?

MR. STERN: I am, Your Honor.

THE COURT: Your response.

MR. ALSAFFAR: Do I need to respond, Your Honor?

THE COURT: No. But feel free if you want.

1 MR. ALSAFFAR: I think I'm good. 2 THE COURT: So with regard to misrepresentations, 3 there was no misrepresentation. There was a complete failure 4 by the United States Air Force to transmit the necessary 5 information to NICS. 6 With regard to Johnson v. Sawyer, I've already ruled 7 on that. And so this is basically a motion for 8 reconsideration, which I deny. 9 With regard to the negligent undertaking to all 10 should be a duty to no one, that's an interesting theory from 11 the government. 12 You know, the Air Force foresaw that he was a danger. 13 The tech sergeant -- I think that was her rank -- was saying 14 that he was a danger to — "he's going to shoot us all" I 15 believe was her statement. You know, so the Air Force 16 obviously knew that he could potentially be a mass shooter, 17 and so they foresaw this or could have foreseen this. I'm not 18 making any final rulings. 19 And so there's fact issues still remaining that cause 20 this motion to be denied on the foreseeability issue. 21 The Air Force was concerned enough to get a 22 restraining order placed against him that would bar him from 23 reentering the facility. So, apparently, the Air Force was 24 protecting themselves. It's disappointing from the government 25 that the argument is they had no duty to protect the rest of

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1	us.		
2	Anything else we need to take up today?		
3	MR. ALSAFFAR: Not from plaintiffs, Your Honor.		
4	THE COURT: We'll resume at 9:00.		
5	(Proceedings continued in progress.)		
6	-000-		
7	I certify that the foregoing is a correct transcript from		
8	the record of proceedings in the above-entitled matter. I		
9	further certify that the transcript fees and format comply		
10	with those prescribed by the Court and the Judicial Conference		
11	of the United States.		
12			
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